#### **SUMMARY SHEET**

### BOARD OF HEALTH AND ENVIRONMENTAL CONTROL

September 14, 2006

(X)	ACTION
( )	INFORMATION

I. TITLE: Proposed Amendments to Regulation 61-62, Air Pollution Control Regulations and Standards, to revise Regulation 61-62.60, South Carolina Designated Facility Plan and New Source Performance Standards, Regulation 61-62.72, Acid Rain, Regulation 61-62.96, Nitrogen Oxides (NO<sub>x</sub>) Budget Trading Program, and the South Carolina State Implementation Plan (SIP).

Legislative review is required.

II. SUBJECT: Request Initial Approval to Publish a Notice of Proposed Regulations in the *South Carolina State Register (State Register)* to Provide Opportunity for Public Comment and to Conduct a Staff Informational Forum.

#### III. FACTS:

- 1. On March 10, 2005, and March 15, 2005, the United States Environmental Protection Agency (EPA) finalized two rules known as the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (Clean Air Interstate Rule); Revisions to Acid Rain Program; Revisions to the NO<sub>x</sub> SIP Call; Final Rule," (also referred to as CAIR) and the "Standards of Performance for New and Existing Stationary Sources: Electric Utility Steam Generating Units," (also referred to as the Clean Air Mercury Rule, or CAMR), respectively.
- 2. CAIR was published in the *Federal Register* on May 12, 2005 [70 FR 25162]. This rule affects 28 states and the District of Columbia. In CAIR, the EPA found that South Carolina is one of the 28 states that contributes significantly to nonattainment of the National Ambient Air Quality Standards (NAAQS) for fine particles ( $PM_{2.5}$ ) and/or 8-hour ozone in downwind states. The EPA is requiring these states to revise their SIP to reduce emissions of sulfur dioxide ( $SO_2$ ) and/or nitrogen oxides ( $SO_2$ ).  $SO_2$  is a precursor to  $SO_2$  formation, and  $SO_2$  is a precursor to  $SO_2$  formation, and  $SO_2$  in South Carolina contribute to nonattainment of  $SO_2$ 0 and 8-hour ozone in downwind states.
- 3. CAMR was published in the *Federal Register* on May 18, 2005 [70 FR 28606]. In accordance with Section 111 of the Clean Air Act, this rule establishes standards of performance for mercury for new and existing coal-fired EGUs that states must adopt and requires EPA review and approval. CAMR establishes a cap and trade program for mercury emissions from new and existing coal-fired EGUs that states can adopt as a means of complying with the Federal requirements. If a state fails to submit a satisfactory plan, referred to as a 111(d) Plan, EPA has the authority to prescribe a plan for the state.
- 4. EPA coordinated the concurrent release of CAMR with CAIR because a "co-benefit" of implementing the mechanisms for controlling  $SO_2$  and  $NO_x$  emissions as required by CAIR is the reduction of mercury emissions. Coordinating the development of CAMR with the CAIR rule allows states to take advantage of the mercury emissions reductions that can be achieved by the air pollution controls designed and installed to reduce  $SO_2$  and  $NO_x$ .

- 5. In accordance with EPA's final rule revisions, state agency programs must adopt and submit revisions to their State Implementation Plan (SIP) to include the minimum program elements outlined in CAIR. State agency programs must also adopt and submit an implementation plan referred to as a section 111(d) plan to include the minimum program elements outlined in CAMR. States may choose to adopt provisions that differ from the Federal rules; however, to be approvable, the State must show that the regulation is at least as stringent as EPA's final rules or regulations.
- 6. A Summary of Revisions and Text of Proposed Amendments are submitted as Attachments B and C.
- 7. A Notice of Drafting was published in the *State Register* on July 22, 2005. A second notice extending the drafting period was published on February 24, 2006. The Department received numerous comments during the initial drafting comment period. Copies of the Drafting Notices are submitted as Attachments D and E.
- 8. The Department has met extensively with stakeholders during the development of the proposed amendments. In addition to many informal meetings, formal stakeholder meetings were conducted on October 10, 2005, November 4, 2005, December 7, 2005, January 30, 2006, and June 22, 2006. The Department received numerous comments as a result of these meetings. Meeting notes and responses to comments have been shared with all stakeholders throughout this process. A Summary of Comments Received and Departmental Responses is provided as Attachment G.
- 9. The proposed regulations have been internally reviewed by all appropriate staff.
- 10. Department staff is requesting Board initial approval to publish a Notice of Proposed Regulation in the *State Register* to provide opportunity for public comment and to conduct a staff informational forum. If approved, a notice will be published in the *State Register* on October 27, 2006, a staff informational forum will be conducted on November 27, 2006, and a public hearing before the Board will be scheduled for January 11, 2007. A copy of the draft Notice is submitted as Attachment F.

# IV. ANALYSIS:

- 1. The proposed amendments are needed in order to comply with Federal requirements. With respect to CAIR, the Department has made several modifications to the Federal amendments in areas where the State was given flexibility; however, these modifications do not make the amendments more stringent than the Federal requirements. The Department is proposing to be more stringent than the Federal CAMR by establishing a "Public Health Set-aside" of mercury allowances that will be permanently retired if unused. This will have the effect of reducing the mercury allocations to the affected units.
- 2. See the Statement of Need and Reasonableness submitted as Attachment A.

#### V. RECOMMENDATION:

Department staff recommends that the Board grant initial approval to publish a Notice of Proposed Regulation in the *State Register* to provide opportunity for public comment, to hold a staff conducted informational forum, to receive and consider comments, and allow staff to proceed with a public hearing before the Board.

Myra C. Reece

Chief

Bureau of Air Quality

Robert W. King, Jr., P.E.

Deputy Commissioner

**Environmental Quality Control** 

### Attachments

- A. Statement of Need and Reasonableness
- B. Summary of Revisions
- C. Text of Proposed Amendments
- D. State Register Notice of Drafting Published July 22, 2005
- E. State Register Notice of Drafting Published February 24, 2006
- F. Draft of *State Register* Notice of Proposed Regulation
- G. Summary of Comments Received and Departmental Responses
- H. Copy of Applicable Law

#### ATTACHMENT A

Statement of Need and Reasonableness
Proposed amendment to Regulation 61-62, Air Pollution Control Regulations and Standards
and the South Carolina Air Quality Implementation Plan
September 14, 2006

This statement of need and reasonableness was determined by staff analysis pursuant to S.C. Code Section 1-23-115(C)(1)-(3) and (9)-(11).

#### **DESCRIPTION OF REGULATION:**

Purpose: On March 10, 2005, and March 15, 2005, the United States Environmental Protection Agency (EPA) finalized two rules known as the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (Clean Air Interstate Rule)," (also referred to as CAIR) and the "Standards of Performance for New and Existing Stationary Sources: Electric Utility Steam Generating Units," (also referred to as CAMR), respectively.

CAIR was published in the Federal Register on May 12, 2005 [70 FR 25162]. This rule affects 28 states and the District of Columbia. In CAIR, the EPA found that South Carolina is one of the 28 states that contributes significantly to nonattainment of the National Ambient Air Quality Standards (NAAQS) for fine particles (PM<sub>2.5</sub>) and/or 8-hour ozone in downwind states. The EPA is requiring these states to revise their SIPs to reduce emissions of sulfur dioxide (SO<sub>2</sub>) and/or nitrogen oxides (NOx). Sulfur dioxide is a precursor to PM<sub>2.5</sub> formation, and NOx is a precursor to both PM<sub>2.5</sub> and ozone formation. The EPA has determined that electric generating units (EGUs) in South Carolina contribute to nonattainment of PM<sub>2.5</sub> and 8-hour ozone in downwind states.

CAMR was published in the Federal Register on May 18, 2005 [70 FR 28606]. In accordance with Section 111 of the Clean Air Act, this rule establishes standards of performance for mercury for new and existing coal-fired EGUs that states must adopt and requires EPA review and approval. CAMR establishes a cap and trade program for mercury emissions from new and existing coal-fired EGUs that states can adopt as a means of complying with the Federal requirements. If a state fails to submit a satisfactory plan, referred to as a 111(d) Plan, EPA has the authority to prescribe a plan for the state.

EPA coordinated the concurrent release of CAMR with CAIR because a "co-benefit" of implementing the mechanisms for controlling  $SO_2$  and NOx emissions as required by CAIR is the reduction of mercury emissions. Coordinating the development of CAMR with the CAIR rule allows states to take advantage of the mercury emissions reductions that can be achieved by the air pollution controls designed and installed to reduce  $SO_2$  and NOx.

The EPA has established a schedule for states to submit their SIP and 111(d) Plan. South Carolina must submit its SIP under CAIR to EPA by September 11, 2006, and the 111(d) Plan under CAMR to EPA by November 17, 2006. Due to our lengthy regulation development process, the Department has informed the EPA that our SIP and 111(d) plan will not be submitted to them by their deadlines. The EPA has already finalized a Federal Implementation Plan (FIP) and 111(d) Plan for states not meeting the deadline. However, the EPA has assured the Department that it will withdraw its FIP and 111(d) Plan when the Department finalizes and submits its SIP and 111(d) Plan to them.

Legal Authority: The legal authority for Regulation 61-62 is Section 48-1-10 et seq., S.C. Code of Laws.

Plan for Implementation: The proposed amendments will take effect upon approval by the Board of

Health and Environmental Control and the General Assembly, and publication in the *State Register*. The proposed amendments will be implemented by providing the regulated community with copies of the regulation.

# DETERMINATION OF NEED AND REASONABLENESS OF THE PROPOSED REGULATION BASED ON ALL FACTORS HEREIN AND EXPECTED BENEFITS:

The proposed regulation is needed and is reasonable because it fulfills the Department's obligation to submit revisions to the State Implementation Plan (SIP) incorporating the finalized CAIR published by EPA on May 12, 2005, and to submit a 111(d) plan incorporating the finalized CAMR published by EPA on May 18, 2005. Most of EPA's finalized rules were incorporated; however, the Department is exercising its discretion by proposing options to the model rule that have been negotiated with stakeholders and are therefore better suited to South Carolina's needs.

#### **DETERMINATION OF COSTS AND BENEFITS:**

These revisions are being made to comply with a Federal mandate. The Department has worked with stakeholders to determine the best approach to implementing these regulations. For example, the Federal CAIR proposes an allowance reallocation schedule every five years, with the initial heat input at the beginning of the rule implementation used in the determination of allowances received. To be more responsive to changes in the market, the Department and the affected regulated community agreed on a four-year allocation schedule that utilizes the most current heat input data to determine the allowances received. This allows new facilities to enter into the programs more quickly, provides time for the regulated community to be responsive to changes, and considers changes in the regulated community's need for the allowances.

The Federal CAMR provides for a budget of mercury allowances that are distributed to coal-fired utilities in the State free of charge. These allowances can be sold or traded to other utilities participating in the EPA's cap-and-trade program, or they can be used by the utility to which they were given. Because South Carolina was allocated more allowances than historical data indicate that our utilities need and sixty water bodies in our State have fish consumption advisories because of mercury pollution, we have proposed establishing a "Public Health Set-aside" whereby twenty (20) percent of the allowances provided to each utility will be held in a special account. Each utility will have access to those allowances during the calendar year in which they were assigned. Any remaining unused allowances at the end of a calendar year would be held in the account until 2018. In 2018 and thereafter, the allocation of mercury allowances for each utility is further reduced. The allowances for each utility that have accumulated in the Public Health Set-aside account will be made available to the utility if emissions exceed the reduced allocations for the calendar years 2018, 2019, 2020, and 2021. At the end of the 2021 control period, any unused allowances in the utility's Public Health Set-aside account will be permanently retired.

The Department estimates that approximately 11.3% of the allowances in the State mercury budget for the 2010 through 2017 control periods will be retired. These are allowances that the regulated utilities would have received under the Federal CAMR. Since the mercury allowances are currently valued at approximately \$2000.00 per allowance, this will result in a cost to the regulated utilities above and beyond the Federal CAMR. The estimated allowances to be retired represents approximately \$33,556,480.00 in money that could either be saved by the utilities by not having to buy allowances to meet compliance or by selling the extra allowances they do not need to generate revenue. While this seems like a great deal of money, the allowances considered in determining this amount are to be allocated and used over a period of time of twelve years or more. Considering this, the value of the allowances expected to be retired represents approximately \$2,800,000.00 each year. In addition, the

nitrous oxide and sulfur dioxide emissions control equipment installed at coal-fired utilities as a requirement of CAIR also remove a significant amount of mercury. This co-benefit will result in fewer mercury allowances being needed by the utilities, and the Department expects many of the units with control technology to use significantly less mercury allowances than the Department allocates. These mercury allowances can be banked by the utilities for future use or sold to generate revenue.

While the rule to comply with the Federal CAMR that is being proposed by the Department will result in increased costs to the utilities, the Department believes that the benefits outweigh the costs. Mercury in South Carolina's waterways continues to be a major concern. Currently, sixty water bodies in the State have mercury fish consumption advisories. An advisory suggests a safe limit, or amount, of fish from the water body that a person can consume without suffering any harmful effects. When mercury enters the water, it can be changed to methylmercury by bacteria, which are consumed by larger organisms. The methylmercury accumulates and its concentration increases as it moves up the food chain. Eventually, the larger fish which are caught and eaten by humans contain large amounts of methylmercury. Methylmercury can cause harmful effects in all people, but unborn and young children are most susceptible because the methylmercury affects the development of the nervous system and the brain. It can cause learning and motor skill disabilities.

#### **UNCERTAINTIES OF ESTIMATES:**

There are no uncertainties of estimates relative to the costs to the State or its political subdivisions. Refer to the above paragraph for cost estimates for the regulated community. Existing staff and resources will be utilized to implement these amendments.

### EFFECT ON ENVIRONMENT AND PUBLIC HEALTH:

The proposed revisions are designed to significantly reduce the emissions of nitrous oxides, sulfur dioxides, and mercury. Nitrous oxides contribute to the formation of ozone and particulate matter, and sulfur dioxide contributes to the formation of particulate matter. Airborne mercury falls to the earth and (ends up) in bodies of water, where it can be converted into methylmercury. Methylmercury is consumed by fish, which are eaten by people. All of the pollutants (nitrous oxides, sulfur dioxide, and mercury) have been shown to have detrimental effects on the health of humans. The significant reductions in the emissions of these pollutants will protect the health of the residents of South Carolina.

# DETRIMENTAL EFFECT ON THE ENVIRONMENT AND PUBLIC HEALTH IF THE REGULATIONS ARE NOT IMPLEMENTED:

EPA has determined that the pollutants addressed by these rules cause an overwhelming detrimental effect on the health of humans. Ozone and particulate matter causes respiratory problems and illnesses, while mercury causes neurological disorders and has a greater affect on unborn babies and children. The EPA and the State believe that the environment and public health will benefit from implementing these rules to reduce the emissions of these pollutants.

### STATEMENT OF RATIONALE:

These revisions are being promulgated in order to comply with a Federal mandate requiring states to lower emissions of nitrous oxides, sulfur dioxide, and mercury. Scientific studies have shown that nitrous oxides are a precursor to ozone and particulate matter, while sulfur dioxide is a precursor to particulate matter, and that these pollutants have serious negative health consequences to the public. These include lung damage, aggravated asthma, and even death. The pathway of mercury from the combustion of coal to our waterways, to fish, and finally to humans has been well documented. When humans consume fish

containing methylmercury, the methylmercury is almost completely absorbed into the bloodstream and distributed to all tissues, including the brain. In pregnant women, the methylmercury can be passed to the developing fetus, where it can negatively affect brain development. In young children, it can cause problems with verbal memory, language skills, motor function, attention span, and visual-spatial abilities. The experience and professional judgment of the Department's staff were relied upon in developing the regulation. The Department is proposing some additional requirements that go beyond the scope of the Federal CAMR. This will result in an increased cost to the regulated community beyond that proposed in the Federal CAMR; however, the Department believes the public health benefits achieved by the further reduction of mercury emissions to the environment outweigh the increased costs to the regulated community.

In 2006, fish advisories for mercury were issued for sixty water bodies in the State. These advisories were issued because samples of fish tissue taken from these water bodies repeatedly showed elevated levels of methylmercury that could be harmful if consumed in quantities that exceed the amount recommended by the advisory. Decreasing emissions of mercury from coal-fired utilities in South Carolina should reduce the amount of mercury that affects the waterways of the State and should reduce the number of fish consumption advisories issued.

### ATTACHMENT B

# Summary of Proposed Revisions to Regulation 61-62, Air Pollution Control Regulations and Standards and the South Carolina Air Quality Implementation Plan September 14, 2006

# R.61-62.60, South Carolina Designated Facility Plan And New Source Performance Standards

SECTION CITATION:	EXPLANATION OF CHANGE
R. 61-62.60, Subpart Da	R. 61-62.60, Subpart Da, has been amended to incorporate by reference Federal amendments.
R. 61-62.60, Subpart HHHH	All sections except 60.4140, 60.4141, and 60.4142 have been incorporated by referencing the Federal Clean Air Mercury Rule.
R. 61-62.60.4102	A definition for "utility" has been added.
R. 61-62.60.4140(a)	The table in the Federal rule indicating the South Carolina Trading Budget has been modified to a text format to include only South Carolina's annual budget and the revised annual budget after the 20% set-aside has been considered.
R. 61-62.60.4140(b)	This section has been added to explain the "Public Health Setaside."
R. 61-62.60.4140(b)(v)	This paragraph creates the possibility of a mercury study funded by the sale of allowances from the Public Health Set-aside.
R. 61-62.60.4141	This section has been revised to reflect the timing for a four-year allocation period and the dates for submission of the allocations to the Administrator.
R. 61-62.60.4142	This section has been revised to explain how allowances will be allocated and what information will be used to calculate allocations.
Regulation 61-62.72, Acid Rain	

#### Regulation 61-62.72, Acid Rain

SECTION CITATION: EXPLANATION OF CHANGE

R. 61-62.72 The format of this section has been revised to incorporate the

Federal rules by reference. It also includes the revisions in subparts A and B that are a result of the Clean Air Interstate

Rule.

# R.61-62.96, Nitrogen Oxides (NO<sub>x</sub>) Budget Trading Program General Provisions

SECTION CITATION:	EXPLANATION OF CHANGE
Title	The title has been changed to "NITROGEN OXIDES ( $NO_x$ ) AND SULFUR DIOXIDE ( $SO_2$ ) BUDGET TRADING PROGRAM GENERAL PROVISIONS" to reflect the addition of the $SO_2$ trading program into 61-62.96.
R. 61-62.96	Subparts A through I of section 96 has been deleted and replaced by subparts AA through IIII. All subparts except subpart EE and subpart EEEE have been incorporated by referencing the Federal Clean Air Interstate Rule.
R. 61-62.96.140	The table in the Federal Clean Air Interstate Rule indicating the South Carolina $NO_x$ Trading Budget has been modified to a text format to include only South Carolina's annual budget.
R. 61-62.96.141(a)	The paragraph has been revised to reflect the timing in which the Department must submit initial CAIR $NO_x$ allowance allocations to the EPA for specific control periods.
R. 61-62.96.141(b)	The paragraph has been revised to reflect the timing in which the Department must submit subsequent CAIR $NO_x$ allowance allocations to the EPA, along with the control periods covered by the submission.
R. 61-62.96.142(a)	The methodology for the determination of allowances was modified to utilize the most current heat input data available, to establish the years from which the heat input data are to be used to determine allowances, and to revise the heat input adjustments from three categories to two categories.
R. 61-62.96.142(b) and (c)	The new unit set-aside amount was reduced from 5 percent to 3 percent for each control period, starting in 2009.
R. 61-62.96.143(a)	The table in the Federal rule indicating the South Carolina $NO_x$ compliance supplement pool has been modified to a text format to include only South Carolina's annual budget.
Title	The title "CAIR $SO_2$ Trading Program" has been added before Subpart AAA.
R. 61-62.96.201 through 96.288	The section has been added to address the CAIR SO <sub>2</sub> Trading Program General Provisions. This language incorporates the Federal Clean Air Interstate Rule by reference.
Title	The title "CAIR $\mathrm{NO}_{\mathrm{x}}$ Ozone Season Trading Program" has been added before Subpart AAAA.

R. 61-62.96.302(42)	A definition of "electric generating unit" or "EGU" has been added.
R. 61-62.96.302(59)	A definition of "non-electric generating unit" or "non-EGU" has been added.
R. 61-62.96.304(a)(1)(ii)	This paragraph was added to include non-electric generating units currently subjected to the $NO_x$ SIP Call. The $NO_x$ SIP Call trading program will be discontinued upon the initiation of the $NO_x$ trading program for CAIR.
R. 61-62.96.340(a)	The $NO_x$ Ozone Season Trading Budget in EPA's model rule was revised to include only the budget for South Carolina.
R. 61-62.96.340(b)	This paragraph was added to include the $NO_x$ Ozone Season Trading Budget from the $NO_x$ SIP Call for non-EGUs.
R. 61-62.96.341(a)(1)	The paragraph has been revised to reflect the timing in which the Department must submit initial CAIR $NO_x$ allowance allocations to the EPA for specific control periods.
R. 61-62.96.341(a)(2)	The paragraph has been revised to reflect the timing in which the Department must submit subsequent CAIR $NO_x$ allowance allocations to the EPA, along with the control periods covered by the submission.
R. 61-62.96.341(b)	The paragraph has been added to address the timing in which the Department must submit CAIR $NO_x$ allowance allocations for non-EGUs.
R. 61-62.96.342(a)(1)	The methodology for the determination of allowances was modified to utilize the most current heat input data available, to establish the years from which the heat input data are to be used to determine allowances, and to revise the heat input adjustments based on fuel types from three categories to two categories.
R. 61-62.96.342(a)(2)	A statement indicating that the Department would obtain the heat input data from the EPA's Clean Air Markets Division was added. The sections stating that the heat input would be obtained from data reported to the Department and addressing an alternate method for calculating heat input were deleted.
R. 61-62.96.342(b), (c) and (d)	The new source set-aside amount was reduced from 5 percent to 3 percent for each control period, starting in 2009.
R. 61-62.96.342(e)	This section was added to address the incorporation of non-EGUs into the CAIR $NO_x$ Ozone Season trading program. It explains how allowances will be determined and establishes a new source set-aside for non-EGUs.

#### ATTACHMENT C

Text of Proposed amendment to Regulation 61-62, Air Pollution Control Regulations and Standards and the South Carolina Air Quality Implementation Plan September 14, 2006

Strikethrough – text deleted from current State rule or Federal rule Highlight – text incorporated from Federal rule Bold highlight – text added by State to Federal rule

Regulation 61-62.60, South Carolina Designated Facility Plan and New Source Performance Standards, subpart Da, is revised as follows:

# Subpart Da – "Standards of Performance for Electric Utility Steam Generating Units for Which Construction is Commenced After September 18, 1978"

The provisions of Title 40 CFR Part 60, subpart Da, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 60 subpart Da				
Federal Register Citation	Volume	Date	Notice	
Original Promulgation	Vol. 44	June 11, 1979	[44 FR 33613]	
Revision	Vol. 48	January 27, 1983	[48 FR 3737]	
Revision	Vol. 54	February 14, 1989	[54 FR 6663]	
Revision	Vol. 54	May 17, 1989	[54 FR 21344]	
Revision	Vol. 55	February 14, 1990	[55 FR 5212]	
Revision	Vol. 55	May 7, 1990	[55 FR 18876]	
Revision	Vol. 63	September 16, 1998	[63 FR 49453, 49454]	
Revision	Vol. 64	February 12, 1999	[64 FR 7464]	
Revision	Vol. 65	October 17, 2000	[65 FR 61744]	
Revision	Vol. 66	April 10, 2001	[66 FR 18546]	
Revision	Vol. 66	June 11, 2001	[66 FR 31177]	
Revision	Vol. 66	August 14, 2001	[66 FR 42608]	
Revision	Vol. 70	May 18, 2005	[70 FR 28606]	
Revision	Vol. 70	August 30, 2005	[70 FR 51266]	
Revision	Vol. 71	June 9, 2006	[71 FR 33388]	

Regulation 61-62.60, subpart HHHH, section 60.4101 through 60.4130 and sections 60.4150 through 60.4176, shall be added as follows:

# Subpart HHHH– "Emission Guidelines And Compliance Times For Coal-Fired Electric Steam Generating Units"

The provisions of Title 40 CFR Part 60, subpart HHHH, sections 60.4101 through 60.4130 and sections 60.4150 through 60.4176, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 60 subpart HHHH					
Federal Register Citation Volume Date Notice					
<b>Original Promulgation</b>	Vol. 70	May 18, 2005	[70 FR 28606]		
Revision	Vol. 71	June 9, 2006	[71 FR 33388]		

*The following definition is added to Section 60.4102 Definitions:* 

# Utility – a group of units located in South Carolina that are owned and operated by a common entity and produce electricity for sale.

The remainder of Section 60.4102 remains unchanged.

Regulation 61-62.60, subpart HHHH, sections 60.4140 through 60.4142, shall be added as follows:

#### **Hg Allowance Allocations**

### Section 60.4140 South Carolina Trading Budget.

The State trading budgets for annual allocations of Hg allowances for the control periods in 2010 through 2017 and in 2018 and thereafter are respectively as follows:

State	Annual EGU Hg Budget (tons)		
	<del>2010-2017</del>	2018 and thereafter	
South Carolina	<del>0.580</del>	0.229	

- (a) The South Carolina trading budget for annual allocations of Hg allowances for 2010 through 2017 is 0.580 tons (18,560 ounces) per control period. The South Carolina trading budget for 2018 and thereafter is 0.229 tons (7,328 ounces) per control period.
- (b) The Department will allocate Hg allowances to affected utilities according to 60.4142.
- (c) (1) The Department will distribute allowances to the affected utilities as provided in Section 60.4142 equal to 80 percent of the utility's allocations for each control period in 2010-2017.
- (2) The Department will establish a Public Health Set-aside account for each affected utility in the State for the 2010-2017 control periods. The Public Health Set-aside accounts will be allocated allowances equal to 20 percent of the utility's allocations for each control period in 2010-2017 as provided in section 60.4142. The allowances in the Public Health Set-aside accounts will be available to the utilities during the control period in which they were assigned. Each utility's unused allowances will be held in its individual Public Health Set-aside account.
- (i) For each control period in 2010 through 2017, a utility can receive allowances from its Public Health Set-aside account to cover emissions that exceed its allocations. To be eligible to receive allowances from its Public Health Set-aside account, the utility's Hg emissions must be greater than the number of allowances allocated to it during that control period.
  - (ii) Within 60 days after the accounts for each utility have been reconciled with the Clean

Air Market Division of the EPA following each control period in 2010 through 2017, the Department will reimburse the utility as prescribed in (b)(2)(i). A utility is eligible to receive allowances from its Public Health Set-aside account, up to but not exceeding the number of allowances put in its Public Health Set-aside account during the same control period. Unused Public Health Set-aside allowances will be banked in the utility's Public Health Set-aside account and will not be available for use by the utility until 2018.

- (iii) Nothing in this rule restricts the utility's ability to purchase, trade, or sell Hg emission allowances. Additionally, nothing in this rule prohibits the utility's ability to sell, trade, or bank Hg emission allowances that have been allocated to it by the Department.
- (3) In the years 2018 through 2021, any unused allowances in a utility's Public Health Set-aside account will be made available for use by the utility. To be eligible to receive allowances from its Public Health Set-aside account during the control periods in 2018 through 2021, the utility's Hg emissions must be greater than the allowances allocated to it for the control period for which its emissions exceeded its allocations.
- (4) In 2022, any allowances remaining in any Public Health Set-aside account will be permanently retired and will not be available for reallocation to the utility.
- (5) A portion of the allowances in the Public Health Set-aside may be sold to fund a Hg study in South Carolina. If a study is to be conducted, an advisory group will be formed to determine the scope of the study, the projected annual cost and the number of years over which the study will be conducted, prior to any Public Health Set-aside allowances being sold to fund the study. Representatives from the Department, the utilities that receive Hg allocations from South Carolina, and other stakeholders will be members of the advisory group.

## Section 60.4141 Timing Requirements for Hg Allowance Allocations.

- (a) By November 17, 2006 or within 60 days after the effective date of this regulation, whichever is later, the Department will submit to the Administrator the Hg allowance allocations, in a format prescribed by the Administrator and in accordance with section 60.4142(a) and (b), for the control periods in 2010, 2011, 2012, and 2013, and 2014.
- (b) (1) By October 31, 2008 2010 and October 31 of each four years thereafter, the Department will submit to the Administrator the Hg allowance allocations, in a format prescribed by the Administrator and in accordance with section 60.4142(a)(1) and (b), for the control periods in the fourth, fifth, sixth, and seventh years after the year of the applicable deadline for submission under this paragraph.
- (2) If the Department fails to submit to the Administrator the Hg allowance allocations in accordance with paragraph (b)(1) of this section, the Administrator will assume that the allocations of Hg allowances for the applicable control period are the same as for the control period that immediately precedes the applicable control period, except that, if the applicable control period is in 2018, the Administrator will assume that the allocations equal the allocations for the control period in 2017, multiplied by the amount of ounces (i.e., tons multiplied by 32,000 ounces/ton) of Hg emissions in the applicable State trading budget under section 60.4140 for 2018 and thereafter and divided by such amount of ounces of Hg emissions for 2010 through 2017.
- (c)(1) By October 31, 2010 and October 31 of each year thereafter, the permitting authority will submit to the Administrator the Hg allowance allocations, in a format prescribed by the Administrator and in accordance with section 60.4142(a), (c), and (d), for the control period in the year of the applicable

deadline for submission under this paragraph.

(2) If the permitting authority fails to submit to the Administrator the Hg allowance allocations in accordance with paragraph (c)(1) of this section, the Administrator will assume that the allocations of Hg allowances for the applicable control period are the same as for the control period that immediately precedes the applicable control period, except that, if the applicable control period is in 2018, the Administrator will assume that the allocations equal the allocations for the control period in 2017, multiplied by the amount of ounces (i.e., tons multiplied by 32,000 ounces/ton) of Hg emissions in the applicable State trading budget under section 60.4140 for 2018 and thereafter and divided by such amount of ounces of Hg emissions for 2010 through 2017 and except that any Hg Budget unit that would otherwise be allocated Hg allowances under section 60.4142(a) and (b), as well as under section 60.4142(a), (c), and (d), for the applicable control period will be assumed to be allocated no Hg allowances under section 60.4142(a), (c), and (d) for the applicable control period.

### Section 60.4142 Hg Allowance Allocations.

- (a) For a Hg allowance allocation under section 60.4141(a) and (b), the Department will allocate Hg allowances to each utility by summing the amount determined for each of the utility's Hg Budget units in the State.
- (b) Each Hg Budget Unit's allowances will be determined using the single highest amount of the unit's heat input for the control periods that are five, six, seven and eight years before the first year of the control period for which the Hg allowance allocation is being calculated. Each unit's allocation will be determined by multiplying the total amount of Hg allowances allocated under section 60.4140 by the ratio of the baseline heat input of such Hg Budget unit to the total amount of baseline heat input of all such Hg Budget units in the State and rounding to the nearest whole allowance as appropriate.
- (a)(1) The baseline heat input (in MMBtu) used with respect to Hg allowance allocations under paragraph (b) of this section for each Hg Budget unit will be:
- (i) For units commencing operation before January 1, 2001, the average of the three highest amounts of the unit's adjusted control period heat input for 2000 through 2004, with the adjusted control period heat input for each year calculated as the sum of the following:
- (A) Any portion of the unit's control period heat input for the year that results from the unit's combustion of lignite, multiplied by 3.0;
- (B) Any portion of the unit's control period heat input for the year that results from the unit's combustion of subbituminous coal, multiplied by 1.25; and
- (C) Any portion of the unit's control period heat input for the year that is not covered by paragraph (a)(1)(i)(A) or (B) of this section, multiplied by 1.0.
- (ii) For units commencing operation on or after January 1, 2001 and operating each calendar year during a period of 5 or more consecutive calendar years, the average of the 3 highest amounts of the unit's total converted control period heat input over the first such 5 years.
- (2 c) A unit's control period heat input for a calendar year under paragraph (a) $\frac{(1)(i)}{(b)}$  of this section, and a unit's total ounces of Hg emissions during a calendar year under paragraph  $\frac{(c)(3)}{(c)(3)}$  (b) of this section, will be determined in accordance with part 75 of this chapter, to the extent the unit was otherwise subject

to the requirements of part 75 of this chapter for the year, or will be based on the best available data reported to the permitting authority for the unit, to the extent the unit was not otherwise subject to the requirements of part 75 of this chapter for the year. The unit's types and amounts of fuel combusted, under paragraph (a)(1)(i) of this section, will be based on the best available data reported to the permitting authority for the unit. Heat input data will be obtained from the EPA's Clean Air Market Division.

- (ii) A unit's converted control period heat input for a calendar year specified under paragraph (a)(1)(ii) of this section equals:
- (A) Except as provided in paragraph (a)(2)(ii)(B) or (C) of this section, the control period gross electrical output of the generator or generators served by the unit multiplied by 7,900 Btu/kWh and divided by 1,000,000 Btu/MMBtu, provided that if a generator is served by 2 or more units, then the gross electrical output of the generator will be attributed to each unit in proportion to the unit's share of the total control period heat input of such units for the year;
- (B) For a unit that is a boiler and has equipment used to produce electricity and useful thermal energy for industrial, commercial, heating, or cooling purposes through the sequential use of energy, the total heat energy (in Btu) of the steam produced by the boiler during the control period, divided by 0.8 and by 1.000.000 Btu/MMBtu; or
- (C) For a unit that is a combustion turbine and has equipment used to produce electricity and useful thermal energy for industrial, commercial, heating, or cooling purposes through the sequential use of energy, the control period gross electrical output of the enclosed device comprising the compressor, combustor, and turbine multiplied by 3,413 Btu/kWh, plus the total heat energy (in Btu) of the steam produced by any associated heat recovery steam generator during the control period multiplied divided by 0.8, and with the sum divided by 1,000,000 Btu/MMBtu.
- (b)(1) For each control period in 2010 and thereafter, the permitting authority will allocate to all Hg Budget units in the State that have a baseline heat input (as determined under paragraph (a) of this section) a total amount of Hg allowances equal to 95 percent of the adjusted budget for a control period in 2010 through 2014 and, 97 percent of the adjusted budget for a control period in 2015 through 2017, and 97 percent of the budget for a control period in 2018 and thereafter, of the amount of ounces (i.e., tons multiplied by 32,000 ounces/ton) of Hg emissions in the applicable State trading budget under section 60.4140 (except as provided in paragraph (d) of this section).
- (2) The permitting authority will allocate Hg allowances to each Hg Budget unit under paragraph (b)(1) of this section in an amount determined by multiplying the total amount of Hg allowances allocated under paragraph (b)(1) of this section by the ratio of the baseline heat input of such Hg Budget unit to the total amount of baseline heat input of all such Hg Budget units in the State and rounding to the nearest whole allowance as appropriate.
- (c) For each control period in 2010 and thereafter, the permitting authority will allocate Hg\_allowances to Hg\_Budget units in the State that commenced operation on or after January 1, 2001 and do not yet have a baseline heat input (as determined under paragraph (a) of this section), in accordance with the following procedures:
- (1) The permitting authority will establish a separate new unit set aside for each control period. Each new unit set aside will be allocated Hg allowances equal to 5 percent for a control period in 2010 through 2014, and 3 percent for a control period in 2015 and thereafter, of the amount of ounces (i.e., tons multiplied by 32,000 ounces/ton) of Hg emissions in the applicable State trading budget under section 60.4140.

- (2) The Hg designated representative of such a Hg Budget unit may submit to the permitting authority a request, in a format specified by the permitting authority, to be allocated Hg allowances, starting with the later of the control period in 2010 or the first control period after the control period in which the Hg Budget unit commences commercial operation and until the first control period for which the unit is allocated Hg allowances under paragraph (b) of this section. The Hg allowances allocation request must be submitted on or before July 1 of the first control period for which the Hg allowances are requested and after the date on which the Hg Budget unit commences commercial operation.
- (3) In a Hg allowance allocation request under paragraph (c)(2) of this section, the Hg designated representative may request for a control period Hg allowances in an amount not exceeding the Hg Budget unit's total ounces of Hg emissions during the control period immediately before such control period.
- (4) The permitting authority will review each Hg allowance allocation request under paragraph (c)(2) of this section and will allocate Hg allowances for each control period pursuant to such request as follows:
- (i) The permitting authority will accept an allowance allocation request only if the request meets, or is adjusted by the permitting authority as necessary to meet, the requirements of paragraphs (c)(2) and (3) of this section.
- (ii) On or after July 1 of the control period, the permitting authority will determine the sum of the Hg allowances requested (as adjusted under paragraph (c)(4)(i) of this section) in all allowance allocation requests accepted under paragraph (c)(4)(i) of this section for the control period.
- (iii) If the amount of Hg allowances in the new unit set aside for the control period is greater than or equal to the sum under paragraph (c)(4)(ii) of this section, then the permitting authority will allocate the amount of Hg allowances requested (as adjusted under paragraph (c)(4)(i) of this section) to each Hg Budget unit covered by an allowance allocation request accepted under paragraph (c)(4)(i) of this section.
- (iv) If the amount of Hg allowances in the new unit set aside for the control period is less than the sum under paragraph (c)(4)(ii) of this section, then the permitting authority will allocate to each Hg Budget unit covered by an allowance allocation request accepted under paragraph (c)(4)(i) of this section the amount of the Hg allowances requested (as adjusted under paragraph (c)(4)(i) of this section), multiplied by the amount of Hg allowances in the new unit set aside for the control period, divided by the sum determined under paragraph (c)(4)(ii) of this section, and rounded to the nearest whole allowance as appropriate.
- (v) The permitting authority will notify each Hg designated representative that submitted an allowance allocation request of the amount of Hg allowances (if any) allocated for the control period to the Hg Budget unit covered by the request.
- (d) If, after completion of the procedures under paragraph (c)(4) of this section for a control period, any unallocated Hg allowances remain in the new unit set aside for the control period, the permitting authority will allocate to each Hg Budget unit that was allocated Hg allowances under paragraph (b) of this section an amount of Hg allowances equal to the total amount of such remaining unallocated Hg allowances, multiplied by the unit's allocation under paragraph (b) of this section, divided by 95 percent for 2010 through 2015, and 97 percent for 2015 and thereafter, of the amount of ounces (i.e., tons multiplied by 32,000 ounces/ton) of Hg emissions in the applicable State trading budget under section 60.4140, and rounded to the nearest whole allowance as appropriate.

Regulation 61-62.72, Acid Rain, shall be revised as follows:

### Subpart A –"General Provisions"

The provisions of Title 40 CFR Part 72, subpart A, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart A				
Federal Register Citation	Volume	Date	Notice	
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]	
Revision	Vol. 58	March 23, 1993	[58 FR 15634]	
Revision	Vol. 58	June 21, 1993	[58 FR 33769]	
Revision	Vol. 58	<b>July 30, 1993</b>	[58 FR 40746]	
Revision	Vol. 59	<b>November 22, 1994</b>	[59 FR 60218]	
Revision	Vol. 60	April 4, 1995	[60 FR 17100]	
Revision	Vol. 60	April 11, 1995	[60 FR 18462]	
Revision	Vol. 60	May 17, 1995	[60 FR 26510]	
Revision	Vol. 62	October 24, 1997	[62 FR 55460]	
Revision	Vol. 62	<b>December 18, 1997</b>	[62 FR 66278]	
Revision	Vol. 63	October 27, 1998	[63 FR 57356]	
Revision	Vol. 63	<b>December 11, 1998</b>	[63 FR 68400]	
Revision	Vol. 64	May 13, 1999	[64 FR 25834]	
Revision	Vol. 64	May 26, 1999	[64 FR 28564]	
Revision	Vol. 66	March 1, 2001	[66 FR 12974]	
Revision	Vol. 67	June 12, 2002	[67 FR 40394]	
Revision	Vol. 67	August 16, 2002	[67 FR 53503]	
Revision	Vol. 69	April 9, 2004	[69 FR 18801]	
Revision	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 70	May 18, 2005	[70 FR 28606]	
Revision	Vol. 71	April 28, 2006	[71 FR 25328]	

### Subpart B – "Designated Representative"

The provisions of Title 40 CFR Part 72, subpart B, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart B					
<b>Federal Register Citation</b>	Volume	Date	Notice		
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]		
Revision	Vol. 60	April 4, 1995	[60 FR 17100]		
Revision	Vol. 62	October 24, 1997	[62 FR 55460]		
Revision	Vol. 70	May 12, 2005	[70 FR 25162]		
Revision	Vol. 71	April 28, 2006	[71 FR 25328]		

# Subpart C – "Acid Rain Permit Applications"

The provisions of Title 40 CFR Part 72, subpart C, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are

# incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart C				
<b>Federal Register Citation</b>	Volume	Date	Notice	
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]	
Revision	Vol. 58	March 23, 1993	[58 FR 15634]	
Revision	Vol. 60	April 4, 1995	[60 FR 17100]	
Revision	Vol. 62	October 24, 1997	[62 FR 55460]	
Revision	Vol. 70	May 12, 2005	[70 FR 25162]	

Subpart D – "Acid Rain Compliance Plan And Compliance Options"

The provisions of Title 40 CFR Part 72, subpart D, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart D				
<b>Federal Register Citation</b>	Volume	Date	Notice	
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]	
Revision	Vol. 58	March 23, 1993	[58 FR 15634]	
Revision	Vol. 58	July 30, 1993	[58 FR 40746]	
Revision	Vol. 59	November 22, 1994	[59 FR 60218, 60234]	
Revision	Vol. 60	April 4, 1995	[60 FR 17100]	
Revision	Vol. 60	April 11, 1995	[60 FR 18462]	
Revision	Vol. 62	October 24, 1997	[62 FR 55460]	
Revision	Vol. 64	May 13, 1999	[64 FR 25834]	
Revision	Vol. 70	May 12, 2005	[70 FR 25162]	

Subpart E – "Acid Rain Permit Contents"

The provisions of Title 40 CFR Part 72, subpart E, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart E					
Federal Register Citation Volume Date Notice					
Original Promulgation Vol. 58 January 11, 1993 [58 FR 3650]					
Revision Vol. 62 October 24, 1997 [62 FR 55460]					

Subpart F – "Federal Acid Rain Permit Issuance Procedures"

The provisions of Title 40 CFR Part 72, subpart F, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

	40 CFR Part	72 subpart F	
<b>Federal Register Citation</b>	Volume	Date	Notice
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]
Revision	Vol. 62	October 24, 1997	[62 FR 55460]

# Subpart G – "Acid Rain Phase II Implementation"

The provisions of Title 40 CFR Part 72, subpart G, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart G			
<b>Federal Register Citation</b>	Volume	Date	Notice
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]
Revision	Vol. 58	July 30, 1993	[58 FR 40746]
Revision	Vol. 60	April 4, 1995	[60 FR 17100]
Revision	Vol. 62	October 24, 1997	[62 FR 55460]
Revision	Vol. 66	March 1, 2001	[66 FR 12974]
Revision	Vol. 70	May 12, 2005	[70 FR 25162]

### Subpart H – "Permit Revisions"

The provisions of Title 40 CFR Part 72, subpart H, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart H			
<b>Federal Register Citation</b>	Volume	Date	Notice
<b>Original Promulgation</b>	Vol. 58	January 11, 1993	[58 FR 3650]
Revision	Vol. 60	April 4, 1995	[60 FR 17100]
Revision	Vol. 62	October 24, 1997	[62 FR 55460]
Revision	Vol. 66	March 1, 2001	[66 FR 12974]

# Subpart I – "Compliance Certification"

The provisions of Title 40 CFR Part 72, subpart I, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 72 subpart I			
<b>Federal Register Citation</b>	Volume	Date	Notice
<b>Original Promulgation</b>	Vol. 58	<b>January 11, 1993</b>	[58 FR 3650]
Revision	Vol. 58	<b>July 30, 1993</b>	[58 FR 40746]
Revision	Vol. 59	November 22, 1994	[59 FR 60218]
Revision	Vol. 60	April 4, 1995	[60 FR 17100]
Revision	Vol. 60	April 11, 1995	[60 FR 18462]
Revision	Vol. 62	October 24, 1997	[62 FR 55460]
Revision	Vol. 64	May 26, 1999	[64 FR 28564]
Revision	Vol. 70	May 12, 2005	[70 FR 25162]

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# SOUTH CAROLINA DEPARTMENT OF HEALTH AND ENVIRONMENTAL CONTROL

### AIR POLLUTION CONTROL REGULATIONS AND STANDARDS

# REGULATION 61-62.72 ACID RAIN

#### SUBPART A - ACID RAIN PROGRAM GENERAL PROVISIONS.

#### 72.1 Reserved

### 72.2 Definitions.

The terms used in this regulation shall have the meanings set forth in title IV of the Clean Air Act, 42 U.S.C 7401, et seq. as amended by the Clean Air Act Amendments of 1990, 42 U.S.C. 7651, et seq. (November 15, 1990) and in this section as follows:

a. Acid Rain compliance option means one of the methods of compliance used by an affected unit under the Acid Rain Program as described in a compliance plan submitted and approved in accordance with 61-62.72.4 of this regulation or regulations implementing section 407 of the Act.

### b. Acid Rain emissions limitation means:

— (1) For the purposes of sulfur dioxide emissions:
(i) The tonnage equivalent of the allowances authorized to be allocated to an affected unit for use in a calendar year under section 404(a)(1), (a)(3), and (h) of the Act, or the basic Phase II allowance allocations authorized to be allocated to an affected unit for use in a calendar year, or the allowances authorized to be allocated to an opt-in source under section 410 of the Act for use in a calendar year;
——————————————————————————————————————
(A) By allowances allocated by the Administrator pursuant to section 403, section 405 (a)(2), (a)(3), (b)(2), (c)(4), (d)(3), and (h)(2), and section 406 of the Act;
(B) By allowances allocated by the Administrator pursuant to subpart D of 40 CFR part 72; and thereafter
(C) By allowance transfers to or from the compliance subaccount for that unit that were

recorded or properly submitted for recordation by the allowance transfer deadline as provided in 40 CFR 73.35, after deductions and other adjustments are made pursuant to 40 CFR 73.34(c); and

(2) For purposes of nitrogen oxides emissions, the applicable limitation established by 40 CFR Part 76 Amended as published at 61 Federal Register 67162 through 67164, December 19, 1996, as modified by an Acid Rain permit application submitted to the Department, and an Acid Rain permit issued by Department, in accordance with regulations implementing section 407 of the Act.

c. Acid Rain emissions reduction requirement means a requirement under the Acid Rain Program to reduce the emissions of sulfur dioxide or nitrogen oxides from a unit to a specified level or by a specified percentage.

d. Acid Rain permit or permit means the legally binding written document, or portion of such document, issued by the Department (following an opportunity for appeal pursuant to 40 CFR part 78 or [administrative appeals regulations established by the State]), including any permit revisions, specifying the Acid Rain Program requirements applicable to an affected source, to each affected unit at an affected source, and to the owners and operators and the designated representative of the affected source or the affected unit.

e. Acid Rain Program means the national sulfur dioxide and nitrogen oxides air pollution control and emissions reduction program established in accordance with title IV of the Act, 61 62.72.1 through 61-62.72.8, 40 CFR parts 72, 73, 75, 76, 77, and 78, and regulations implementing section 410 of the Act.

f. Act means the Clean Air Act, 42 U.S.C. §7401, et seq. as amended by Public Law No. 101-549 (November 15, 1990).

g. Actual SO<sub>2</sub> emissions rate means the annual average sulfur dioxide emissions rate for the unit (expressed in lb/mmBtu), for the specified calendar year; provided that, if the unit is listed in the NADB, the "1985 actual SO<sub>2</sub> emissions rate" for the unit shall be the rate specified by the Administrator in the NADB under the data field "SO2RTE."

h. Administrator means the Administrator of the United States Environmental Protection Agency or the Administrator's duly authorized representative.

i. Affected source means a source that includes one or more affected units that are subject to the acid rain provisions under Title IV of the Act.

j. Affected unit means a unit that is subject to any Acid Rain emissions reduction requirement or Acid Rain emissions limitation.

k. Affiliate shall have the meaning set forth in section 2(a)(11) of the Public Utility Holding Company Act of 1935, 15 U.S.C. 79b(a)(11), as of November 15, 1990.

l. Allocate or allocation means the initial crediting of an allowance by the Administrator to an Allowance Tracking System unit account or general account.

m. Allowance means an authorization by the Administrator under the Acid Rain Program to emit up to one ton of sulfur dioxide during or after a specified calendar year.

n. Allowance deduction, or deduct when referring to allowances, means the permanent withdrawal of allowances by the Administrator from an Allowance Tracking System compliance subaccount to account for the number of the tons of SO<sub>2</sub> emissions from an affected unit for the calendar year, for tonnage

emissions estimates calculated for periods of missing data as provided in 40 CFR part 75, or for any other allowance surrender obligations of the Acid Rain Program.

o. Allowances held or hold allowances means the allowances recorded by the Administrator, or submitted to the Administrator for recordation in accordance with 40 CFR 73.50, in an Allowance Tracking System account.

p. Allowance Tracking System or ATS means the Acid Rain Program system by which the Administrator allocates, records, deducts, and tracks allowances.

- q. Allowance Tracking System account means an account in the Allowance Tracking System established by the Administrator for purposes of allocating, holding, transferring, and using allowances.
- r. Allowance transfer deadline means midnight of January 30 or, if January 30 is not a business day, midnight of the first business day thereafter and is the deadline by which allowances may be submitted for recordation in an affected unit's compliance subaccount for the purposes of meeting the unit's Acid Rain emissions limitation requirements for sulfur dioxide for the previous calendar year.

s. Authorized account representative means a responsible natural person who is authorized, in accordance with 40 CFR part 73, to transfer and otherwise dispose of allowances held in an Allowance Tracking System general account; or, in the case of a unit account, the designated representative of the owners and operators of the affected unit.

#### t. Basic Phase II allowance allocations means:

- (1) For calendar years 2000 through 2009 inclusive, allocations of allowances made by the Administrator pursuant to section 403 and section 405 (b)(1), (3), and (4); (c)(1), (2), (3), and (5); (d)(1), (2), (4), and (5); (e); (f); (g)(1), (2), (3), (4), and (5); (h)(1); (i); and (j).
- (2) For each calendar year beginning in 2010, allocations of allowances made by the Administrator pursuant to section 403 and section 405 (b)(1), (3), and (4); (e)(1), (2), (3), and (5); (d)(1), (2), (4), and (5); (e); (f); (g)(1), (2), (3), (4), and (5); (h)(1) and (3); (i); and (j).
- u. Boiler means an enclosed fossil or other fuel-fired combustion device used to produce heat and to transfer heat to recirculating water, steam, or any other medium.
- v. Certificate of representation means the completed and signed submission required by 40 CFR 72.20, for certifying the appointment of a designated representative for an affected source or a group of identified affected sources authorized to represent the owners and operators of such source(s) and of the affected units at such source(s) with regard to matters under the Acid Rain Program.

### w. Certifying Official means:

- (1) For a corporation, a president, secretary, treasurer, or vice president of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation;
- (2) For partnership or sole proprietorship, a general partner or the proprietor, respectively; and
- (3) For a local government entity or State, federal, or other public agency, either a principal executive officer or ranking elected official.

- x. Coal means all solid fuels classified as anthracite, bituminous, subituminous, or lignite by the American Society for Testing and Materials Designation ASTM D388-92 "Standard Classification of Coals by Rank."
- y. Coal derived fuel means any fuel, whether in a solid, liquid, or gaseous state, produced by the mechanical, thermal, or chemical processing of coal (e.g., pulverized coal, coal refuse, iquefied or gasified coal, washed coal, chemically cleaned coal, coal-oil mixtures, and coke).
- z. Coal fired means the combustion of fuel consisting of coal or any coal derived fuel (except a coal derived gaseous fuel with a sulfur content no greater than natural gas), alone or in combination with any other fuel, where a unit is "coal fired" if it uses coal or coal derived fuel as its primary fuel (expressed in mmBtu); provided that, if the unit is listed in the NADB, the primary fuel is the fuel listed in the NADB under the data field "PRIMEFUEL."
- aa. Cogeneration unit means a unit that has equipment used to produce electric energy and forms of useful thermal energy (such as heat or steam) for industrial, commercial, heating or cooling purposes, through the sequential use of energy.
- bb. Commence commercial operation means to have begun to generate electricity for sale, including the sale of test generation.
- cc. Commence construction means that an owner or operator has either undertaken a continuous program of construction or has entered into a contractual obligation to undertake and complete, within a reasonable time, a continuous program of construction.
- dd. Commence operation means to have begun any mechanical, chemical, or electronic process, including start-up of an emissions control technology or emissions monitor or of a unit's combustion chamber.
- ee. Common stack means the exhaust of emissions from two or more units through a single flue.
- ff. Compliance certification means a submission to the Administrator or Department that is required by 61-62.72.1 through 61-62.72.8, by 40 CFR part 72, 73, 75, 77, or 78, or by regulations implementing sections 407 or 410 of the Act to report an affected source or an affected unit's compliance or non-compliance with a provision of the Acid Rain Program and that is signed and verified by the designated representative in accordance with subpart B of 40 CFR part 72, 61-62.72.8, and the Acid Rain Program regulations generally.
- gg. Compliance plan, for purposes of the Acid Rain Program, means the document submitted for an affected source in accordance with 61-62.72.3 section I and 61-62.72.3 section II specifying the method(s) (including one or more Acid Rain compliance options under 61-62.72.4 section II or regulations implementing section 407 of the Act) by which each affected unit at the source will meet the applicable Acid Rain emissions limitation and Acid Rain emissions reduction requirements.
- hh. Compliance subaccount means the subaccount in an affected unit's Allowance Tracking System account, established pursuant to 40 CFR 73.31 (a) or (b), in which are held, from the date that allowances for the current calendar year are recorded under 40 CFR 73.34(a) until December 31, allowances available for use by the unit in the current calendar year and, after December 31 until the date that deductions are made under 40 CFR 73.35(b), allowances available for use by the unit in the preceding calendar year, for the purpose of meeting the unit's Acid Rain emissions limitation for sulfur dioxide.
- ii. Compliance use date means the first calendar year for which an allowance may be used for purposes of meeting a unit's Acid Rain emissions limitation for sulfur dioxide.

ij. Construction means fabrication, erection, or installation of a unit or any portion of a unit.

kk. Customer means a purchaser of electricity not for the purposes of retransmission or resale. For generating rural electrical cooperatives, the customers of the distribution cooperatives served by the generating cooperative will be considered customers of the generating cooperative.

II. Department means the South Carolina Department of Health and Environmental Control.

mm. Designated representative means a responsible natural person authorized by the owners and operators of an affected source and of all affected units at the source, as evidenced by a certificate of representation submitted in accordance with subpart B of 40 CFR part 72, to represent and legally bind each owner and operator, as a matter of federal law, in matters pertaining to the Acid Rain Program. Whenever the term "responsible official" is used in 40 CFR part 70 or in any other regulations implementing title V of the Act, it shall be deemed to refer to the "designated representative" with regard to all matters under the Acid Rain Program.

nn. Diesel fuel means a low sulfur fuel oil of grades 1-D or 2-D, as defined by the American Society for Testing and Materials ASTM D975-91, "Standard Specification for Diesel Fuel Oils."

oo. Direct public utility ownership means direct ownership of equipment and facilities by one or more corporations, the principal business of which is sale of electricity to the public at retail. Percentage ownership of such equipment and facilities shall be measured on the basis of book value.

pp. Draft Acid Rain permit or draft permit means the version of the Acid Rain permit, or the Acid Rain portion of an operating permit, that the Department offers for public comment.

qq. Effective date of this Part 70 regulation, including any partial or interim program approved under this Part, shall be the effective date of approval by the Administrator as published in the Federal Register.

rr. Emissions means air pollutants exhausted from a unit or source into the atmosphere, as measured, recorded, and reported to the Administrator by the designated representative and as determined by the Administrator, in accordance with the emissions monitoring requirements of 40 CFR part 75.

ss. EPA means the United States Environmental Protection Agency.

#### tt. Excess emissions means:

(1) Any tonnage of sulfur dioxide emitted by an affected unit during a calendar year that exceeds the Acid Rain emissions limitation for sulfur dioxide for the unit; and

(2) Any tonnage of nitrogen oxide emitted by an affected unit during a calendar year that exceeds the annual tonnage equivalent of the Acid Rain emissions limitation for nitrogen oxides applicable to the affected unit taking into account the unit's heat input for the year.

uu. Existing unit means a unit (including a unit subject to section 111 of the Act) that commenced commercial operation before November 15, 1990 and that on or after November 15, 1990 served a generator with a nameplate capacity of greater than 25 MWe. "Existing unit" does not include simple combustion turbines or any unit that on or after November 15, 1990 served only generators with a nameplate capacity of 25 MWe or less. Any "existing unit" that is modified, reconstructed, or repowered after November 15, 1990 shall continue to be an "existing unit."

vv. Facility means any institutional, commercial, or industrial structure, installation, plant, source, or building.

ww. Fossil fuel means natural gas, petroleum, coal, or any form of solid, liquid, or gaseous fuel derived from such material.

xx. Fossil fuel fired means the combustion of fossil fuel or any derivative of fossil fuel, alone or in combination with any other fuel, independent of the percentage of fossil fuel consumed in any calendar year.

yy. Fuel oil means any petroleum based fuel (including diesel fuel or petroleum derivatives such as oil tar) as defined by the American Society for Testing and Materials in ASTM D396-90a, "Standard Specification for Fuel Oils," and any recycled or blended petroleum products or petroleum by products used as a fuel whether in a liquid, solid or gaseous state.

zz. Gas fired means the combustion of natural gas, or a coal derived gaseous fuel with a sulfur content no greater than natural gas, for at least 90 percent of the average annual heat input during the previous three calendar years and for at least 85 percent of the annual heat input in each of those calendar years; and any fuel other than coal or any other coal derived fuel for the remaining heat input, if any.

Aaa. General Account means an Allowance Tracking System account that is not a unit account.

Bbb. Generator means a device that produces electricity and was or would have been required to be reported as a generating unit pursuant to the United States Department of Energy Form 860 (1990 edition).

ccc. Generator output capacity means the full-load continuous rating of a generator under specific conditions as designed by the manufacturer.

Ddd. Heat input means the product (expressed in mmBtu/time) of the gross calorific value of the fuel (expressed in Btu/lb) and the fuel feed rate into the combustion device (expressed in mass of fuel/time) and does not include the heat derived from preheated combustion air, recirculated flue gases, or exhaust from other sources.

Eee. Independent power production facility (IPP) means a source that:

- (1) Is nonrecourse project financed, as defined by the Secretary of Energy at 10 CFR part 715;
- (2) Is used for the generation of electricity, eighty percent or more of which is sold at wholesale; and
- (3) Is a new unit required to hold allowances under title IV of the Act;
- (4) Provided that direct public utility ownership of the equipment comprising the facility does not exceed 50 percent.

Fff. Life of the unit, firm power contractual arrangement means a unit participation power sales agreement under which a utility or industrial customer reserves, or is entitled to receive, a specified amount or percentage of nameplate capacity and associated energy generated by any specified generating unit and pays its proportional amount of such unit's total costs, pursuant to a contract:

— (1) For the life of the unit;
— (2) For a cumulative term of no less than 30 years, including contracts that permit an election for early termination; or
(3) For a period equal to or greater than 25 years or 70 percent of the economic useful life of the unit determined as of the time the unit was built, with option rights to purchase or release some portion of the nameplate capacity and associated energy generated by the unit at the end of the period.
Ggg. Nameplate capacity means the maximum electrical generating output (expressed in MWe) that a generator can sustain over a specified period of time when not restricted by seasonal or other deratings, as listed in the NADB under the data field "NAMECAP" if the generator is listed in the NADB or as measured in accordance with the United States Department of Energy standards if the generator is not listed in the NADB.
Hhh. National Allowance Data Base or NADB means the database established by the Administrator under section 402(4)(C) of the Act.
iii. Natural gas means a naturally occurring fluid mixture of hydrocarbons containing little or no sulfur (e.g., methane, ethane, or propane), produced in geological formations beneath the Earth's surface, and maintaining a gaseous state at standard atmospheric temperature and pressure conditions under ordinary conditions.
Jjj. New unit means a unit that commences commercial operation on or after November 15, 1990, including any such unit that serves a generator with a nameplate capacity of 25 MWe or less or that is a simple combustion turbine.
Kkk. Offset plan means a plan pursuant to 40 CFR part 77 for offsetting excess emissions of sulfur dioxide that have occurred at an affected unit in any calendar year.
Lll. Oil fired means the combustion of: fuel oil for more than 10 percent of the average annual heat input during the previous three calendar years or for more than 15 percent of the annual heat input in any one of those calendar years; and any solid, liquid, or gaseous fuel, other than coal or any other coal derived fuel (except a coal derived gaseous fuel with a sulfur content no greater than natural gas), for the remaining heat input, if any.
mmm. Operating permit means a permit issued under 40 CFR part 70 and any other regulations implementing title V of the Act.
Nnn. Owner means any of the following persons:
(1) Any holder of any portion of the legal or equitable title in an affected unit; or
— (2) Any holder of a leasehold interest in an affected unit; or
(3) Any purchaser of power from an affected unit under a life of the unit, firm power contractual arrangement. However, unless expressly provided for in a leasehold agreement, owner shall not include a

passive lessor, or a person who has an equitable interest through such lessor, whose rental payments are

(4) With respect to any Allowance Tracking System general account, any person identified in the

not based, either directly or indirectly, upon the revenues or income from the affected unit; or

submission required by 40 CFR 73.31(c) that is subject to the binding agreement for the authorized account representative to represent that person's ownership interest with respect to allowances.

Ooo. Owner or operator means any person who is an owner or who operates, controls, or supervises an affected unit or affected source and shall include, but not be limited to, any holding company, utility system, or plant manager of an affected unit or affected source.

Ppp. Permit revision means a permit modification, fast track modification, administrative permit amendment, or automatic permit amendment, as provided in 61-62.72.7 of this regulation.

Qqq. Phase II means the Acid Rain Program period beginning January 1, 2000, and continuing into the future thereafter.

Rrr. Potential electrical output capacity means the MWe capacity rating for the units which shall be equal to 33 percent of the maximum design heat input capacity of the steam generating unit, as calculated according to appendix D of 40 CFR part 72.

Sss. Power distribution system means the portion of an electricity grid owned or operated by a utility that is dedicated to delivering electric energy to customers.

Ttt. Power purchase commitment means a commitment or obligation of a utility to purchase electric power from a facility pursuant to:

<del>(1)</del>	A power sales agreement;
(2)	A State regulatory authority order requiring a utility to:
	(i) Enter into a power sales agreement with the facility;
	(ii) Purchase from the facility; or
condition	(iii) Enter into arbitration concerning the facility for the purpose of establishing terms and as of the utility's purchase of power;

(3) A letter of intent or similar instrument committing to purchase power (actual electrical output or generator output capacity) from the source at a previously offered or lower price and a power sales agreement applicable to the source is executed within the time frame established by the terms of the letter of intent but no later than November 15, 1992 or, where the letter of intent does not specify a time frame, a power sales agreement applicable to the source is executed on or before November 15, 1992; or

(4) A utility competitive bid solicitation that has resulted in the selection of the qualifying facility of independent power production facility as the winning bidder.

Uuu. Power sales agreement is a legally binding agreement between a QF, IPP, or firm associated with such facility and a regulated electric utility that establishes the terms and conditions for the sale of power from the facility to the utility.

Vvv. Primary fuel or primary fuel supply means the main fuel type (expressed in mmBtu) consumed by an affected unit for the applicable calendar year.

www. Proposed Acid Rain permit or proposed permit means the version of an Acid Rain permit that the

Department submits to the Administrator after the public comment period, but prior to completion of the EPA permit review period under 40 CFR 70.8(c).

xxx. Qualifying facility (QF) means a "qualifying small power production facility" within the meaning of section 3(17)(C) of the Federal Power Act or a "qualifying cogeneration facility" within the meaning of section 3(18)(B) of the Federal Power Act.

Yyy. Qualifying power purchase commitment means a power purchase commitment in effect as of November 15, 1990 without regard to changes to that commitment so long as:

- (1) The identity of the electric output purchaser, the identity of the steam purchaser and the location of the facility, remain unchanged as of the date the facility commences commercial operation; and
- (2) The terms and conditions of the power purchase commitment are not changed in such a way as to allow the costs of compliance with the Acid Rain Program to be shifted to the purchaser.

### Zzz. Qualifying repowering technology means:

- (1) Replacement of an existing coal fired boiler with one of the following clean coal technologies: atmospheric or pressurized fluidized bed combustion, integrated gasification combined cycle, magnetohydrodynamics, direct and indirect coal fired turbines, integrated gasification fuel cells, or as determined by the Administrator, in consultation with the Secretary of Energy, a derivative of one or more of these technologies, and any other technology capable of controlling multiple combustion emissions simultaneously with improved boiler or generation efficiency and with significantly greater waste reduction relative to the performance of technology in widespread commercial use as of November 15, 1990; or
- (2) Any oil- or gas-fired unit that has been awarded clean coal technology demonstration funding as of January 1, 1991, by the Department of Energy.

Aaaa. Receive or receipt of means the date the Administrator or Department comes into possession of information or correspondence (whether sent in writing or by authorized electronic transmission), as indicated in an official correspondence log, or by a notation made on the information or correspondence, by the Administrator or Department in the regular course of business.

Bbbb. Recordation, record, or recorded means, with regard to allowances, the transfer of allowances by the Administrator from one Allowance Tracking System account or subaccount to another.

eccc. Schedule of compliance means an enforceable sequence of actions, measures, or operations designed to achieve or maintain compliance, or correct non-compliance, with an applicable requirement of the Acid Rain Program, including any applicable Acid Rain permit requirement.

Dddd. Secretary of Energy means the Secretary of the United States Department of Energy or the Secretary's duly authorized representative.

Eeee. Simple combustion turbine means a unit that is a rotary engine driven by a gas under pressure that is created by the combustion of any fuel. This term includes combined cycle units without auxiliary firing. This term excludes combined cycle units with auxiliary firing, unless the unit did not use the auxiliary firing from 1985 through 1987 and does not use auxiliary firing at any time after November 15, 1990.

Ffff. Solid waste incinerator means a source as defined in section 129(g)(1) of the Act.

Gggg. Source means any governmental, institutional, commercial, or industrial structure, installation, plant, building, or facility that emits or has the potential to emit any regulated air pollutant under the Act. For purposes of section 502(c) of the Act, a "source," including a "source" with multiple units, shall be considered a single "facility."

Hhhh. Stack means a structure that includes one or more flues and the housing for the flues.

iiii. State means the State of South Carolina or one of the 48 contiguous States and District of Columbia, and includes any non-federal authorities, including local agencies, interstate associations, and State wide agencies with approved State operating permit programs. The term "State" shall have its conventional meaning where such meaning is clear from the context.

Jjjj. State operating permit program means an operating permit program that the Administrator has approved as meeting the requirements of titles IV and V of the Act and 40 CFR parts 70 and 72.

Kkkk. Submit or serve means to send or transmit a document, information, or correspondence to the person specified in accordance with the applicable regulation:

- (1) In person;(2) By United States Postal Service; or
- (3) By other equivalent means of dispatch or transmission, and delivery. Compliance with any "submission", "service", or "mailing" deadline shall be determined by the date of dispatch, transmission, or mailing and not the date of receipt.

Llll. Ton or tonnage means any "short ton" (i.e., 2,000 pounds). For the purpose of determining compliance with the Acid Rain emissions limitations and reduction requirements, total tons for a year shall be calculated as the sum of all recorded hourly emissions (or the tonnage equivalent of the recorded hourly emissions rates) in accordance with 40 CFR part 75, with any remaining fraction of a ton equal to or greater than 0.50 ton deemed to equal one ton and any fraction of a ton less than 0.50 ton deemed not to equal any ton.

mmmm. Total planned net output capacity means the planned generator output capacity, excluding that portion of the electrical power which is designed to be used at the power production facility, as specified under one or more qualifying power purchase commitments or contemporaneous documents as of November 15, 1990. "Total installed net output capacity" shall be the generator output capacity, excluding that portion of the electrical power actually used at the power production facility, as installed.

Nnnn. Unit means a fossil fuel-fired combustion device.

Oooo. Unit account means an Allowance Tracking System account, established by the Administrator for an affected unit pursuant to 40 CFR 73.31 (a) or (b).

pppp. Utility means any person that sells electricity.

Qqqq. Utility competitive bid solicitation is a public request from a regulated utility for offers to the utility for meeting future generating needs. A qualifying facility, independent power production facility may be regarded as having been "selected" in such solicitation if the utility has named the facility as a project with which the utility intends to negotiate a power sales agreement.

Rrrr. Utility regulatory authority means an authority, board, commission, or other entity (limited to the local, State, or federal level, whenever so specified) responsible for overseeing the business operations of utilities located within its jurisdiction, including, but not limited to, utility rates and charges to customers.

Ssss. Utility unit means a unit owned or operated by a utility:
(1) That serves a generator that produces electricity for sale, or
(2) That during 1985, served a generator that produced electricity for sale.
(3) Notwithstanding paragraphs (1) and (2) of this definition, a unit that was in operation during 1985, but did not serve a generator that produced electricity for sale during 1985, and did not commence commercial operation on or after November 15, 1990 is not a utility unit for purposes of the Acid Rain Program.
(4) Notwithstanding paragraphs (1) and (2) of this definition, a unit that cogenerates steam and electricity is not a utility unit for purposes of the Acid Rain Program, unless the unit is constructed for the purpose of supplying, or commences construction after November 15, 1990 and supplies, more than one third of its potential electrical output capacity and more than 25 MWe output to any power distribution system for sale.
72.3 Measurements, Abbreviations, and Acronyms.
Measurements, abbreviations, and acronyms used in this regulation are defined as follows:
— ASTM American Society for Testing and Materials
— Btu British thermal unit.
— CFR Code of Federal Regulations
— DOE Department of Energy.
— MmBtu million Btu.
— MWe megawatt electrical.
——SO₂—sulfur dioxide
72.4-72.5 Reserved
72.6 Applicability.
a. Each of the following units shall be an affected unit, and any source that includes such a unit shall be an affected source, subject to the requirements of the Acid Rain Program:
— (1) A unit listed in Table 1 of 40 CFR 73.10(a).
— (2) An existing unit that is identified in Table 2 or 3 of 40 CFR 73.10 and any other existing utility

unit, except a unit under paragraph (b) of this section.
— (3) A utility unit, except a unit under paragraph (b) of this section, that:
——————————————————————————————————————
(ii) Did not serve a generator with a nameplate capacity greater than 25 MWe on November 15, 1990 but serves such a generator after November 15, 1990.
(iii) Was a simple combustion turbine on November 15, 1990 but adds or uses auxiliary firing after November 15, 1990;
(iv) Was an exempt cogeneration facility under paragraph (b)(4) of this section but during any three calendar year period after November 15, 1990 sold, to a utility power distribution system, an annual average of more than one third of its potential electrical out put capacity and more than 219,000 MWehrs electric output, on a gross basis;
(v) Was an exempt qualifying facility under paragraph (b)(5) of this section but, at any time after the later of November 15, 1990 or the date the facility commences commercial operation, fails to meet the definition of qualifying facility;
(vi) Was an exempt independent power production facility under paragraph (b)(6) but, at any time after the later of November 15, 1990 or the date the facility commences commercial operation, fails to meet the definition of independent power production facility; or
(vii) Was an exempt solid waste incinerator under paragraph (b)(7) of this section but during any three calendar year period after November 15, 1990 consumes 20 percent or more (on a Btu basis) fossil fuel.
b. The following types of units are not affected units subject to the requirements of the Acid Rain Program:
(1) A simple combustion turbine that commenced operation before November 15, 1990.
(2) Any unit that commercial operation before November 15, 1990 and that did not, as of November 15, 1990, and does not currently, serve a generator with a nameplate capacity of greater than 25 MWe.
(3) Any unit that, during 1985, did not serve a generator that produced electricity for sale and that did not, as of November 15, 1990, and does not currently, serve a generator that produces electricity for sale.
— (4) A cogeneration facility which:
(i) For a unit that commenced construction on or prior to November 15, 1990, was constructed for the purpose of supplying equal to or less than one third its potential electrical output capacity or equal to or less than 219,000 MWe hrs actual electric output on an annual basis to any utility power distribution system for sale (on a gross basis). If the purpose of construction is not known, it will be presumed to be consistent with the actual operation from 1985 through 1987. However, if in any three calendar year period after November 15, 1990, such unit sells to a utility power distribution system an annual average of more than one third of its potential electrical output capacity and more than 219,000 MWe hrs actual

electric output (on a gross basis), that unit shall be an affected unit, subject to the requirements of the Acid Rain Program; or
(ii) For units that commenced construction after November 15, 1990, supplies equal to or less than one third its potential electrical output capacity or equal to or less than 219,000 MWe hrs actual electric output on an annual basis to any utility power distribution system for sale (on a gross basis) However, if in any three calendar year period after November 15, 1990, such unit sells to a utility power distribution system an annual average of more than one third of its potential electrical output capacity and more than 219,000 MWe hrs actual electric output (on a gross basis), that unit shall be an affected unit subject to the requirements of the Acid Rain Program.
— (5) A qualifying facility that:
(i) Has, as of November 15, 1990, one or more qualifying power purchase commitments to sel at least 15 percent of its total planned net output capacity; and
(ii) Consists of one or more units designated by the owner or operator with total installed ne output capacity not exceeding 130 percent of the total planned net output capacity. If the emissions rates of the units are not the same, the Administrator may exercise discretion to designate which units are exempt.
— (6) An independent power production facility that:
(i) Has, as of November 15, 1990, one or more qualifying power purchase commitments to sel at least 15 percent of its total planned net output capacity; and
(ii) Consists of one or more units designated by the owner or operator with total installed ne output capacity not exceeding 130 percent of its total planned net output capacity. If the emissions rates of the units are not the same, the Administrator may exercise discretion to designate which units are exempt.
(7) A solid waste incinerator, if more than 80 percent (on a Btu basis) of the annual fuel consumed a such incinerator is other than fossil fuels. For a solid waste incinerator which began operation before January 1, 1985, the average annual fuel consumption of non-fossil fuels for calendar years 1985 through 1987 must be greater than 80 percent for such an incinerator to be exempt. For a solid waste incinerator which began operation after January 1, 1985, the average annual fuel consumption of non-fossil fuels for the first three years of operation must be greater than 80 percent for such an incinerator to be exempt. If during any three calendar year period after November 15, 1990, such incinerator consumes 20 percent or more (on a Btu basis) fossil fuel, such incinerator will be an affected source under the Acid Rain Program
— (8) A non-utility unit.
(9) A unit for which an exemption under 62.72.7, 62.72.8, or 62.72.14 of this Standard is in effect Although such a unit is not an affected unit, the unit shall be subject to the requirements of 62.72.7 62.72.8, or 62.72.14 as applicable to the exemption.
c. A certifying official of any unit may petition the Administrator for a determination of applicability under 40 CFR 72.6(c). The Administrator's determination of applicability shall be binding upon the Department, unless the petition is found to have contained significant errors or omissions.

(1) Petition Content. The petition shall be in writing and include identification of the unit and relevant facts about the unit. In the petition, the certifying official shall certify, by his or her signature, the

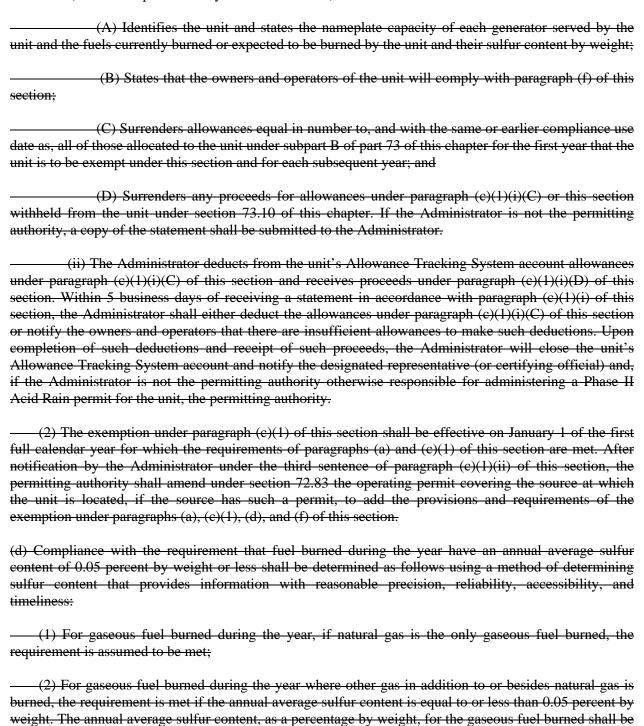
statement set forth at 62.72.21(b)(2). Within 10 business days of receipt of any written determination by the Department, covering the unit, the certifying official shall provide each owner or operator of the unit, facility, or source with a copy of the petition and a copy of the Department's response.

(2) Timing. The petition may be submitted to the Department at any time but, if possible, should be submitted prior to the issuance (including renewal) of a Phase II Acid Rain permit for the unit.

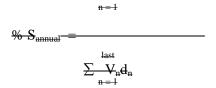
#### 72.7 New Units Exemption.

- (a) Applicability. This section applies to any new utility unit that has not previously lost an exemption under paragraph (f)(4) of this section and that, in each year starting with the first year for which the unit is to be exempt under this section:
- (1) Serves during the entire year (except for any period before the unit commenced commercial operation) one or more generators with total nameplate capacity of 25 MWe or less;
- (2) Burns fuel that does not include any coal or coal derived fuel (except coal derived gaseous fuel with a total sulfur content no greater than natural gas); and
- (3) Burns gaseous fuel with an annual average sulfur content of 0.05 percent or less by weight (as determined under paragraph (d) of this section) and nongaseous fuel with an annual average sulfur content of 0.05 percent or less by weight (as determined under paragraph (d) of this section).
- (b) (1) Any new utility unit that meets the requirements of paragraph (a) of this section and that is not allocated any allowances under subpart B of part 73 of this chapter shall be exempt from the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6, and sections 72.10 through 72.13.
- (2) The exemption under paragraph (b)(1) of this section shall be effective on January 1 of the first full calendar year for which the unit meets the requirements of paragraph (a) of this section. By December 31 of the first year for which the unit is to be exempt under this section, a statement signed by the designated representative (authorized in accordance with subpart B of this part) or, if no designated representative has been authorized, a certifying official of each owner of the unit shall be submitted to permitting authority otherwise responsible for administering a Phase II Acid Rain permit for the unit. If the Administrator is not the permitting authority, a copy of the statement shall be submitted to the Administrator. The statement, which shall be in a format prescribed by the Administrator, shall identify the unit, state the nameplate capacity of each generator served by the unit and the fuels currently burned or expected to be burned by the unit and their sulfur content by weight, and state that the owners and operators of the unit will comply with paragraph (f) of this section.
- (3) After receipt of the statement under paragraph (b)(2) of this section, the permitting authority shall amend under section 72.83 the operating permit covering the source at which the unit is located, if the source has such a permit, to add the provisions and requirements of the exemption under paragraphs (a), (b)(1), (d), and (f) of this section.
- (c) (1) Any new utility unit that meets the requirements of paragraph (a) of this section and that is allocated one or more allowances under subpart B of part 73 of this chapter shall be exempt from the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6, and sections 72.10 through 72.13, if each of the following requirements are met:
- (i) The designated representative (authorized in accordance with subpart B of this part) or, if no

designated representative has been authorized, a certifying official of each owner of the unit submits to the permitting authority otherwise responsible for administering a Phase II Acid Rain permit for the unit a statement (in a format prescribed by the Administrator) that:



calculated as follows:



#### Where:

- %  $S_{annual}$  = annual average sulfur content of the fuel burned during the year by the unit, as a percentage by weight;

%S<sub>n</sub> = sulfur content of the nth sample of the fuel delivered during the year to the unit, as a percentage by weight;

 $V_n$  = volume of the fuel in a delivery during the year to the unit of which the nth sample is taken, in standard cubic feet; or, for fuel delivered during the year to the unit continuously by pipeline, volume of the fuel delivered starting from when the nth sample of such fuel is taken until the next sample of such fuel is taken, in standard cubic feet;

- d<sub>n</sub> = density of the nth sample of the fuel delivered during the year to the unit, in lb per standard eubic foot; and

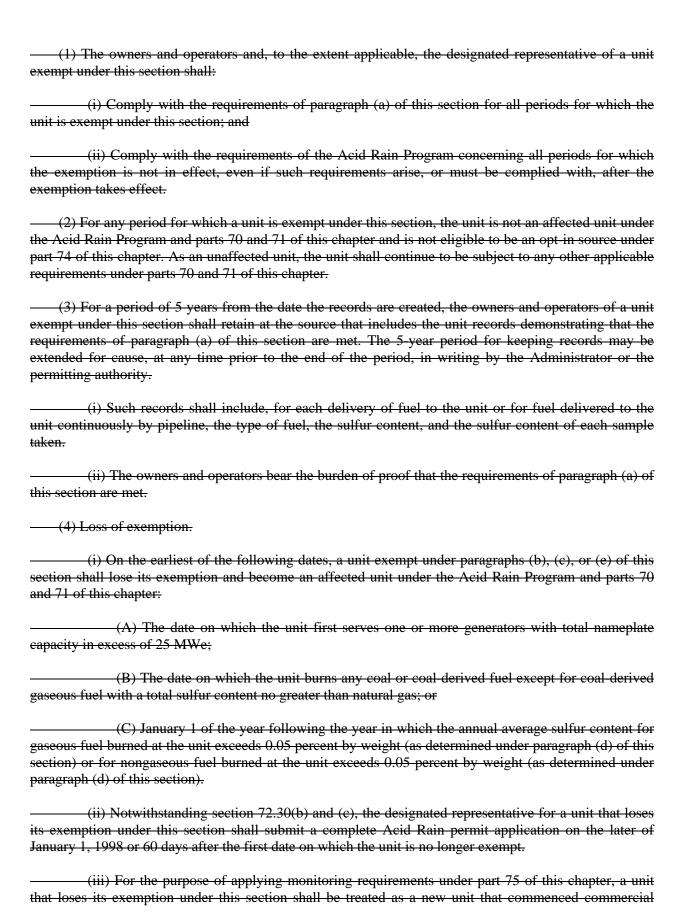
n = each sample taken of the fuel delivered during the year to the unit, taken at least once for each delivery; or, for fuel that is delivered during the year to the unit continuously by pipeline, at least once each quarter during which the fuel is delivered.

(3) For nongaseous fuel burned during the year, the requirement is met if the annual average sulfur content is equal to or less than 0.05 percent by weight. The annual average sulfur content, as a percentage by weight, shall be calculated using the equation in paragraph (d)(2) of this section. In lieu of the factor, volume times density  $(V_n \cdot d_n)$ , in the equation, the factor, mass  $(M_n)$ , may be used, where  $M_n$  is: mass of the nongaseous fuel in a delivery during the year to the unit of which the nth sample is taken, in lb; or, for fuel delivered during the year to the unit continuously by pipeline, mass of the nongaseous fuel delivered starting from when the nth sample of such fuel is taken until the next sample of such fuel is taken, in lb.

(e) (1) A utility unit that was issued a written exemption under this section and that meets the requirements of paragraph (a) of this section shall be exempt from the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6, and sections 72.10 through 72.13 and shall be subject to the requirements of paragraphs (a), (d), (e)(2), and (f) of this section in lieu of the requirements set forth in the written exemption. The permitting authority shall amend under section 72.83 the operating permit covering the source at which the unit is located, if the source has such a permit, to add the provisions and requirements of the exemption under this paragraph (e)(1) and paragraphs (a), (d), (e)(2), and (f) of this section.

(2) If a utility unit under paragraph (e)(1) of this section is allocated one or more allowances under subpart B of part 73 of this chapter, the designated representative (authorized in accordance with subpart B of this part) or, if no designated representative has been authorized, a certifying official of each owner of the unit shall submit to the permitting authority that issued the written exemption a statement (in a format prescribed by the Administrator) meeting the requirements of paragraph (c)(1)(i)(C) and (D) of this section. The statement shall be submitted by June 31, 1998 and, if the Administrator is not the permitting authority, a copy shall be submitted to the Administrator.

#### (f) Special Provisions.



operation on the first date on which the unit is no longer exempt.

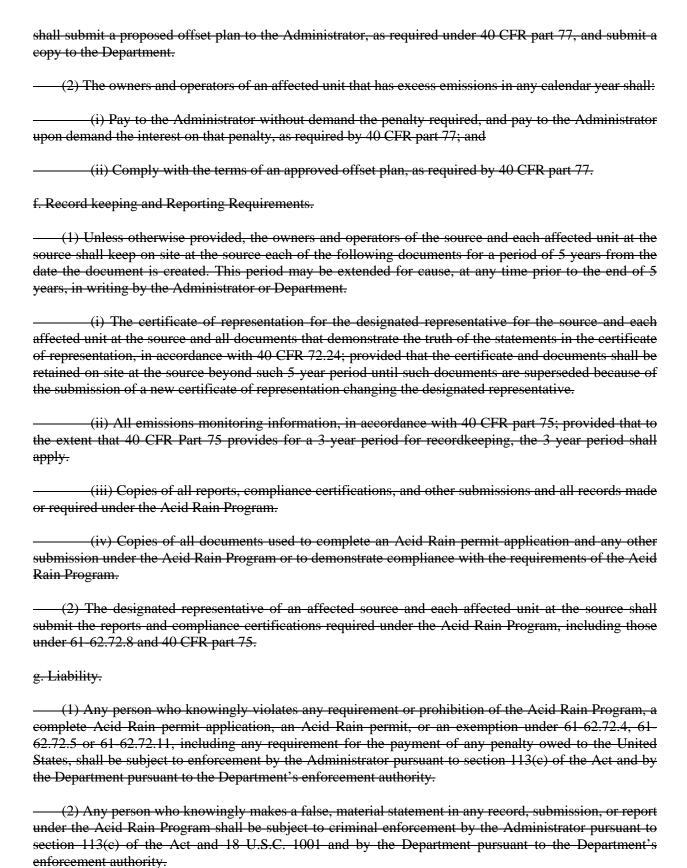
# 72.8 Retired Units Exemption.

- (a) This section applies to any affected unit (except for an opt in source) that is permanently retired.
- (b) (1) Any affected unit (except for an opt in source) that is permanently retired shall be exempt from the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6, sections 72.10 through 72.13, and subpart B of part 73 of this chapter.
- (2) The exemption under paragraph (b)(1) of this section shall become effective on January 1 of the first full calendar year during which that the unit is permanently retired. By December 31 of the first year that the unit is to be exempt under this section, the designated representative (authorized in accordance with subpart B of this part), or, if no designated representative has been authorized, a certifying official of each owner of the unit shall submit a statement to the permitting authority otherwise responsible for administering a Phase II Acid Rain permit for the unit. If the Administrator is not the permitting authority, a copy of the statement shall be submitted to the Administrator. The statement shall state (in a format prescribed by the Administrator) that the unit is permanently retired and will comply with the requirements of paragraph (d) of this section.
- (3) After receipt of the notice under paragraph (b)(2) of this section, the permitting authority shall amend under section 72.83 the operating permit covering the source at which the unit is located, if the source has such a permit, to add the provisions and requirements of the exemption under paragraphs (b)(1) and (d) of this section.
- (c) A unit that was issued a written exemption under this section and that is permanently retired shall be exempt from the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6, sections 72.10 through 72.13, and subpart B of part 73 of this chapter, and shall be subject to the requirements of paragraph (d) of this section in lieu of the requirements set forth in the written exemption. The permitting authority shall amend under section 72.83 the operating permit covering the source at which the unit is located, if the source has such a permit, to add the provisions and requirements of the exemption under this paragraph (c) and paragraph (d) of this section.

  (d) Special Provisions.
- (1) A unit exempt under this section shall not emit any sulfur dioxide and nitrogen oxides starting on the date that the exemption takes effect. The owners and operators of the unit will be allocated allowances in accordance with subpart B of part 73 of this chapter. If the unit is a Phase I unit, for each calendar year in Phase I, the designated representative of the unit shall submit a Phase I permit application in accordance with subparts C and D of this part 72 and an annual certification report in accordance with sections 72.90 through 72.92 and is subject to sections 72.95 and 72.96.
- (2) A unit exempt under this section shall not resume operation unless the designated representative of the source that includes the unit submits a complete Acid Rain permit application under section 72.31 for the unit not less than 24 months prior to the later of January 1, 2000 or the date on which the unit is first to resume operation.
- (3) The owners and operators and, to the extent applicable, the designated representative of a unit exempt under this section shall comply with the requirements of the Acid Rain Program concerning all periods for which the exemption is not in effect, even if such requirements arise, or must be complied with, after the exemption takes effect.

(4) For any period for which a unit is exempt under this section, the unit is not an affected unit under the Acid Rain Program and parts 70 and 71 of this chapter and is not eligible to be an opt in source under part 74 of this chapter. As an unaffected unit, the unit shall continue to be subject to any other applicable requirements under parts 70 and 71 of this chapter.
(5) For a period of 5 years from the date the records are created, the owners and operators of a unit exempt under this section shall retain at the source that includes the unit records demonstrating that the unit is permanently retired. The 5 year period for keeping records may be extended for cause, at any time prior to the end of the period, in writing by the Administrator or the permitting authority. The owners and operators bear the burden of proof that the unit is permanently retired.
— (6) Loss of exemption.
(i) On the earlier of the following dates, a unit exempt under paragraph (b) or (c) of this section shall lose its exemption and become an affected unit under the Acid Rain Program and parts 70 and 71 of this chapter:
(A) The date on which the designated representative submits an Acid Rain permit application under paragraph (d)(2) of this section; or
(B) The date on which the designated representative is required under paragraph (d)(2) of this section to submit an Acid Rain permit application.
(ii) For the purpose of applying monitoring requirements under part 75 of this chapter, a unit that loses its exemption under this section shall be treated as a new unit that commenced commercial operation on the first date on which the unit resumes operation.
72.9 Standard Requirements.
a. Permit Requirements.
— (1) The designated representative of each affected source and each affected unit at the source shall:
(i) Submit a complete Acid Rain permit application under this part in accordance with the deadlines specified in 61-62.72.3 section I;
(ii) Submit in a timely manner any supplemental information that the Department determines is necessary in order to review an Acid Rain permit application and issue or deny an Acid Rain permit.
— (2) The owners and operators of each affected source and each affected unit at the source shall:
(i) Operate the unit in compliance with a complete Acid Rain permit application or a superseding Acid Rain permit issued by the Department; and
——————————————————————————————————————
b. Monitoring Requirements.
— (1) The owners and operators and, to the extent applicable, designated representative of each affected source and each affected unit at the source shall comply with the monitoring requirements as provided in 40 CFR part 75.

(2) The emissions measurements recorded and reported in accordance with 40 CFR part 75 shall be used to determine compliance by the unit with the Acid Rain emissions limitations and emissions reduction requirements for sulfur dioxide and nitrogen oxides under the Acid Rain Program.
(3) The requirements of 40 CFR part 75 shall not affect the responsibility of the owners and operators to monitor emissions of other pollutants or other emissions characteristics at the unit under other applicable requirements of the Act and other provisions of the operating permit for the source.
c. Sulfur Dioxide Requirements.
— (1) The owners and operators of each source and each affected unit at the source shall:
(i) Hold allowances, as of the allowance transfer deadline, in the unit's compliance subaccount (after deductions under 40 CFR 73.34(c)) not less than the total annual emissions of sulfur dioxide for the previous calendar year from the unit; and
(ii) Comply with the applicable Acid Rain emissions limitation for sulfur dioxide.
— (2) Each ton of sulfur dioxide emitted in excess of the Acid Rain emissions limitations for sulfur dioxide shall constitute a separate violation of the Act.
(3) An affected unit shall be subject to the requirements under paragraph (c)(1) of this section as follows:
(i) Starting January 1, 2000, an affected unit under 61–62.72.1 section III(a)(2); or
(ii) Starting on the later of January 1, 2000 or the deadline for monitor certification under 40 CFR part 75, an affected unit under 61-62.72.1 section III(a)(3).
(4) Allowances shall be held in, deducted from, or transferred among Allowance Tracking System accounts in accordance with the Acid Rain Program.
(5) An allowance shall not be deducted, in order to comply with the requirements under paragraph (c)(1)(i) of this section, prior to the calendar year for which the allowance was allocated.
(6) An allowance allocated by the Administrator under the Acid Rain Program is a limited authorization to emit sulfur dioxide in accordance with the Acid Rain Program. No provision of the Acid Rain Program, the Acid Rain permit application, the Acid Rain permit, or an exemption under 61-62.72.1 section IV, 61-62.72.1 section V, or 61-62.72.1 section XI and no provision of law shall be construed to limit the authority of the United States to terminate or limit such authorization.
(7) An allowance allocated by the Administrator under the Acid Rain Program does not constitute a property right.
d. Nitrogen Oxides Requirements. The owners and operators of the source and each affected unit at the source shall comply with the applicable Acid Rain emissions limitation for nitrogen oxides.
e. Excess Emissions Requirements.
— (1) The designated representative of an affected unit that has excess emissions in any calendar year



(3) No permit revision shall excuse any violation of the requirements of the Acid Rain Program that occurs prior to the date that the revision takes effect. (4) Each affected source and each affected unit shall meet the requirements of the Acid Rain Program. (5) Any provision of the Acid Rain Program that applies to an affected source (including a provision applicable to the designated representative of an affected source) shall also apply to the owners and operators of such source and of the affected units at the source. (6) Any provision of the Acid Rain Program that applies to an affected unit (including a provision applicable to the designated representative of an affected unit) shall also apply to the owners and operators of such unit. Except as provided under 61-62.72.4 section II (Phase II repowering extension plans), section 407 of the Act and regulations implementing section 407 of the Act, and except with regard to the requirements applicable to units with a common stack under 40 CFR part 75 (including 40 CFR 75.16, 75.17, and 75.18), the owners and operators and the designated representative of one affected unit shall not be liable for any violation by any other affected unit of which they are not owners or operators or the designated representative and that is located at a source of which they are not owners or operators or the designated representative. (7) Each violation of a provision of 61 62.72.1 through 61 62.72.8 and 40 CFR parts 72, 73, 75, 77, and 78, and regulations implementing sections 407 and 410 of the Act by an affected source or affected unit, or by an owner or operator or designated representative of such source or unit, shall be a separate violation of the Act. (h) Effect on Other Authorities. No provision of the Acid Rain Program, an Acid Rain permit application, an Acid Rain permit, or an exemption under 61-62.72.1 section IV, 61-62.72.1 section V, or 61-62.72 section XI shall be construed as: (1) Except as expressly provided in title IV of the Act, exempting or excluding the owners and operators and, to the extent applicable, the designated representative of an affected source or affected unit from compliance with any other provision of the Act, including the provisions of title I of the Act relating to applicable National Ambient Air Quality Standards or State Implementation Plans; (2) Limiting the number of allowances a unit can hold; provided, that the number of allowances held by the unit shall not affect the source's obligation to comply with any other provisions of the Act; (3) Requiring a change of any kind in any State law regulating electric utility rates and charges, affecting any State law regarding such State regulation, or limiting such State regulation, including any prudence review requirements under such State law; (4) Modifying the Federal Power Act or affecting the authority of the Federal Energy Regulatory Commission under the Federal Power Act; or (5) Interfering with or impairing any program for competitive bidding for power supply in a State in which such program is established.

### 72.10-72.13 Reserved.

# 72.14 Industrial Utility-Units Exemptions.

exemption under paragraph (d)(4) of this section and that meets the following criteria: (1) Starting on the date of the signing of the interconnection agreement under paragraph (a)(2) of this section and thereafter, there has been no owner or operator of the unit, division or subsidiary or affiliate or parent company of an owner or operator of the unit, or combination thereof whose principal business is the sale, transmission, or distribution of electricity or that is a public utility under the jurisdiction of a State or local utility regulatory authority; (2) On or before March 23, 1993, the owners or operators of the unit entered into an interconnection agreement and any related power purchase agreement with a person whose principal business is the sale, transmission, or distribution of electricity or that is a public utility under the jurisdiction of a State or local utility regulatory authority, requiring the generator or generators served by the unit to produce electricity for sale only for incidental electricity sales to such person; (3) The unit served or serves one or more generators that, in 1985 or any year thereafter, actually produced electricity for sale only for incidental electricity sales required under the interconnection agreement and any related power purchase agreement under paragraph (a)(2) of this section or a successor agreement under paragraph (d)(4)(ii) of this section; and (4) Incidental electricity sales, under this section, are total annual sales of electricity produced by a generator that do not exceed 10 percent of the nameplate capacity of that generator times 8,760 hours per year and do not exceed 10 percent of the actual annual electric output of that generator. (b) Petition for exemption. The designated representative (authorized in accordance with subpart B of this part) of a unit under paragraph (a) of this section may submit to the permitting authority otherwise responsible for administering a Phase II Acid Rain permit for the unit a complete petition for an exemption for the unit from the requirements of the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6, and sections 72.10 through 72.13. If the Administrator is not the permitting authority, a copy of the petition shall be submitted to the Administrator. A complete petition shall include the following elements in a format prescribed by the Administrator: (1) Identification of the unit; (2) A statement that the unit is not a cogeneration unit; (3) A list of the current owners and operators of the unit and any other owners and operators of the unit, starting on the date of the signing of the interconnection agreement under paragraph (a)(2) of this section, and a statement that, starting on that date, there has been no owner or operator of the unit, division or subsidiary or affiliate or parent company of an owner or operator of the unit, or combination thereof whose principal business is the sale, transmission, or distribution of electricity or that is a public utility under the jurisdiction of a State or local utility regulatory authority; (4) A summary of the terms of the interconnection agreement and any related power purchase agreement under paragraph (a)(2) of this section and any successor agreement under paragraph (d)(4)(ii) of this section, including the date on which the agreement was signed, the amount of electricity that may

(a) Applicability. This section applies to any non-cogeneration, utility unit that has not previously lost an

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paragraph (a)(2) of this section and any successor agreement under paragraph (d)(4)(ii) of this section;

be required to be produced for sale by each generator served by the unit, and the provisions for expiration

(5) A copy of the interconnection agreement and any related power purchase agreement under

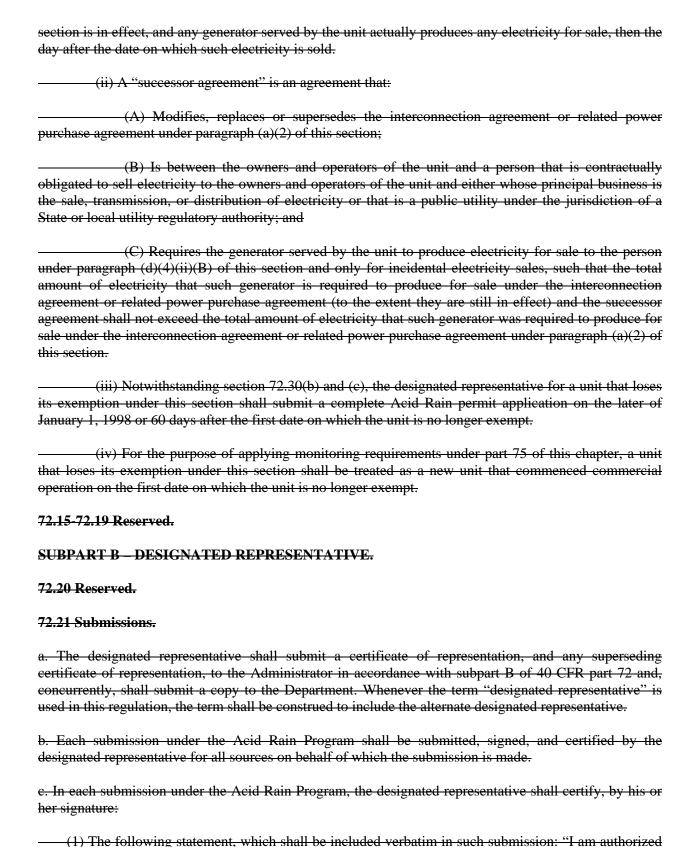
or termination of the agreement;

(6) The nameplate capacity of each generator served by the unit;
(7) For each year starting in 1985, the actual annual electrical output of each generator served by the unit, the total amount of electricity produced for sales to any customer by each generator, and the total amount of electricity produced and sold as required by the interconnection agreement and any related power purchase agreement under paragraph (a)(2) of this section or any successor agreement under paragraph (d)(4)(ii) of this section;
(8) A statement that each generator served by the unit actually produced electricity for sale only for incidental electricity sales (in accordance with paragraph (a)(4) of this section) required under the interconnection agreement and any related power purchase agreement under paragraph (a)(2) of this section or any successor agreement under paragraph (d)(4)(ii) of this section; and
— (9) The special provisions of paragraph (d) of this section.
(c) Permitting Authority's Action.
(1) (i) For any unit meeting the requirements of paragraphs (a) and (b) of this section, the permitting authority shall issue an exemption from the requirements of the Acid Rain Program, except for the provisions of this section, sections 72.2 through 72.6 and sections 72.10 through 72.13.
(ii) If a petition for exemption is submitted for a unit but the designated representative fails to demonstrate that the requirements of paragraph (a) of this section are met, the permitting authority shall deny an exemption under this section.
(2) In issuing or denying an exemption under paragraph (c)(1) of this section, the permitting authority shall treat the petition for exemption as a permit application and apply the procedures used for issuing or denying draft, proposed (if the Administrator is not the permitting authority otherwise responsible for administering a Phase II Acid Rain permit for the unit), and final Acid Rain permits.
(3) An exemption issued under paragraph (c)(1)(i) of this section shall become effective on January 1 of the first full year the unit meets the requirements of paragraph (a) of this section.
(4) An exemption issued under paragraph (c)(1)(i) of this section shall be effective until the date on which the unit loses the exemption under paragraph (d)(4) of this section.  (5) After issuance of the exemption under paragraphs (c)(1) and (2) of this section, the permitting authority shall amend under section 72.83 the operating permit covering the source at which the unit is located, if the source has such a permit, to add the provisions and requirements of the exemption under paragraphs (c)(1)(i) and (d) of this section.
(d) Special Provisions.
— (1) The owners and operators and, to the extent applicable, the designated representative of a unit exempt under this section shall comply with the requirements of the Acid Rain Program concerning all periods for which the exemption is not in effect, even if such requirements arise, or must be complied with, after the exemption takes effect.

(2) For any period for which a unit is exempt under this section, the unit is not an affected unit under the Acid Rain Program and parts 70 and 71 of this chapter and is not eligible to be an opt in source under part 74 of this chapter. As an unaffected unit, the unit shall continue to be subject to any other applicable

requirements under parts 70 and 71 of this chapter.

— (3) For a period of 5 years from the date the records are created, the owners and operators of a unit
exempt under this section shall retain at the source that includes the unit records demonstrating that the
requirements of paragraph (a) of this section are met. The owners and operators bear the burden of proof
that the requirements of this section are met. The 5 year period for keeping records may be extended for
cause, at any time prior to the end of the period, in writing by the Administrator or the permitting
authority. Such records shall include the following information:
(i) A copy of the interconnection agreement and any related power purchase agreement under
paragraph (a)(2) of this section and any successor agreement under paragraph (d)(4)(ii) of this section;
(ii) The nameplate capacity of each generator served by the unit; and
(iii) For each year starting in 1985, the actual annual electrical output of each generator served
by the unit, the total amount of electricity produced for sales to any customer by each generator, and the
total amount of electricity produced and sold as required by the interconnection agreement and any
related power purchase agreement under paragraph (a)(2) of this section or any successor agreement
under paragraph (d)(4)(ii) of this section.
— (4) Loss of exemption.
(i) On the earliest of the following dates, a unit exempt under this section shall lose its
exemption and become an affected unit under the Acid Rain Program and parts 70 and 71 of this chapter:
company and cocome an ansected sint ansect the record rank 1108-and and parts to ansect the company
(A) The first date on which there is an owner or operator of the unit, division or subsidiary
or affiliate or parent company of an owner or operator of the unit, or combination thereof, whose principal
business is the sale, transmission, or distribution of electricity or that is a public utility under the
jurisdiction of a State or local utility regulatory authority.
(B) If any generator served by the unit actually produces any electricity for sale other than
for sale to the person specified as the purchaser in the interconnection agreement or any related power
purchase agreement under paragraph (a)(2) of this section or a successor agreement under paragraph
(d)(4)(ii) of this section, then the day after the date on which such electricity is sold.
(C) If any generator served by the unit actually produces any electricity for sale to the
person specified as the purchaser in the interconnection agreement or any related power purchase
agreement under paragraph (a)(2) of this section or a successor agreement under paragraph (d)(4)(ii) of
this section where such sale is not required under that interconnection agreement or related power
purchase agreement or successor agreement or where such sale will result in total sales for a calendar year
exceeding 10 percent of the nameplate capacity of that generator times 8,769 hours per year, then the day
after the date on which such sale is made.
(D) If any generator served by the unit actually produces any electricity for sale to the
person specified as the purchaser in the interconnection agreement or related power purchase agreement
under paragraph (a)(2) of this section or a successor agreement under paragraph (d)(4)(ii) of this section
where such sale results in total sales for a calendar year exceeding 10 percent of the actual electric output
of the generator for that year, then January 1 of the year after such year.
(E) If the interconnection agreement or related power purchase agreement under paragraph
(a)(2) of this section expires or is terminated, no successor agreement under paragraph (d)(4)(ii) of this



to make this submission on behalf of the owners and operators of the affected source or affected units for

which the submission is made."

(2) The following statement, which shall be included verbatim in such submission: "I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment."

d. The Department will accept or act on a submission made on behalf of owners or operators of an affected source and an affected unit only if the submission has been made, signed, and certified in accordance with paragraphs (b) and (c) of this section.

e. (1) The designated representative of a source shall serve notice on each owner and operator of the source and of an affected unit at the source:

(i) By the date of submission, of any Acid Rain Program submissions by the designated representative;

(ii) Within 10 business days of receipt of a determination, of any written determination by the Administrator or the Department; and

(iii) Provided that the submission or determination covers the source or the unit.

(2) The designated representative of a source shall provide each owner and operator of an affected unit at the source a copy of any submission or determination under paragraph (e)(1) of this section, unless the owner or operator expressly waives the right to receive such a copy.

# 72.22-72.24 Reserved.

#### 72.25 Objections.

a. Except as provided in 40 CFR 72.23, no objection or other communication received by the Administrator or the Department concerning the authorization, or any submission, action or inaction, of the designated representative shall affect any submission, action, or inaction of the designated representative, or the finality of any decision by the Department, under the Acid Rain Program. In the event of such communication, the Department is not required to stay any submission or the effect of any action or inaction under the Acid Rain Program.

b. The Department will not adjudicate any private legal dispute concerning the authorization or any submission, action, or inaction of any designated representative, including private legal disputes concerning the proceeds of allowance transfers.

#### 72.26-72.29 Reserved.

## SUBPART C - ACID RAIN PERMIT APPLICATIONS.

# 72.30 Requirement to Apply.

a. Duty to apply. The designated representative of any source with an affected unit shall submit a complete Acid Rain permit application by the applicable deadline in paragraphs (b) and (c) of this section, and the owners and operators of such source and any affected unit at the source shall not operate the

source or unit without a permit that states its Acid Rain Program requirements.

## b. Deadlines.

- (1) For any source with an existing unit described under 61-62.72.1 section III(a)(2), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department on or before January 1, 1996.
- (2) For any source with a new unit described under 61-62.72.1 section III(a)(3)(i), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department at least 24 months before the later of January 1, 2000 or the date on which the unit commences operation.
- (3) For any source with a unit described under 61-62.72.1 section III(a)(3)(iii), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department at least 24 months before the later of January 1, 2000 or the date on which the auxiliary firing commences operation.
- (4) For any source with a unit described under 61-62.72.1 section III(a)(3)(iv), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department before the later of January 1, 1998 or March 1 of the year following the three calendar year period in which the unit sold to a utility power distribution system an annual average of more than one-third of its potential electrical output capacity and more than 219,000 MWe hrs actual electric output (on a gross basis).
- (5) For any source with a unit described under 61 62.72.1 section III(a)(3)(v), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department before the later of January 1, 1998 or March 1 of the year following the calendar year in which the facility fails to meet the definition of qualifying facility.
- (6) For any source with a unit described under 61-62.72.1 section III(a)(3)(vi), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department before the later of January 1, 1998 or March 1 of the year following the calendar year in which the facility fails to meet the definition of an independent power production facility.
- (7) For any source with a unit described under 61-62.72.1 section III(a)(3)(vii), the designated representative shall submit a complete Acid Rain permit application governing such unit to the Department before the later of January 1, 1998 or March 1 of the year following the three calendar year period in which the incinerator consumed 20 percent or more fossil fuel (on a Btu basis).
- c. Duty to Reapply. The designated representative shall submit a complete Acid Rain permit application for each source with an affected unit at least 6 months or such longer time as may be approved under 40 CFR part 70 prior to the expiration of an existing Acid Rain permit governing the unit.
- d. The original and three copies of all permit applications shall be submitted to the Department.
- e. Where two or more affected units are located at a source, the Department may, in its sole discretion, allow the designated representative of the source to submit, under paragraph (a) and (c) of this section, two or more Acid Rain permit applications covering the units at the source, provided that each affected unit is covered by one and only one such application.

# 72.31 Information Requirements for Acid Rain Permit Applications.

- A complete Acid Rain permit application shall be submitted on a form approved by the Department, which includes the following elements:
- a. Identification of the affected source for which the permit application is submitted;
- b. Identification of each affected unit at the source for which the permit application is submitted;
- c. A complete compliance plan for each unit, in accordance with 61-62.72.4;
- d. The standard requirements under 61-62.72.1 section VI; and
- e. If the unit is a new unit, the date that the unit has commenced or will commence operation and the deadline for monitor certification.

# 72.32 Permit Application Shield and Binding Effect of Permit Application.

- a. Once a designated representative submits a timely and complete Acid Rain permit application, the owners and operators of the affected source and the affected units covered by the permit application shall be deemed in compliance with the requirement to have an Acid Rain permit under 61 62.72.1 section VI(a)(2) and 61-62-72.3 section I(a); provided that any delay in issuing an Acid Rain permit is not caused by the failure of the designated representative to submit in a complete and timely fashion supplemental information, as required by the Department, necessary to issue a permit.
- b. Prior to the earlier of the date on which an Acid Rain permit is issued as a final agency action subject to judicial review, an affected unit governed by and operated in accordance with the terms and requirements of a timely and complete Acid Rain permit application shall be deemed to be operating in compliance with the Acid Rain Program.
- c. A complete Acid Rain permit application shall be binding on the owners and operators and the designated representative of the affected source and the affected units covered by the permit application and shall be enforceable as an Acid Rain permit from the date of submission of the permit application until the issuance or denial of such permit as a final agency action subject to petition for review.

### 72.33-72.39 Reserved

### SUBPART D - ACID RAIN COMPLIANCE PLAN AND COMPLIANCE OPTIONS.

# 72.40 General.

- a. For each affected unit included in an Acid Rain permit application, a complete compliance plan shall include:
- (1) For sulfur dioxide emissions, a certification that, as of the allowance transfer deadline, the designated representative will hold allowances in the unit's compliance subaccount (after deductions under 40 CFR 73.34(c)) not less than the total annual emissions of sulfur dioxide from the unit. The compliance plan may also specify, in accordance with 61 62.72.4, one or more of the Acid Rain compliance options.
- (2) For nitrogen oxides emissions, a certification that the unit will comply with the applicable limitation established in 40 CFR Part 76 Amended as published at 61 Federal Register 67162 through

67164, December 19, 1996 or shall specify one or more Acid Rain compliance options, in accordance with section 407 of the Act and 40 CFR Part 76 Amended as published at 61 Federal Register 67162 through 67164, December 19, 1996 b. The compliance plan may include a multi-unit compliance option under 61-62.72.4 section II or section 407 of the Act or regulations implementing section 407. (1) A plan for a compliance option that includes units at more than one affected source shall be complete only if: (i) Such plan is signed and certified by the designated representative for each source with an affected unit governed by such plan; and (ii) A complete permit application is submitted covering each unit governed by such plan. (2) Department's approval of a plan under paragraph (b)(1) of this section that includes units in more than one State shall be final only after every permitting authority with jurisdiction over any such unit has approved the plan with the same modifications or conditions, if any. e. Conditional Approval. In the compliance plan, the designated representative of an affected unit may propose, in accordance with 61-62.72.4, any Acid Rain compliance option for conditional approval; provided that an Acid Rain compliance option under section 407 of the Act may be conditionally proposed only to the extent provided in 40 CFR Part 76. (1) To activate a conditionally approved Acid Rain compliance option, the designated representative shall notify the Department in writing that the conditionally approved compliance option will actually be pursued beginning January 1 of a specified year. Such notification shall be subject to the limitations on activation under 61-62.72.4 section II and 40 CFR Part 76. If the conditionally approved compliance option includes a plan described in paragraph (b)(1) of this section, the designated representative of each source governed by the plan shall sign and certify the notification. (2) The notification under paragraph (c)(1) of this section shall specify the first calendar year and the last calendar year for which the conditionally approved Acid Rain compliance option is to be activated. A conditionally approved compliance option shall be activated, if at all, before the date of any enforceable milestone applicable to the compliance option. The date of activation of the compliance option shall not be a defense against failure to meet the requirements applicable to that compliance option during each calendar year for which the compliance option is activated. (3) Upon submission of a notification meeting the requirements of paragraphs (c) (1) and (2) of this section, the conditionally approved Acid Rain compliance option becomes binding on the owners and operators and the designated representative of any unit governed by the conditionally-approved compliance option. (4) A notification meeting the requirements of paragraphs (c) (1) and (2) of this section will revise the unit's permit in accordance with 61-62.72.7 section IV (administrative permit amendment). d. Termination of Compliance Option. (1) The designated representative for a unit may terminate an Acid Rain compliance option by notifying the Department in writing that an approved compliance option will be terminated beginning

January 1 of a specified year. Such notification shall be subject to the limitations on termination under 61-

62.72.4 section II and 40 CFR Part 76. If the compliance option includes a plan described in paragraph (b)(1) of this section, the designated representative for each source governed by the plan shall sign and certify the notification.
(2) The notification under paragraph (d)(1) of this section shall specify the calendar year for which the termination will take effect.
(3) Upon submission of a notification meeting the requirements of paragraphs (d) (1) and (2) of this section, the termination becomes binding on the owners and operators and the designated representative of any unit governed by the Acid Rain compliance option to be terminated.
(4) A notification meeting the requirements of paragraphs (d) (1) and (2) of this section will revise the unit's permit in accordance with 61–62–72.7 section IV (administrative permit amendment).
72.41-72.43 Reserved.
72.44 Repowering Extensions.
a. Applicability.
— (1) This section shall apply to the designated representative of:
(i) Any existing affected unit that is a coal fired unit and has a 1985 actual SO <sub>2</sub> emissions rate equal to or greater than 1.2 lbs/mmBtu; or
(ii) Any new unit that will be a replacement unit, as provided in paragraph (b)(2) of this section for a unit meeting the requirements of paragraph (a)(1)(i) of this section; or
(iii) Any oil and/or gas-fired unit that has been awarded clean coal technology demonstration funding as of January 1, 1991 by the Secretary of Energy.
(2) A repowering extension does not exempt the owner or operator for any unit governed by the repowering plan from the requirement to comply with such unit's Acid Rain emissions limitations fo sulfur dioxide.
b. The designated representative of any unit meeting the requirements of paragraph (a)(1)(i) of this section may include in the unit's Acid Rain permit application a repowering extension plan that includes a demonstration that:
— (1) The unit will be repowered with a qualifying repowering technology in order to comply with the emissions limitations for sulfur dioxide; or
(2) The unit will be replaced by a new utility unit that has the same designated representative and that is located at a different site using a qualified repowering technology and the existing unit will be permanently retired from service on or before the date on which the new utility unit commence commercial operation.
c. In order to apply for a repowering extension, the designated representative of a unit under paragraph (a of this section shall:
— (1) Submit to the Department, by January 1, 1996, a complete repowering extension plan;

(2) Submit to the Administrator before June 1, 1997, a complete petition for approval of repowering technology in accordance with 40 CFR 72.44(d) and submit a copy to the Department; and
(3) If the repowering extension plan is submitted for conditional approval, submit to the Department by December 31, 1997, a notification to activate the plan in accordance with 61–62.72.4 section I(c).
d. Contents of Repowering Extension Plan. A complete repowering extension plan shall include the following elements:
(1) Identification of the existing unit governed by the plan.
(2) The unit's federally approved State Implementation Plan sulfur dioxide emissions limitation.
$-$ (3) The unit's 1995 actual $SO_2$ emissions rate, or best estimate of the actual emissions rate; provided that the actual emissions rate is submitted to the Department by January 30, 1996.
(4) A schedule for construction, installation, and commencement of operation of the repowering technology approved or submitted for approval under 40 CFR 72.44(d) with dates for the following milestones:
——————————————————————————————————————
(ii) For a plan under paragraph (b)(1) of this section, removal of the existing unit from operation to install the qualified repowering technology;
——————————————————————————————————————
(iv) Completion of construction;
(v) Start-up testing;
(vi) For a plan under paragraph (b)(2) of this section, shutdown of the existing unit; and
(vii) Commencement of commercial operation of the repowering technology.
— (5) For a plan under paragraph (b)(2) of this section:
(i) Identification of the new unit. A new unit shall not be included in more than one repowering extension plan.
(ii) Certification that the new unit will replace the existing unit.
(iii) Certification that the new unit has the same designated representative as the existing unit.
(iv) Certification that the existing unit will be permanently retired from service on or before the date the new unit commences commercial operation.
— (6) The special provisions of paragraph (g) of this section.
e. Department's Action on Repowering Extension Plan.

(1) The Department will not approve a repowering extension plan until the Administrator makes a conditional determination that the technology is a qualified repowering technology, unless the Department approves such plan subject to the conditional determination of the Administrator.
— (2) Permit Issuance.
(i) Upon a conditional determination by the Administrator that the technology to be used in the repowering extension plan is a qualified repowering technology and a determination by the Department that such plan meets the requirements of this section, the Department will issue the Acid Rain portion of the operating permit including:
(A) The approved repowering extension plan; and
(B) A schedule of compliance with enforceable milestones for construction, installation, and commencement of operation of the repowering technology and other requirements necessary to ensure that emission reduction requirements under this section will be met.
(ii) Except as otherwise provided in paragraph (f) of this section, the repowering extension shall be in effect starting January 1, 2000 and ending on the day before the date (specified in the Acid Rain permit) on which the existing unit will be removed from operation to install the qualifying repowering technology or will be permanently removed from service for replacement by a new unit with such technology; provided that the repowering extension shall end no later than December 31, 2003.
(iii) The portion of the operating permit specifying the repowering extension and other requirements under paragraph (e)(2)(i) of this section shall be subject to the Administrator's final determination, under 40 CFR 72.44(d)(4), that the technology to be used in the repowering extension plan is a qualifying repowering technology.
(3) Allowance Allocation. Allowances will be allocated in accordance with 40 CFR 72.44(f)(3) and (g).
f. Failed Repowering Projects.
(1) (i) If, at any time before the end of the repowering extension under paragraph (e)(2)(ii) of this section, the designated representative of a unit governed by an approved repowering extension plan submits the notification under 61-62.72.8 section II(d) that the owners and operators have decided to terminate efforts to properly design, construct, and test the repowering technology specified in the plan before completion of construction or start-up testing, the designated representative may submit to the Department a proposed permit modification demonstrating that such efforts were in good faith. If such demonstration is to the satisfaction of the Administrator, the unit shall not be deemed in violation of the Act because of such a termination and the Department will revise the operating permit in accordance with paragraph (f)(1)(ii) of this section.
(ii) Regardless of whether notification under paragraph (f)(1)(i) of this section is given, the repowering extension will end beginning on the earlier of the date of such notification or the date by which the designated representative was required to give such notification under 61-62.72.8 section II(d).
(2) The designated representative of a unit governed by an approved repowering extension plan may submit to the Department a proposed permit modification demonstrating that the repowering technology specified in the plan was properly constructed and tested on such unit but was unable to achieve the

infeasible to modify the technology to achieve such limits the unit shall not be deemed in violation of the Act because of such failure to achieve the emissions reduction limitations. In order to be properly constructed and tested, the repowering technology shall be constructed at least to the extent necessary for direct testing of the multiple combustion emissions (including sulfur dioxide and nitrogen oxides) from such unit while operating the technology at nameplate capacity. If such demonstration is to the satisfaction of the Administrator, (i) The unit shall not be deemed in violation of the Act because of such failure to achieve the emissions reduction limitations; (ii) The Department will revise the Acid Rain portion of the operating permit in accordance with paragraphs (f)(2)(ii)(iii) and nothing(iv) of this section; (iii) The existing unit may be retrofitted or repowered with another clean coal or other available control technology; and (iv) The repowering extension will continue in effect until the earlier of the date the existing unit commences commercial operation with such control technology or December 31, 2003. g. Special Provisions. (1) Emissions Limitations. (i) Sulfur Dioxide. Allowances allocated during the repowering extension under paragraphs (e)(2)(3) and (f) of this section to a unit governed by an approved repowering extension plan shall not be transferred to any Allowance Tracking System account other than the unit accounts of other units at the same source as that unit. (ii) Nitrogen Oxides. Any existing unit governed by an approved repowering extension plan shall be subject to the Acid Rain emissions limitations for nitrogen oxides in accordance with section 407 of the Act and 40 CFR Part 76 Amended as published at 61 Federal Register 67162 through 67164, December 19, 1996 beginning on the date that the unit is removed from operation to install the repowering technology or is permanently removed from service. (iii) No existing unit governed by an approved repowering extension plan shall be eligible for a waiver under section 111(j) of the Act. (iv) No new unit governed by an approved repowering extension plan shall receive an exemption from the requirements imposed under section 111 of the Act. (2) Reporting Requirements. Each unit governed by an approved repowering extension plan shall comply with the special reporting requirements of 61-62.72.8 section II. (3) Liability. (i) The owners and operators of a unit governed by an approved repowering plan shall be liable for any violation of the plan or this section at that or any other unit governed by the plan, (ii) The units governed by the plan under paragraph (b)(2) of this section shall continue to have a common designated representative until the existing unit is permanently retired under the plan.

emissions reduction limitations specified in the plan and that it is economically or technologically

(4) Terminations. Except as provided in paragraph (f) of this section, a repowering extension plan shall not be terminated after December 31, 1999. 72.45-72.49 Reserved SUBPART E - ACID RAIN PERMIT CONTENTS. 72.50 General. a. Each Acid Rain permit (including any draft or proposed Acid Rain permit) will contain the following elements: (1) All elements required for a complete Acid Rain permit application under 61-62.72.3 section II, as approved or adjusted by the Department; (2) The applicable Acid Rain emissions limitation for sulfur dioxide; and (3) The applicable Acid Rain emissions limitation for nitrogen oxides. b. Each Acid Rain permit is deemed to incorporate the definitions of terms under 61-62.72.1 section I. 72.51 Permit Shield. Each affected unit operated in accordance with the Acid Rain permit that governs the unit and that was issued in compliance with title IV of the Act, as provided in 61-62.72.1 through 61-62.72.8, 40 CFR parts 72, 73, 75, 76, 77, and 78 shall be deemed to be operating in compliance with the Acid Rain Program, except as provided in 61-62.72.1 section VI(g)(6). 72.52-72.59 Reserved SUBPART F - ACID RAIN PERMIT ISSUANCE PROCEDURES. 72.60 General. The Department will issue or deny all Acid Rain permits in accordance with the permitting authority's permit regulations adopted under 40 CFR part 70 61 62.70, including the completeness determination, draft permit, administrative record, statement of basis, public notice and comment period, public hearing, proposed permit, permit issuance, permit revision, and appeal procedures as amended by 61-62.72.6 and 61-62.72.7. 72.61 Completeness. The Department will submit a written notice of application completeness to the Administrator within 10 working days following a determination by the Department that the Acid Rain permit application is

#### 72.62-72.63 Reserved

complete.

## 72.64 Statement of Basis.

a. The statement of basis will briefly set forth significant factual, legal, and policy considerations on

which the Department relied in issuing or denying the draft permit.

b. The statement of basis will include the reasons, and supporting authority, for approval or disapproval of any compliance options requested in the permit application, including references to applicable statutory or regulatory provisions and to the administrative record.

c. The Department will submit to the Administrator a copy of the draft Acid Rain permit and the statement of basis and all other relevant portions of the operating permit that may affect the draft Acid Rain permit.

## 72.65-72.68 Reserved

#### 72.69 Issuance of Acid Rain Permits.

a. After the close of the public comment period, the Department will issue or deny an Acid Rain permit. The Department will serve a copy of any Acid Rain permit and the response to comments on the designated representative for the source covered by the issuance or denial and serve written notice of the issuance or denial on the air pollution control agencies of affected States and any interested person. The Department will also give notice in the *State Register*.

b. The Department will submit the proposed Acid Rain permit or denial of a proposed Acid Rain permit to the Administrator in accordance with the permitting authority's permit regulations adopted under 40 CFR part 70.8(a) 61 62.70.8(a), the provisions of which shall be treated as applying to the issuance or denial of a proposed Acid Rain permit.

- e. (1) Following the Administrator's review of the proposed Acid Rain permit or denial of a proposed Acid Rain permit, the Department or, under the permitting authority's permit regulations adopted under 40 CFR part70.8(c) 61-62.70.8(c) (treated as applying to the issuance or denial of an Acid Rain permit), the Administrator will incorporate any required changes and issue or deny the Acid Rain permit in accordance with 61-62.72.5.
- (2) No Acid Rain permit (including a draft or proposed permit) shall be issued unless the Administrator has received a certificate of representation for the designated representative of the source in accordance with subpart B of 40 CFR part 72.

## d. Permit issuance deadline and effective date.

- (1) On or before December 31, 1997, the Department will issue an Acid Rain permit to each affected source whose designated representative submitted a timely and complete Acid Rain permit application by January 1, 1996 in accordance with 61–62.72.2 section I and meets the requirements of 61–62.72.6 and the permitting authority's permit regulations adopted under 40 CFR part 70–61–62.70.
- (2) Nitrogen Oxides. Not later than January 1, 1999, the Department will reopen the Acid Rain permit to add the Acid Rain Program nitrogen oxides requirements; provided that the designated representative of the affected source submitted a timely and complete Acid Rain permit application for nitrogen oxides in accordance with 61-62.72.2 section I. Such reopening shall not affect the term of the Acid Rain portion of an operating permit.
- (3) Each Acid Rain permit issued in accordance with paragraph (d)(1) of this section shall take effect by the later of January 1, 2000, or, where the permit governs a unit under 61–62.72.1 section III(a)(3), the deadline for monitor certification under 40 CFR part 75.

(4) Each Acid Rain permit shall have a term of 5 years commencing on its effective date. (5) An Acid Rain permit shall be binding on any new owner or operator or designated representative of any source or unit governed by the permit. e. (1) Each Acid Rain permit shall contain all applicable Acid Rain requirements, shall be a portion of the operating permit that is complete and segregable from all other air quality requirements, and shall not incorporate information contained in any other documents, other than documents that are readily available. (2) Invalidation of the Acid Rain portion of an operating permit shall not affect the continuing validity of the rest of the operating permit, nor shall invalidation of any other portion of the operating permit affect the continuing validity of the Acid Rain portion of the permit. 72.70 Acid Rain Permit Appeal Procedures. a. Appeals of the Acid Rain portion of an operating permit issued by the Department that do not challenge or involve decisions or actions of the Administrator under 40 CFR part 72, 73, 75, 77 and 78 and sections 407 and 410 of the Act and regulations implementing sections 407 and 410 shall be conducted according to the procedures of the South Carolina Administrative Procedures Act, S.C. Regulation 61-72, and applicable rules of the Administrative Law Division. Appeals of the Acid Rain portion of such a permit that challenge or involve such decisions or actions of the Administrator shall follow the procedures under 40 CFR part 78 and section 307 of the Act. Such decisions or actions include, but are not limited to, allowance allocations, determinations concerning alternative monitoring systems, and determinations of whether a technology is a qualifying repowering technology. b. The time for petition for review shall be in accordance with time limits as set forth in South Carolina Regulation 61-72, but in no case shall be allowed more than 90 days following issuance of the Acid Rain portion that is subject to petition for review. e. The Administrator may intervene as a matter of right in any State administrative appeal of an Acid Rain permit or denial of an Acid Rain permit. d. No administrative appeal concerning an Acid Rain requirement shall result in a stay of the following requirements: (1) the allowance allocations for any year during which the appeal proceeding is pending or is being (2) any standard requirement under 61-62.72.1 section VI; (3) the emissions monitoring and reporting requirements applicable to the affected units at an affected source under 40 CFR part 75; (4) uncontested provisions of the decision on appeal; and (5) the terms of a certificate of representation submitted by a designated representative under subpart B of 40 CFR part 72.

e. The Department will serve written notice on the Administrator of any State administrative or judicial

appeal concerning an Acid Rain provision of any operating permit or denial of an Acid Rain portion of any operating permit within 30 days of the filing of the appeal.

f. The Department will serve written notice on the Administrator of any determination or order in a State administrative or judicial proceeding that interprets, modifies, voids, or otherwise relates to any portion of an Acid Rain permit. Following any such determination or order, the Administrator will have an opportunity to review and veto the Acid Rain permit or revoke the permit for cause in accordance with the permitting authority's permit regulations adopted under 40 CFR part 70.8 61-62.70.8.

## SUBPART G - RESERVED

#### 72.71-72.79 Reserved

#### SUBPART H - PERMIT REVISIONS.

#### 72.80 General.

a. 61-62.72.7 shall govern revisions to any Acid Rain permit and to the Acid Rain portion of any Operating Permit issued by the Department.

b. A permit revision may be submitted for approval at any time. No permit revision shall affect the term of the Acid Rain permit to be revised. No permit revision shall excuse any violation of an Acid Rain Program requirement that occurred prior to the effective date of the revision.

c. The terms of the Acid Rain permit shall apply while the permit revision is pending.

d. Any determination or interpretation by State (including the Department or a State court) modifying or voiding any Acid Rain permit provision shall be subject to review by the Administrator in accordance with the permitting authority's permit regulations adopted under 40 CFR part 70.8(c) 61-62.70.8(c) as applied to permit modifications, unless the determination or interpretation is an administrative amendment approved in accordance with 61-62.72.7 section IV.

e. The standard requirements of 61-62.72.1 section VI shall not be modified or voided by a permit revision.

f. Any permit revision involving incorporation of a compliance option that was not submitted for approval and comment during the permit issuance process, or involving a change in a compliance option that was previously submitted, shall meet the requirements for applying for such compliance option under Subpart D of this regulation and 40 CFR parts 74 and 76.

g. Any designated representative who fails to submit any relevant information or who has submitted incorrect information in a permit revision shall, upon becoming aware of such failure or incorrect submittal, promptly submit such supplementary information or corrected information to the permitting authority.

## 72.81 Permit Modifications.

a. (1) Permit modifications shall follow the permit issuance requirements of 61-62.72.6 and the permitting authority's permit regulations adopted under 40 CFR part70.7(e)(4)(ii) 61-62.70.7(e)(4)(ii).

(2) For purposes of applying paragraph (a)(1) of this section, a permit modification shall be treated

as an Acid Rain permit application, to the extent consistent with 61-62.72.7.
b. The following permit revisions are permit modifications:
(1) Relaxation of an excess emission offset requirement after approval of the offset plan by the Administrator;
— (2) Incorporation of a final nitrogen oxides alternative emission limitation following a demonstration period;
(3) Determinations concerning failed repowering projects under S-402(f)(1)(i) 61-62.72.4 section (f)(1)(i) and (2); and
(4) At the option of the designated representative submitting the permit revision, the permit revision listed in 61-62.72.7 section III(b).
72.82 Fast-track Modifications.
a. Fast-track modifications shall follow the following procedures:
(1) The designated representative shall serve a copy of the fast track modification on the Administrator, the Department, and any person entitled to a written notice under the permitting authority's permit regulations adopted under 40 CFR 70.7(h) and 70.8(b) 61-62.70.7(h) and 70.8(b) Within 5 business days of serving such copies, the designated representative shall also give public notice by publication in a newspaper of general circulation in the area where the source is located or in a State publication designed to give general public notice.
(2) The public shall have a period of 30 days, commencing on the date of publication of the notice, to comment on the fast track modification. Comments shall be submitted in writing to the Department and to the designated representative.
(3) The designated representative shall submit the fast track modification to the Department on observe commencement of the public comment period.
(4) Within 30 days of the close of the public comment period, the Department will consider the fast track modification and the comments received and approve, in whole or in part or with changes conditions as appropriate, or disapprove the modification. A fast track modification shall be subject to the same provisions for review by the Department as are applicable to a permit modification under 40 CF 72.81 and 61-62.72.81.
b. The following permit revisions are, at the option of the designated representative submitting the perm revision, either fast-track modifications under this section or permit modifications under 61-62.72. section II:
(1) Incorporation of a compliance option that the designated representative did not submit for approval and comment during the permit issuance process;
— (2) Addition of a nitrogen oxides averaging plan to a permit; and
— (3) Changes in a repowering plan, nitrogen oxides averaging plan, or nitrogen oxides compliand deadline extension.

## 72.83 Administrative Permit Amendment.

a. Administrative amendments shall follow the procedures set forth at the permitting authority's permit regulations adopted under 40 CFR 61-62.70.7(d)(3). The Department will submit the revised portion of the permit to the Administrator within 10 working days after the date of final action on the request for an administrative amendment.

b. The following permit revisions are administrative amendments:

- (1) Activation of a compliance option conditionally approved by the Department; provided that all requirements for activation under 61-62.72.4 section I(c) and 61.62.72.4 section II are met;
- (2) Changes in the designated representative or alternative designated representative; provided that a new certificate of representation is submitted to the Administrator in accordance with subpart B of 40 CFR part 72;
- (3) Correction of typographical errors;
- (4) Changes in names, addresses, or telephone or facsimile numbers;
- (5) Changes in the owners or operators; provided that a new certificate of representation is submitted within 30 days to the Administrator in accordance with subpart B of 40 CFR part 72;
- (6) Termination of a compliance option in the permit; provided that all requirements for termination under 61-62.72.4 section I(d) shall be met and this procedure shall not be used to terminate a repowering plan after December 31, 1999;
- (7) Changes in the date, specified in a new unit's Acid Rain permit, of commencement of operation or the deadline for monitor certification, provided that they are in accordance with 61-62.72.1 section VI;
- (8) The addition of or change in a nitrogen oxides alternative emissions limitation demonstration period, provided that the requirements of 40 CFR Part 76 Amended as published at 61 Federal Register 67162 through 67164, December 19, 1996 are met; and
- (9) Incorporation of changes that the Administrator has determined to be similar to those in paragraphs (a)(b)(1) through (8) of this section.

### 72.84 Automatic Permit Amendment.

- The following permit revisions shall be deemed to amend automatically, and become a part of the affected unit's Acid Rain permit by operation of law without any further review:
- a. Upon recordation by the Administrator under 40 CFR part 73, all allowance allocations to, transfers to, and deductions from an affected unit's Allowance Tracking System account; and
- b. Incorporation of an offset plan that has been approved by the Administrator under 40 CFR part 77.

## 72.85 Permit Reopenings.

a. The Department shall reopen an Acid Rain permit for cause, whenever:

- 1. Any additional requirement under the Acid Rain Program becomes applicable to any affected unit governed by the permit;
- 2. The Department determines that the permit contains a material mistake or that an inaccurate statement was made in establishing the emissions standards or other terms or conditions of the permit, unless the mistake or statement is corrected in accordance with section 72.83 of this Standard; or
- 3. The permitting authority determines that the permit must be revised or revoked to assure compliance with Acid Rain Program requirements.

b. In reopening an Acid Rain permit for cause, the Department will issue a draft permit changing the provisions, or adding the requirements, for which the reopening was necessary. The draft permit shall be subject to the requirements of 61–62.72.5 and 61–62.72.6.

c. Any reopening of an Acid Rain permit shall not affect the term of the permit.

# 72.86-72.89 Reserved

#### SUBPART I COMPLIANCE CERTIFICATION.

## 72.90 Annual Compliance Certification Report.

a. Applicability and Deadline. For each calendar year in which a unit is subject to the Acid Rain emissions limitations, the designated representative of the source at which the unit is located shall submit to the Administrator and to the Department, within 60 days after the end of the calendar year, an annual compliance certification report for the unit in compliance with 40 CFR 72.90.

b. The submission of complete compliance certifications in accordance with paragraph (a) of this section and 40 CFR part 75 shall be deemed to satisfy the requirement to submit compliance certifications under the regulations adopted by the Permitting Authority to implement 40 CFR 61-62.70.6(c)(5)(iii) with regard to the Acid Rain portion of the source's operating permit.

#### 72.91-72.93 Reserved.

## 72.94 Units with Repowering Extension Plans.

a. Design and Engineering and Contract Requirements. No later than January 1, 2000, the designated representative of a unit governed by an approved repowering plan shall submit to the Administrator and the Department:

- (1) Satisfactory documentation of a preliminary design and engineering effort.
- (2) A binding letter agreement for the executed and binding contract (or for each in a series of executed and binding contracts) for the majority of the equipment to repower the unit using the technology conditionally approved by the Administrator under 40 CFR 72.44(d)(3).
- (3) The letter agreement under paragraph (a)(2) of this section shall be signed and dated by each party and specify:
- (i) The parties to the contract;

	(ii) The date each party executed the contract;
	(iii) The unit to which the contract applies;
	(iv) A brief list identifying each provision of the contract;
	(v) Any dates to which the parties agree, including construction completion date;
	(vi) The total dollar amount of the contract; and
written	(vii) A statement that a copy of the contract is on site at the source and will be submitted upor request of the Administrator or the Department.

- b. Removal From Operation to Repower. The designated representative of a unit governed by an approved repowering plan shall notify the Administrator and the Department in writing at least 60 days in advance of the date on which the existing unit is to be removed from operation so that the qualified repowering technology can be installed, or is to be replaced by another unit with the qualified repowering technology, in accordance with the plan.
- e. Commencement of Operation. Not later than 60 days after the units repowered under an approved repowering plan commences operation at full load, the designated representative of the unit shall submit a report to the Administrator and the Department comparing the actual hourly emissions and percent removal of each pollutant controlled at the unit to the actual hourly emissions and percent removal at the existing unit under the plan prior to repowering, determined in accordance with 40 CFR part 75.
- d. Decision to Terminate. If at any time before the end of the repowering extension and before completion of construction and start up testing, the owners and operators decide to terminate good faith efforts to design, construct, and test the qualified repowering technology on the unit to be repowered under an approved repowering plan, then the designated representative shall submit a notice to the Administrator and the Department by the earlier of the end of the repowering extension or a date within 30 days of such decision, stating the date on which the decision was made.

Regulation 61-62.96, Nitrogen Oxides ( $NO_x$ ) Budget Trading Program, shall be revised as follows:

# SOUTH CAROLINA DEPARTMENT OF HEALTH AND ENVIRONMENTAL CONTROL

### AIR POLLUTION CONTROL REGULATIONS AND STANDARDS

# REGULATION 61-62.96 NITROGEN OXIDES (NO<sub>x</sub>) AND SULFUR DIOXIDE (SO<sub>2</sub>) BUDGET TRADING PROGRAM GENERAL PROVISIONS

The provisions of 61-62.96, Subparts AAAA through IIII, supersede the provisions of 61-62.96, "Nitrogen Oxides  $(NO_x)$  Budget Trading Program," Subparts A through I, in accordance with the following schedule:

(a) The provisions of 61-62.96, Subparts A through I, are repealed effective January 1, 2009. Subparts A through I will be considered "Reserved" thereafter.

# (b) The provisions of 61-62.96, Subparts AAAA through IIII, become effective on January 1, 2009.

# NITROGEN OXIDES (NO<sub>x</sub>) BUDGET TRADING PROGRAM

# SUBPART A - NITROGEN OXIDES (NO<sub>x</sub>) BUDGET TRADING PROGRAM GENERAL PROVISIONS

# Section 96.1 - Purpose.

This regulation establishes general provisions and the applicability, permitting, allowance, excess emissions, monitoring, and opt in provisions for the NO<sub>X</sub>-Budget Trading Program as a means of mitigating the interstate transport of ozone and nitrogen oxides, an ozone precursor. The owner or operator of a unit, or any other person, shall comply with requirements of this regulation as a matter of State and Federal law. The State of South Carolina authorizes the EPA to assist the State in implementing the NO<sub>X</sub>-Budget Trading Program by carrying out the functions set forth for the EPA in such requirements.

#### Section 96.2 - Definitions.

- The terms used in this regulation shall have the meanings set forth in this section as follows:
- (a) "Account certificate of representation" means the completed and signed submission required by subpart B of this regulation for certifying the designation of a NO<sub>X</sub> authorized account representative for a NO<sub>X</sub> Budget source or a group of identified NO<sub>X</sub> Budget sources who is authorized to represent the owners and operators of such source or sources and of the NO<sub>X</sub> Budget units at such source or sources with regard to matters under the NO<sub>X</sub> Budget Trading Program.
- (b) "Account number" means the identification number given by the EPA to each NO<sub>X</sub> Allowance Tracking System account.
- (c) "Acid Rain emissions limitation" means, as defined in South Carolina Regulation 61-62.72.2, Air Pollution Control Regulations and Standards, a limitation on emissions of sulfur dioxide or nitrogen oxides under the Acid Rain Program under Title IV of the CAA.
- (d) "Allocate" or "allocation" means the determination by the Department or the EPA of the number of  $NO_X$  allowances to be credited to a  $NO_X$  Budget unit or an allocation set aside.
- (e) "Automated data acquisition and handling system" or "DAHS" means that component of the CEMS, or other emissions monitoring system approved for use under subpart H of this regulation, designed to interpret and convert individual output signals from pollutant concentration monitors, flow monitors, diluent gas monitors, and other component parts of the monitoring system to produce a continuous record of the measured parameters in the measurement units required by subpart H of this regulation.
- (f) "Boiler" means an enclosed fossil or other fuel-fired combustion device used to produce heat and to transfer heat to recirculating water, steam, or other medium.
- (g) "CAA" means the Clean Air Act, 42 U.S.C. 7401, et seq., as amended by Pub. L. No. 101-549 (November 15, 1990).
- (h) "Combined cycle system" means a system comprised of one or more combustion turbines, heat recovery steam generators, and steam turbines configured to improve overall efficiency of electricity

generation or steam production.

- (i) "Combustion turbine" means an enclosed fossil or other fuel fired device that is comprised of a compressor, a combustor, and a turbine, and in which the flue gas resulting from the combustion of fuel in the combustor passes through the turbine, rotating the turbine.
- (j) "Commence commercial operation" means, with regard to a unit that serves a generator, to have begun to produce steam, gas, or other heated medium used to generate electricity for sale or use, including test generation. Except as provided in Section 96.5, for a unit that is a NO<sub>x</sub> Budget unit under Section 96.4 on the date the unit commences commercial operation, such date shall remain the unit's date of commencement of commercial operation even if the unit is subsequently modified, reconstructed, or repowered. Except as provided in Section 96.5 or subpart I of this regulation, for a unit that is not a NO<sub>x</sub> Budget unit under Section 96.4 on the date the unit commences commercial operation, the date the unit becomes a NO<sub>x</sub> Budget unit under Section 96.4 shall be the unit's date of commencement of commercial operation.
- (k) "Commence operation" means to have begun any mechanical, chemical, or electronic process, including, with regard to a unit, start-up of a unit's combustion chamber. Except as provided in Section 96.5, for a unit that is a NO<sub>X</sub> Budget unit under Section 96.4 on the date of commencement of operation, such date shall remain the unit's date of commencement of operation even if the unit is subsequently modified, reconstructed, or repowered. Except as provided in Section 96.5 or subpart I of this regulation, for a unit that is not a NO<sub>X</sub> Budget unit under Section 96.4 on the date of commencement of operation, the date the unit becomes a NO<sub>X</sub> Budget unit under Section 96.4 shall be the unit's date of commencement of operation.
- (1) "Common stack" means a single flue through which emissions from two or more units are exhausted.
- (m) "Compliance certification" means a submission to the Department that is required under subpart D of this regulation to report a NO<sub>x</sub>-Budget source's or a NO<sub>x</sub>-Budget unit's compliance or noncompliance with this regulation and that is signed by the NO<sub>x</sub>-authorized account representative in accordance with subpart B of this regulation.
- (n) "Compliance account" means a NO<sub>X</sub>-Allowance Tracking System account, established by the EPA for a NO<sub>X</sub>-Budget unit under subpart F of this regulation, in which the NO<sub>X</sub> allowance allocations for the unit are initially recorded and in which are held NO<sub>X</sub> allowances available for use by the unit for a control period for the purpose of meeting the unit's NO<sub>X</sub>-Budget emissions limitation.
- (o) "Continuous emission monitoring system" or "CEMS" means the equipment required under subpart H of this regulation to sample, analyze, measure, and provide, by readings taken at least once every 15 minutes of the measured parameters, a permanent record of nitrogen oxides emissions, expressed in tons per hour for nitrogen oxides. The following systems are component parts included, consistent with 40 CFR part 75, in a continuous emission monitoring system:

	(1) Flow monitor;
	(2) Nitrogen oxides pollutant concentration monitors;
	(3) Diluent gas monitor (oxygen or carbon dioxide) when such monitoring is required by subpart H s regulation;
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(4) A continuous moisture monitor when such monitoring is required by subpart H of this regulation;

and

- (5) An automated data acquisition and handling system.
- (p) "Control period" means for the year 2004, the period beginning on May 31 and ending on September 30 of the same year, inclusive. Thereafter, control period shall mean the period beginning May 1 of a year and ending on September 30 of the same year, inclusive.
- (q) "Department" means the South Carolina Department of Health and Environmental Control.
- (r) "Emissions" means air pollutants exhausted from a unit or source into the atmosphere, as measured, recorded, and reported to the EPA by the NO<sub>X</sub> authorized account representative and as determined by the EPA in accordance with subpart H of this regulation.
- (s) "Energy Information Administration" means the Energy Information Administration of the United States Department of Energy.
- (t) "EPA" means the United States Environmental Protection Agency.
- (u) "Excepted monitoring system" means a monitoring system that follows the procedures and requirements of 40 CFR part 75 section 75.19 or of appendix D or E of 40 CFR part 75 for approved exceptions to the use of continuous monitoring systems.
- (v) "Excess emissions" means any tonnage of nitrogen oxides emitted by a NO<sub>x</sub> Budget unit during a control period that exceeds the NO<sub>x</sub> Budget emissions limitation for the unit.
- (w) "Fossil fuel" means natural gas, petroleum, coal, or any form of solid, liquid, or gaseous fuel derived from such material.
- (x) "Fossil fuel-fired" means, with regard to a unit:
- (1) For units that commenced operation before January 1, 1996, the combination of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50 percent of the annual heat input on a Btu basis during 1995, or if a unit had not heat input in 1995, during the last year of operation of the unit prior to 1995;
- (2) For units that commenced operation on or after January 1, 1996, the combination of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50 percent of the annual heat input on a Btu basis during any year.
- (3) Notwithstanding the definition set forth in 96.2(x)(1) above, a unit shall be deemed fossil fuel-fired if on any year after January 1, 2001, the fossil fuel actually combusted comprises more than 50 percent of the annual heat input on a Btu basis.
- (y) "General account" means a NO<sub>x</sub>-Allowance Tracking System account, established under subpart F of this regulation, that is not a compliance account or an overdraft account.
- (z) "Generator" means a device that produces electricity.
- (aa) "Heat input" means the product (in mmBtu/time) of the gross calorific value of the fuel (in Btu/lb) and the fuel feed rate into a combustion device (in mass of fuel/time), as measured, recorded, and reported

to the EPA by the NO<sub>X</sub> authorized account representative and as determined by the EPA in accordance with subpart H of this regulation, and does not include the heat derived from preheated combustion air, recirculated flue gases, or exhaust from other sources.

(bb) "Life of the unit, firm power contractual arrangement" means a unit participation power sales agreement under which a utility or industrial customer reserves, or is entitled to receive, a specified amount or percentage of nameplate capacity and associated energy from any specified unit and pays its proportional amount of such unit's total costs, pursuant to a contract:

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- (2) For a cumulative term of no less than 30 years, including contracts that permit an election for early termination; or
- (3) For a period equal to or greater than 25 years or 70 percent of the economic useful life of the unit determined as of the time the unit is built, with option rights to purchase or release some portion of the nameplate capacity and associated energy generated by the unit at the end of the period.
- (cc) "Low mass emissions unit" means an affected unit that is a gas fired or oil fired unit, burns only natural gas or fuel oil and qualifies under 40 CFR part 75 section 75.19.
- (dd) "Maximum design heat input" means the ability of a unit to combust a stated maximum amount of fuel per hour on a steady state basis, as determined by the physical design and physical characteristics of the unit.
- (ee) "Maximum potential hourly heat input" means an hourly heat input used for reporting purposes when a unit lacks certified monitors to report heat input. If the unit intends to use appendix D of 40 CFR part 75 to report heat input, this value should be calculated, in accordance with 40 CFR part 75, using the maximum fuel flow rate and the maximum gross calorific value. If the unit intends to use a flow monitor and a diluent gas monitor, this value should be reported, in accordance with 40 CFR part 75, using the maximum potential flowrate and either the maximum carbon dioxide concentration (in percent CO<sub>2</sub>) or the minimum oxygen concentration (in percent O<sub>2</sub>).
- (ff) "Maximum potential  $NO_X$  emission rate" means the emission rate of nitrogen oxides (in lb/mmBtu) calculated in accordance with section 3 of appendix F of 40 CFR part 75, using the maximum potential nitrogen oxides concentration as defined in section 2 of appendix A of 40 CFR part 75, and either the maximum oxygen concentration (in percent  $O_2$ ) or the minimum carbon dioxide concentration (in percent  $CO_2$ ), under all operating conditions of the unit except for unit start up, shutdown, and upsets.
- (gg) "Maximum rated hourly heat input" means a unit specific maximum hourly heat input (mmBtu) which is the higher of the manufacturer's maximum rated hourly heat input or the highest observed hourly heat input.
- (hh) "Monitoring system" means any monitoring system that meets the requirements of subpart H of this regulation, including a continuous emissions monitoring system, an excepted monitoring system, or an alternative monitoring system.
- (ii) "Most stringent State or Federal NO<sub>X</sub> emissions limitation" means, with regard to a NO<sub>X</sub> Budget optin source, the lowest NO<sub>X</sub> emissions limitation (in terms of lb/mmBtu) that is applicable to the unit under State or Federal law, regardless of the averaging period to which the emissions limitation applies.

- (jj) "Nameplate capacity" means the maximum electrical generating output (in MWe) that a generator can sustain over a specified period of time when not restricted by seasonal or other deratings as measured in accordance with the United States Department of Energy standards.
- (kk) "Non-Title V permit" means a federally enforceable permit administered by the Department pursuant to the CAA and regulatory authority under the CAA, other than Title V of the CAA and South Carolina Regulation 61-62.70, Title V Operating Permit Program.
- (II) "NO<sub>X</sub> allowance" means an authorization by the Department under the NO<sub>X</sub> Budget Trading Program to emit up to one ton of nitrogen oxides during the control period of the specified year or of any year thereafter.
- (mm) "NO<sub>X</sub> allowance deduction" or "deduct NO<sub>X</sub> allowances" means the permanent withdrawal of NO<sub>X</sub> allowances by the EPA from a NO<sub>X</sub> Allowance Tracking System compliance account or overdraft account to account for the number of tons of NO<sub>X</sub> emissions from a NO<sub>X</sub> Budget unit for a control period, determined in accordance with subpart H of this regulation, or for any other allowance surrender obligation under this regulation.
- (nn) "NO<sub>X</sub> allowances held" or "hold NO<sub>X</sub> allowances" means the NO<sub>X</sub> allowances recorded by the EPA, or submitted to the EPA for recordation, in accordance with subparts F and G of this regulation, in a NO<sub>X</sub> Allowance Tracking System account.
- (00) "NO<sub>X</sub> Allowance Tracking System" means the system by which the EPA records allocations, deductions, and transfers of NO<sub>X</sub> allowances under the NO<sub>X</sub> Budget Trading Program.
- (pp) "NO<sub>X</sub> Allowance Tracking System account" means an account in the NO<sub>X</sub> Allowance Tracking System established by the EPA for purposes of recording the allocation, holding, transferring, or deducting of NO<sub>X</sub> allowances.
- (qq) "NO $_{\rm X}$  allowance transfer deadline" means midnight of November 30 or, if November 30 is not a business day, midnight of the first business day thereafter and is the deadline by which NO $_{\rm X}$  allowances may be submitted for recordation in a NO $_{\rm X}$  Budget unit's compliance account, or the overdraft account of the source where the unit is located, in order to meet the unit's NO $_{\rm X}$  Budget emissions limitation for the control period immediately preceding such deadline.
- (rr) "NO<sub>X</sub> authorized account representative" means, for a NO<sub>X</sub>-Budget source or NO<sub>X</sub>-Budget unit at the source, the natural person who is authorized by the owners and operators of the source and all NO<sub>X</sub>-Budget units at the source, in accordance with subpart B of this regulation, to represent and legally bind each owner and operator in matters pertaining to the NO<sub>X</sub>-Budget Trading Program or, for a general account, the natural person who is authorized, in accordance with subpart F of this regulation, to transfer or otherwise dispose of NO<sub>X</sub>-allowances held in the general account.
- (ss) "NO<sub>X</sub> Budget emissions limitation" means, for a NO<sub>X</sub> Budget unit, the tonnage equivalent of the NO<sub>X</sub> allowances available for compliance deduction for the unit and for a control period under Section 96.54(a) and (b), adjusted by any deductions of such NO<sub>X</sub> allowances to account for actual utilization under Section 96.42(e) for the control period or to account for excess emissions for a prior control period under Section 96.54(d) or to account for withdrawal from the NO<sub>X</sub> Budget Program, or for a change in regulatory status, for a NO<sub>X</sub> Budget opt in source under Section 96.86 or Section 96.87.
- (tt) "NOx Budget opt-in permit" means a NOx Budget permit covering a NOx Budget opt-in source.

(uu) "NO<sub>X</sub> Budget opt in source" means a unit that has been elected to become a NO<sub>X</sub> Budget unit under the NO<sub>X</sub> Budget Trading Program and whose NO<sub>X</sub> Budget opt in permit has been issued and is in effect under subpart I of this regulation.

(vv) "NO<sub>X</sub> Budget permit" means the legally binding and federally enforceable written document, or portion of such document, issued by the Department under this regulation, including any permit revisions, specifying the NO<sub>X</sub> Budget Trading Program requirements applicable to a NO<sub>X</sub> Budget source, to each NO<sub>X</sub> Budget unit at the NO<sub>X</sub> Budget source, and to the owners and operators and the NO<sub>X</sub> authorized account representative of the NO<sub>X</sub> Budget source and each NO<sub>X</sub> Budget unit.

(ww) "NOx Budget source" means a source that includes one or more NOx Budget units.

(xx) "NO<sub>x</sub> Budget Trading Program" means a multi-state nitrogen oxides air pollution control and emission reduction program established in accordance with this regulation and pursuant to 40 CFR part 51 section 51.121, as a means of mitigating the interstate transport of ozone and nitrogen oxides, an ozone precursor.

(yy) "NO<sub>x</sub>-Budget unit" means a unit that is subject to the NO<sub>x</sub>-Budget Trading Program emissions limitation under Section 96.4 or Section 96.80.

(zz) "Operating" means, with regard to a unit under Sections 96.22(d)(2) and 96.80, having documented heat input for more than 876 hours in the 6 months immediately preceding the submission of an application for an initial NO<sub>x</sub> Budget permit under Section 96.83(a).

(aaa) "Operator" means any person who operates, controls, or supervises a NO<sub>X</sub>-Budget unit, a NO<sub>X</sub>-Budget source, or unit for which an application for a NO<sub>X</sub>-Budget opt in permit under Section 96.83 is submitted and not denied or withdrawn and shall include, but not be limited to, any holding company, utility system, or plant manager of such a unit or source.

(bbb) "Opt in" means to be elected to become a NO<sub>X</sub> Budget unit under the NO<sub>X</sub> Budget Trading Program through a final, effective NO<sub>X</sub> Budget opt in permit under subpart I of this regulation.

(ccc) "Overdraft account" means the NO<sub>X</sub>-Allowance Tracking System account, established by the EPA under subpart F of this regulation, for each NO<sub>X</sub> Budget source where there are two or more NO<sub>X</sub> Budget units.

(ddd) "Owner" means any of the following persons:

(1) Any holder of any portion of the legal or equitable Title in a NO<sub>x</sub> Budget unit or in a unit for which an application for a NO<sub>x</sub> Budget opt in permit under Section 96.83 is submitted and not denied or withdrawn; or

(2) Any holder of a leasehold interest in a NO<sub>x</sub>-Budget unit or in a unit for which an application for a NO<sub>x</sub>-Budget opt-in permit under Section 96.83 is submitted and not denied or withdrawn; or

(3) Any purchaser of power from a NO<sub>x</sub> Budget unit or from a unit for which an application for a NO<sub>x</sub> Budget opt in permit under Section 96.83 is submitted and not denied or withdrawn under a life of the unit, firm power contractual arrangement. However, unless expressly provided for in a leasehold agreement, owner shall not include a passive lessor, or a person who has an equitable interest through such lessor, whose rental payments are not based, either directly or indirectly, upon the revenues or income from the NO<sub>x</sub> Budget unit or the unit for which an application for a NO<sub>x</sub> Budget opt in permit

under Section 96.83 is submitted and not denied or withdrawn; or

(4) With respect to any general account, any person who has an ownership interest with respect to the NO<sub>X</sub> allowances held in the general account and who is subject to the binding agreement for the NO<sub>X</sub> authorized account representative to represent that person's ownership interest with respect to NO<sub>X</sub> allowances.

(eee) "Ozone season" means the period of time beginning May 1 of a year and ending on September 30 of the same year, inclusive.

(fff) "Permitting authority" means the South Carolina Department of Health and Environmental Control which is authorized by the EPA to issue or revise permits to meet the requirements of the NO<sub>X</sub> Budget Trading Program in accordance with subpart C of this regulation.

(ggg) "Receive or receipt of" means, when referring to the Department or the EPA, to come into possession of a document, information, or correspondence (whether sent in writing or by authorized electronic transmission), as indicated in an official correspondence log, or by a notation made on the document, information, or correspondence, by the Department or the EPA in the regular course of business.

(hhh) "Recordation, record, or recorded" means, with regard to NO<sub>X</sub> allowances, the movement of NO<sub>X</sub> allowances by the EPA from one NO<sub>X</sub> Allowance Tracking System account to another, for purposes of allocation, transfer, or deduction.

(iii) "Reference method" means any direct test method of sampling and analyzing for an air pollutant as specified in appendix A of 40 CFR part 60.

(jjj) "Serial number" means, when referring to NO<sub>X</sub> allowances, the unique identification number assigned to each NO<sub>X</sub> allowance by the EPA, under Section 96.53(c).

(kkk) "Source" means any governmental, institutional, commercial, or industrial structure, installation, plant, building, or facility that emits or has the potential to emit any regulated air pollutant under the CAA. For purposes of section 502(c) of the CAA, a "source", including a "source" with multiple units, shall be considered a single "facility."

(III) "State" means the State of South Carolina.

(mmm) "State trading program budget" means the total number of NO<sub>X</sub> tons apportioned to all NO<sub>X</sub> Budget units in a given State, in accordance with the NO<sub>X</sub> Budget Trading Program, for use in a given control period.

(nnn) "Submit or serve" means to send or transmit a document, information, or correspondence to the person specified in accordance with the applicable regulation:

(1) In person;
(2) By United States Postal Service; or

— (3) By other means of dispatch or transmission and delivery. Compliance with any "submission," "service," or "mailing" deadline shall be determined by the date of dispatch, transmission, or mailing and not the date of receipt.

(000) "Title V operating permit" means a permit issued under Title V of the CAA and 40 CFR part 70 or 40 CFR part 71, and South Carolina Regulation 61-62.70, Title V Operating Permit Program.

(ppp) "Title V operating permit regulations" means the regulations that the EPA has approved or issued as meeting the requirements of Title V of the CAA and 40 CFR part 70 or 71.

(qqq) "Ton or tonnage" means any "short ton" (i.e., 2,000 pounds). For the purpose of determining compliance with the NO<sub>X</sub> Budget emissions limitation, total tons for a control period shall be calculated as the sum of all recorded hourly emissions (or the tonnage equivalent of the recorded hourly emissions rates) in accordance with subpart H of this regulation, with any remaining fraction of a ton equal to or greater than 0.50 ton deemed to equal one ton and any fraction of a ton less than 0.50 ton deemed to equal zero tons.

(rrr) "Unit" means a fossil fuel-fired stationary boiler, combustion turbine, or combined cycle system.

(sss) "Unit load" means the total (i.e., gross) output of a unit in any control period (or other specified time period) produced by combusting a given heat input of fuel, expressed in terms of:

(1) The total electrical generation (MWe) produced by the unit, including generation for use within the plant; or

(2) In the case of a unit that uses heat input for purposes other than electrical generation, the total steam pressure (psia) produced by the unit, including steam for use by the unit.

(ttt) "Unit operating day" means a calendar day in which a unit combusts any fuel.

(uuu) "Unit operating hour" or "hour of unit operation" means any hour (or fraction of an hour) during which a unit combusts any fuel.

(vvv) "Utilization" means the heat input (expressed in mmBtu/time) for a unit. The unit's total heat input for the control period in each year will be determined in accordance with 40 CFR part 75 if the NO<sub>X</sub> Budget unit was otherwise subject to the requirements of 40 CFR part 75 for the year, or will be based on the best available data reported to the EPA for the unit if the unit was not otherwise subject to the requirements of 40 CFR part 75 for the year.

# Section 96.3 - Measurements, Abbreviations, and Acronyms.

— Measurements, abbreviations, and acronyms used in this regulation are defined as follows:

Btu - British thermal unit.

hr - hour.

Kwh - kilowatt hour.

lb - pounds.

mmBtu - million Btu.

MWe - megawatt electrical.

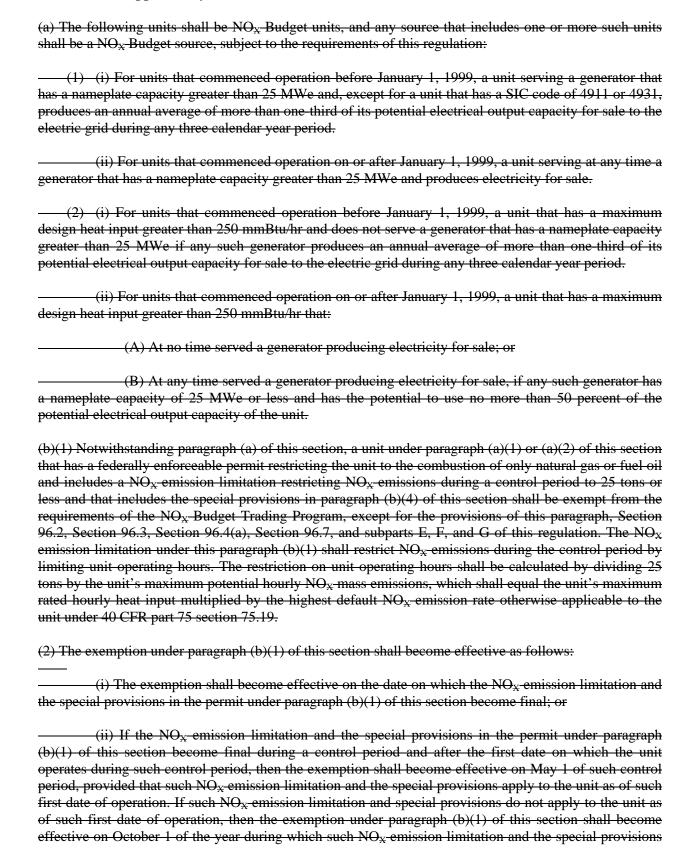
ton - 2000 pounds

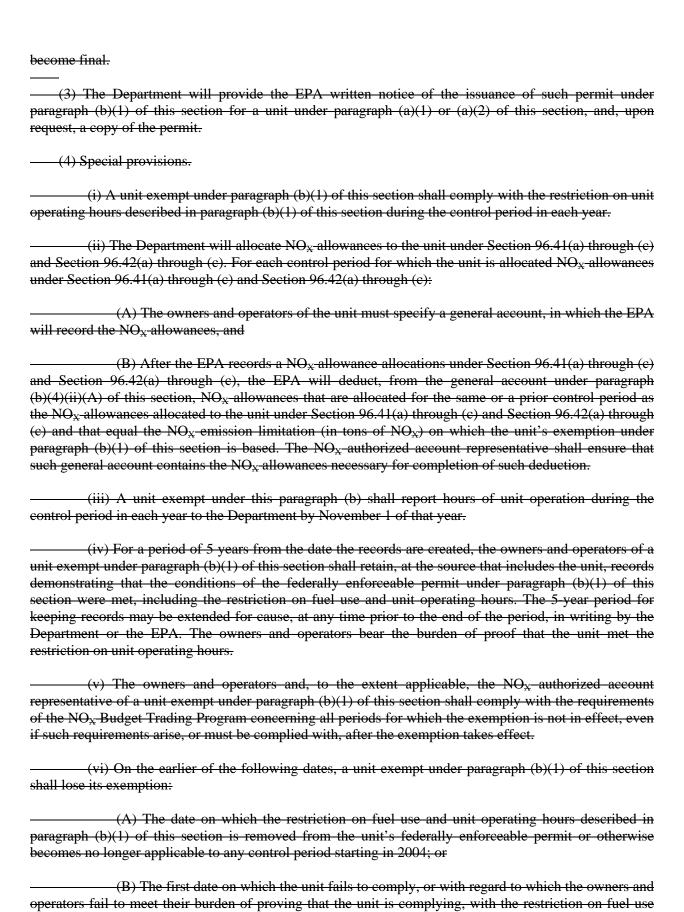
CO<sub>2</sub> - carbon dioxide.

NO<sub>x</sub> - nitrogen oxides.

O2-oxygen.

# Section 96.4 - Applicability.

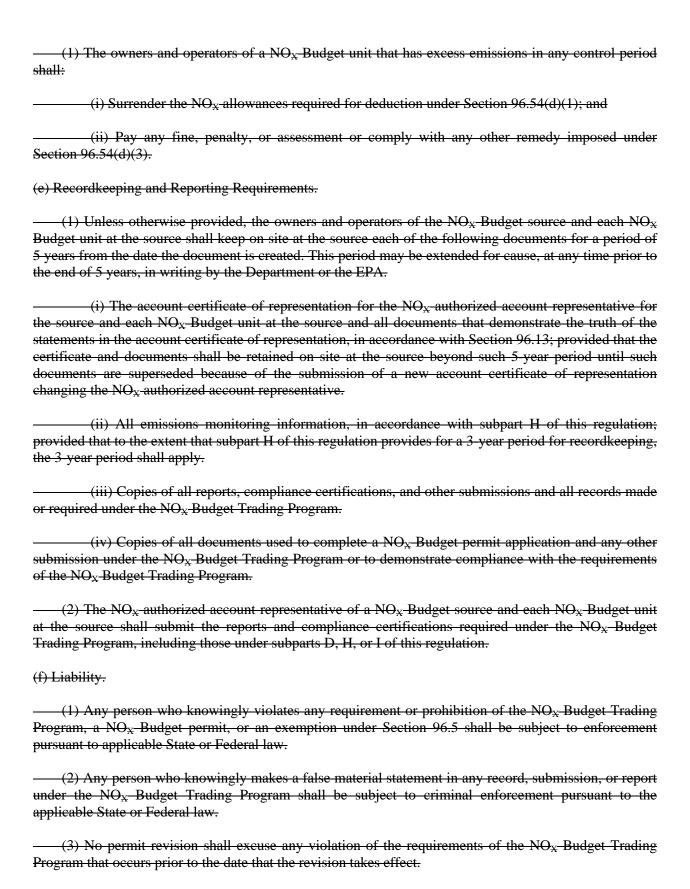




and unit operating hours described in paragraph (b)(1) of this section during any control period starting in 2004.
(vii) A unit that loses its exemption in accordance with paragraph (b)(4)(vi) of this section shall be subject to the requirements of this part. For the purpose of applying permitting requirements under subpart C of this regulation, allocating allowances under subpart E of this regulation, and applying monitoring requirements under subpart H of this regulation, the unit shall be treated as commencing operation and, if the unit is covered by paragraph (a)(1) of this section, commencing commercial operation on the date the unit loses its exemption.
$\frac{\text{(viii) A unit that is exempt under paragraph (b)(1) of this section is not eligible to be a NO_{X}}{\text{Budget opt in unit under subpart I of this regulation.}}$
Section 96.5 - Retired Unit Exemption.
(a) This section applies to any $NO_x$ Budget unit, other than a $NO_x$ Budget opt in source, that is permanently retired.
(b) (1) Any $NO_X$ Budget unit, other than a $NO_X$ Budget opt in source, that is permanently retired shall be exempt from the $NO_X$ Budget Trading Program, except for the provisions of this section, Sections 96.2, 96.3, 96.4, 96.7 and subparts E, F, and G of this regulation.
(2) The exemption under paragraph (b)(1) of this section shall become effective the day on which the unit is permanently retired. Within 30 days of permanent retirement, the NO <sub>x</sub> authorized account representative (authorized in accordance with subpart B of this regulation) shall submit a statement to the Department otherwise responsible for administering any NO <sub>x</sub> Budget permit for the unit. A copy of the statement shall be submitted to the EPA. The statement shall state (in a format prescribed by the Department) that the unit is permanently retired and will comply with the requirements of paragraph (c) of this section.
(3) After receipt of the notice under paragraph (b)(2) of this section, the Department will amend any permit covering the source at which the unit is located to add the provisions and requirements of the exemption under paragraphs (b)(1) and (c) of this section.
(c) Special provisions.
— (1) A unit exempt under this section shall not emit any nitrogen oxides, starting on the date that the exemption takes effect. The owners and operators of the unit will be allocated allowances in accordance with subpart E of this regulation.
(2) (i) A unit exempt under this section and located at a source that is required, or but for this exemption would be required, to have a Title V operating permit shall not resume operation unless the NO <sub>x</sub> authorized account representative of the source submits a complete NO <sub>x</sub> Budget permit application under Section 96.22 for the unit not less than 18 months (or such lesser time provided under the Department's Title V operating permits regulations for final action on a permit application) prior to the later of May 31, 2004, or the date on which the unit is to first resume operation.
(ii) A unit exempt under this section and located at a source that is required, or but for this exemption would be required, to have a non Title V permit shall not resume operation unless the NO-
exemption would be required, to have a non-Title V permit shall not resume operation unless the NO <sub>x</sub> authorized account representative of the source submits a complete NO <sub>x</sub> Budget permit application under Section 96.22 for the unit not less than 18 months (or such lesser time provided under the Department's

or the date on which the unit is to first resume operation.
(3) The owners and operators and, to the extent applicable, the NO <sub>X</sub> authorized account representative of a unit exempt under this section shall comply with the requirements of the NO <sub>X</sub> Budget Trading Program concerning all periods for which the exemption is not in effect, even if such requirements arise, or must be complied with, after the exemption takes effect.
$-$ (4) $\Lambda$ unit that is exempt under this section is not eligible to be a NO $_{\rm X}$ Budget opt in source under subpart I of this regulation.
(5) For a period of 5 years from the date the records are created, the owners and operators of a unit exempt under this section shall retain at the source that includes the unit, records demonstrating that the unit is permanently retired. The 5 year period for keeping records may be extended for cause, at any time prior to the end of the period, in writing by the Department or the EPA. The owners and operators bear the burden of proof that the unit is permanently retired.
— (6) Loss of exemption.
(i) On the earlier of the following dates, a unit exempt under paragraph (b) of this section shall lose its exemption:
$\frac{\text{(A) The date on which the NO}_{x}\text{-authorized account representative submits a NO}_{x}\text{-Budget}}{\text{permit application under paragraph (c)(2) of this section; or}}$
$\frac{\text{(B) The date on which the NO}_{x}\text{authorized account representative is required under paragraph (e)(2) of this section to submit a NO}_{x}\text{Budget permit application.}}$
(ii) For the purpose of applying monitoring requirements under subpart H of this regulation, a unit that loses its exemption under this section shall be treated as a unit that commences operation or commercial operation on the first date on which the unit resumes operation.
Section 96.6 - Standard Requirements.
(a) Permit Requirements.
(1) The NO <sub>x</sub> -authorized account representative of each NO <sub>x</sub> -Budget source required to have a federally enforceable permit and each NO <sub>x</sub> -Budget unit required to have a federally enforceable permit at the source shall:
(i) Submit to the Department a complete $NO_X$ Budget permit application under Section 96.22 in accordance with the deadlines specified in Section 96.21(b) and (c);
(ii) Submit in a timely manner any supplemental information that the Department determines is necessary in order to review a NO <sub>X</sub> Budget permit application and issue or deny a NO <sub>X</sub> Budget permit.
(2) The owners and operators of each NO <sub>x</sub> Budget source required to have a federally enforceable permit and each NO <sub>x</sub> Budget unit required to have a federally enforceable permit at the source shall have a NO <sub>x</sub> Budget permit issued by the Department and operate the unit in compliance with such NO <sub>x</sub> Budget permit.

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(b) Monitoring requirements.
$-$ (1) The owners and operators and, to the extent applicable, the NO $_{\rm X}$ authorized account representative of each NO $_{\rm X}$ Budget source and each NO $_{\rm X}$ Budget unit at the source shall comply with the monitoring requirements of subpart H of this regulation.
$\overline{}$ (2) The emissions measurements recorded and reported in accordance with subpart H of this regulation shall be used to determine compliance by the unit with the NO $_{\rm X}$ -Budget emissions limitation under paragraph (c) of this section.
(c) Nitrogen oxides requirements.
(1) The owners and operators of each $NO_X$ -Budget source and each Budget unit at the source shall hold $NO_X$ -allowances available for compliance deductions under Section 96.54, as of the $NO_X$ -allowance transfer deadline, in the unit's compliance account and the source's overdraft account in an amount not less than the total $NO_X$ -emissions for the control period from the unit, as determined in accordance with subpart H of this regulation, plus any amount necessary to account for actual utilization under Section 96.42(e) for the control period.
$\frac{\ \ }{\ \ }$ (2) Each ton of nitrogen oxides emitted in excess of the NO $_X$ -Budget emissions limitation shall constitute a separate violation of this regulation, the CAA, and applicable State law.
${}$ (3) A NO <sub>x</sub> -Budget unit shall be subject to the requirements under paragraph (c)(1) of this section starting on the later of May 31, 2004, or the date on which the unit commences operation.
$\frac{\text{(4) NO}_{x} \text{ allowances shall be held in, deducted from, or transferred among NO}_{x} \text{-Allowance Tracking System accounts in accordance with subparts E, F, G, and I of this regulation.}$
- (5) A NO <sub>x</sub> -allowance shall not be deducted, in order to comply with the requirements under paragraph (c)(1) of this section, for a control period in a year prior to the year for which the NO <sub>x</sub> allowance was allocated.
(6) A allowance allocated by the Department under the $NO_X$ -Budget Trading Program is a limited authorization to emit one ton of nitrogen oxides in accordance with the $NO_X$ -Budget Trading Program. No provision of the $NO_X$ -Budget Trading Program, the $NO_X$ -Budget permit application, the $NO_X$ -Budget permit, or an exemption under Section 96.5 and no provision of law shall be construed to limit the authority of the State to terminate or limit such authorization.
$\overline{}$ (7) A NO <sub>x</sub> -allowance allocated by the Department under the NO <sub>x</sub> -Budget Trading Program does not constitute a property right.
(8) Upon recordation by the EPA under subpart F, G, or I of this regulation, every allocation, transfer, or deduction of a NO <sub>X</sub> allowance to or from a NO <sub>X</sub> Budget unit's compliance account or the overdraft account of the source where the unit is located is deemed to amend automatically, and become a part of, any NO <sub>X</sub> Budget permit of the NO <sub>X</sub> Budget unit by operation of law without any further review.
(d) Excess emissions requirements.



- (4) Each NO<sub>X</sub> Budget source and each NO<sub>X</sub> Budget unit shall meet the requirements of the NO<sub>X</sub> Budget Trading Program.
- (5) Any provision of the NO<sub>X</sub> Budget Trading Program that applies to a NO<sub>X</sub> Budget source (including a provision applicable to the NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget source) shall also apply to the owners and operators of such source and of the NO<sub>X</sub> Budget units at the source.
- (6) Any provision of the NO<sub>x</sub> Budget Trading Program that applies to a NO<sub>x</sub> Budget unit (including a provision applicable to the NO<sub>x</sub> authorized account representative of a NO<sub>x</sub> budget unit) shall also apply to the owners and operators of such unit. Except with regard to the requirements applicable to units with a common stack under subpart H of this regulation, the owners and operators and the NO<sub>x</sub> authorized account representative of one NO<sub>x</sub> Budget unit shall not be liable for any violation by any other NO<sub>x</sub> Budget unit of which they are not owners or operators or the NO<sub>x</sub> authorized account representative and that is located at a source of which they are not owners or operators or the NO<sub>x</sub> authorized account representative.
- (g) Effect on Other Authorities. No provision of the NO<sub>x</sub> Budget Trading Program, a NO<sub>x</sub> Budget permit application, a NO<sub>x</sub> Budget permit, or an exemption under Section 96.5 shall be construed as exempting or excluding the owners and operators and, to the extent applicable, the NO<sub>x</sub> authorized account representative of a NO<sub>x</sub> Budget source or NO<sub>x</sub> Budget unit from compliance with any other provision of the applicable, approved State implementation plan, a federally enforceable permit, or the CAA.

## **Section 96.7 - Computation of Time.**

- (a) Unless otherwise stated, any time period scheduled, under the NO<sub>x</sub>-Budget Trading Program, to begin on the occurrence of an act or event shall begin on the day the act or event occurs.
- (b) Unless otherwise stated, any time period scheduled, under the NO<sub>x</sub> Budget Trading Program, to begin before the occurrence of an act or event shall be computed so that the period ends the day before the act or event occurs.
- (c) Unless otherwise stated, if the final day of any time period, under the NO<sub>x</sub>-Budget Trading Program, falls on a weekend or a State or Federal holiday, the time period shall be extended to the next business day.

## SUBPART B - $NO_X$ -AUTHORIZED ACCOUNT REPRESENTATIVE FOR $NO_X$ -BUDGET SOURCES

## Section 96.10 - Authorization and Responsibilities of the NO<sub>x</sub> Authorized Account Representative.

- (a) Except as provided under Section 96.11, each NO<sub>x</sub> Budget source, including all NO<sub>x</sub> Budget units at the source, shall have one and only one NO<sub>x</sub> authorized account representative, with regard to all matters under the NO<sub>x</sub> Budget Trading Program concerning the source or any NO<sub>x</sub> Budget unit at the source.
- (b) The NO<sub>X</sub> authorized account representative of the NO<sub>X</sub> Budget source shall be selected by an agreement binding on the owners and operators of the source and all NO<sub>X</sub> Budget units at the source.
- (c) Upon receipt by the EPA of a complete account certificate of representation under Section 96.13, the NO<sub>X</sub> authorized account representative of the source shall represent and, by his or her representations, actions, inactions, or submissions, legally bind each owner and operator of the NO<sub>X</sub> Budget source

represented and each NO<sub>x</sub> Budget unit at the source in all matters pertaining to the NO<sub>x</sub> Budget Trading Program, not withstanding any agreement between the NO<sub>x</sub> authorized account representative and such owners and operators. The owners and operators shall be bound by any decision or order issued to the NO<sub>x</sub> authorized account representative by the Department, the EPA, or a court regarding the source or unit.

- (d) No  $NO_X$  Budget permit shall be issued, and no  $NO_X$  Allowance Tracking System account shall be established for a  $NO_X$  Budget unit at a source, until the EPA has received a complete account certificate of representation under Section 96.13 for a  $NO_X$  authorized account representative of the source and the  $NO_X$  Budget units at the source.
- (e) (1) Each submission under the NO<sub>X</sub> Budget Trading Program shall be submitted, signed, and certified by the NO<sub>X</sub> authorized account representative for each NO<sub>X</sub> Budget source on behalf of which the submission is made. Each such submission shall include the following certification statement by the NO<sub>X</sub> authorized account representative: "I am authorized to make this submission on behalf of the owners and operators of the NO<sub>X</sub> Budget sources or NO<sub>X</sub> Budget units for which the submission is made. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment."

(2) The Department and the EPA will accept or act on a submission made on behalf of owner or operators of a NO<sub>x</sub> Budget source or a NO<sub>x</sub> Budget unit only if the submission has been made, signed, and certified in accordance with paragraph (e)(1) of this section.

## Section 96.11 - Alternate NO<sub>X</sub> Authorized Account Representative.

- (a) An account certificate of representation may designate one and only one alternate  $NO_x$  authorized account representative who may act on behalf of the  $NO_x$ -authorized account representative. The agreement by which the alternate  $NO_x$ -authorized account representative is selected shall include a procedure for authorizing the alternate  $NO_x$ -authorized account representative to act in lieu of the  $NO_x$ -authorized account representative.
- (b) Upon receipt by the EPA of a complete account certificate of representation under Section 96.13, any representation, action, inaction, or submission by the alternate  $NO_X$  authorized account representative shall be deemed to be a representation, action, inaction, or submission by the  $NO_X$  authorized account representative.
- (c) Except in this section and Sections 96.10(a), 96.12, 96.13, and 96.51, whenever the term "NO $_{\rm X}$  authorized account representative" is used in this regulation, the term shall be construed to include the alternate NO $_{\rm X}$  authorized account representative.

# Section 96.12 - Changing the NO<sub>x</sub> Authorized Account Representative and the Alternate NO<sub>x</sub> Authorized Account Representative; Changes in the Owners and Operators.

(a) Changing the NO<sub>X</sub> authorized account representative. The NO<sub>X</sub> authorized account representative may be changed at any time upon receipt by the EPA of a superseding complete account certificate of representation under Section 96.13. Notwithstanding any such change, all representations, actions, inactions, and submissions by the previous NO<sub>X</sub> authorized account representative prior to the time and

date when the EPA receives the superseding account certificate of representation shall be binding on the new NO<sub>x</sub> authorized account representative and the owners and operators of the NO<sub>x</sub>-Budget source and the NO<sub>x</sub>-Budget units at the source.

(b) Changing the alternate NO<sub>x</sub> authorized account representative. The alternate NO<sub>x</sub> authorized account representative may be changed at any time upon receipt by the EPA of a superseding complete account certificate of representation under Section 96.13. Notwithstanding any such change, all representations, actions, inactions, and submissions by the previous alternate NO<sub>x</sub> authorized account representative prior to the time and date when the EPA receives the superseding account certificate of representation shall be binding on the new alternate NO<sub>x</sub> authorized account representative and the owners and operators of the NO<sub>x</sub> Budget source and the NO<sub>x</sub> Budget units at the source.

## (c) Changes in the owners and operators.

(1) In the event a new owner or operator of a NO<sub>x</sub> Budget source or a NO<sub>x</sub> Budget unit is not included in the list of owners and operators submitted in the account certificate of representation, such new owner or operator shall be deemed to be subject to and bound by the account certificate of representation, the representations, actions, inactions, and submissions of the NO<sub>x</sub> authorized account representative and any alternate NO<sub>x</sub> authorized account representative of the source or unit, and the decisions, orders, actions, and inactions of the Department or the EPA, as if the new owner or operator were included in such list.

— (2) Within 30 days following any change in the owners and operators of a NO<sub>x</sub> Budget source or a NO<sub>x</sub> Budget unit, including the addition of a new owner or operator, the NO<sub>x</sub> authorized account representative or alternate NO<sub>x</sub> authorized account representative shall submit a revision to the account certificate of representation amending the list of owners and operators to include the change.

## Section 96.13 - Account Certificate of Representation.

- (a) A complete account certificate of representation for a NO<sub>X</sub> authorized account representative or an alternate NO<sub>X</sub> authorized account representative shall include the following elements in a format prescribed by the EPA:
- (1) Identification of the NO<sub>X</sub> Budget source and each NO<sub>X</sub> Budget unit at the source for which the account certificate of representation is submitted.
- $\sim$  (2) The name, address, e-mail address (if any), telephone number, and facsimile transmission number (if any) of the NO<sub>X</sub>-authorized account representative and any alternate NO<sub>X</sub>-authorized account representative.
- (3) A list of the owners and operators of the NO<sub>X</sub>-Budget source and of each NO<sub>X</sub>-Budget unit at the source.
- (4) The following certification statement by the NO<sub>x</sub> authorized account representative and any alternate NO<sub>x</sub> authorized account representative: "I certify that I was selected as the NO<sub>x</sub> authorized account representative or alternate NO<sub>x</sub> authorized account representative, as applicable, by an agreement binding on the owners and operators of the NO<sub>x</sub> Budget source and each NO<sub>x</sub> Budget unit at the source. I certify that I have all the necessary authority to carry out my duties and responsibilities under the NO<sub>x</sub> Budget Trading Program on behalf of the owners and operators of the NO<sub>x</sub> Budget source and of each NO<sub>x</sub> Budget unit at the source and that each such owner and operator shall be fully bound by my representations, actions, inactions, or submissions and by any decision or order issued to me by the

Department, the EPA, or a court regarding the source or unit."

- (5) The signature of the NO<sub>X</sub> authorized account representative and any alternate NO<sub>X</sub> authorized account representative and the dates signed.
- (b) Unless otherwise required by the Department or the EPA, documents of agreement referred to in the account certificate of representation shall not be submitted to the Department or the EPA. Neither the Department nor the EPA shall be under any obligation to review or evaluate the sufficiency of such documents, if submitted.

## Section 96.14 - Objections Concerning the NO<sub>x</sub> Authorized Account Representative.

- (a) Once a complete account certificate of representation under Section 96.13 has been submitted and received, the Department and the EPA will rely on the account certificate of representation unless and until a superseding complete account certificate of representation under Section 96.13 is received by the EPA.
- (b) Except as provided in Section 96.12(a) or (b), no objection or other communication submitted to the Department or the EPA concerning the authorization, or any representation, action, inaction, or submission of the  $NO_X$  authorized account representative shall affect any representation, action, inaction, or submission of the  $NO_X$  authorized account representative or the finality of any decision or order by the Department or the EPA under the  $NO_X$  Budget Trading Program.
- (c) Neither the Department nor the EPA will adjudicate any private legal dispute concerning the authorization or any representation, action, inaction, or submission of any NO<sub>X</sub> authorized account representative, including private legal disputes concerning the proceeds of NO<sub>X</sub> allowance transfers.

#### **SUBPART C - PERMITS**

## Section 96.20 - General NO<sub>x</sub> Budget Trading Program Permit Requirements.

- (a) For each NO<sub>x</sub> Budget source required to have a federally enforceable permit, such permit shall include a NO<sub>x</sub> Budget permit administered by the Department.
- (1) For NO<sub>X</sub> Budget sources required to have a Title V operating permit, the NO<sub>X</sub> Budget portion of the Title V permit shall be administered in accordance with the Department's Title V operating permits regulations promulgated under 40 CFR part 70 or 71, except as provided otherwise by this subpart or subpart I of this regulation. The applicable provisions of such Title V operating permits regulations shall include, but are not limited to, those provisions addressing operating permit applications, operating permit duration, operating permit shield, operating permit issuance, operating permit revision and reopening, public participation, State review, and review by the EPA.
- (2) For NO<sub>x</sub> Budget sources required to have a non-Title V permit, the NO<sub>x</sub> Budget portion of the non-Title V permit shall be administered in accordance with the Department's regulations promulgated to administer non-Title V permits, except as provided otherwise by this subpart or subpart I of this regulation. The applicable provisions of such non-Title V permits regulations may include, but are not limited to, provisions addressing permit applications, permit application shield, permit duration, permit shield, permit issuance, permit revision and reopening, public participation, State review, and review by the EPA.

(b) Each NO<sub>x</sub> Budget permit (including a draft or proposed NO<sub>x</sub> Budget permit, if applicable) shall contain all applicable NO<sub>x</sub> Budget Trading Program requirements and shall be a complete and segregable portion of the permit under paragraph (a) of this section.

## Section 96.21 - NO<sub>x</sub> Budget Permit Applications.

(a) Duty to apply. The NO<sub>X</sub> authorized account representative of any NO<sub>X</sub> Budget source required to have a federally enforceable permit shall submit to the Department a complete NO<sub>X</sub> Budget permit application under Section 96.22 by the applicable deadline in paragraph (b) of this section.

## (b) (1) For NO<sub>x</sub> Budget sources required to have a Title V operating permit:

- (i) For any source, with one or more NO<sub>x</sub>-Budget units under Section 96.4 that commence operation before January 1, 2000, the NO<sub>x</sub>-authorized account representative shall submit a complete NO<sub>x</sub>-Budget permit application under Section 96.22 covering such NO<sub>x</sub>-Budget units to the Department at least 18 months (or such lesser time provided under the Department's Title V operating permits regulations for final action on a permit application) before May 31, 2004.
- (ii) For any source, with any NO<sub>x</sub> Budget unit under Section 96.4 that commences operation on or after January 1, 2000, the NO<sub>x</sub> authorized account representative shall submit a complete NO<sub>x</sub> Budget permit application under Section 96.22 covering such NO<sub>x</sub> Budget unit to the Department at least 18 months (or such lesser time provided under the Department's Title V operating permits regulations for final action on a permit application) before the later of May 31, 2004, or the date on which the NO<sub>x</sub> Budget unit commences operation.

## (2) For NO<sub>x</sub> Budget sources required to have a non-Title V permit:

- (i) For any source, with one or more NO<sub>x</sub>-Budget units under Section 96.4 that commence operation before January 1, 2000, the NO<sub>x</sub>-authorized account representative shall submit a complete NO<sub>x</sub>-Budget permit application under Section 96.22 covering such NO<sub>x</sub>-Budget units to the Department at least 18 months (or such lesser time provided under the Department's non-Title V permits regulations for final action on a permit application) before May 31, 2004.
- (ii) For any source, with any NO<sub>x</sub> Budget unit under Section 96.4 that commences operation on or after January 1, 2000, the NO<sub>x</sub> authorized account representative shall submit a complete NO<sub>x</sub> Budget permit application under Section 96.22 covering such NO<sub>x</sub> Budget unit to the Department at least 18 months (or such lesser time provided under the Department's non-Title V permits regulations for final action on a permit application) before the later of May 31, 2004, or the date on which the NO<sub>x</sub> Budget unit commences operation.

## (c) Duty to Reapply.

- (1) For a NO<sub>X</sub> Budget source required to have a Title V operating permit, the NO<sub>X</sub> authorized account representative shall submit a complete NO<sub>X</sub> Budget permit application under Section 96.22 for the NO<sub>X</sub> Budget source covering the NO<sub>X</sub> Budget units at the source in accordance with the Department's Title V operating permits regulations addressing operating permit renewal.
- (2) For a NO<sub>x</sub>-Budget source required to have a non-Title V permit, the NO<sub>x</sub>-authorized account representative shall submit a complete NO<sub>x</sub>-Budget permit application under Section 96.22 for the NO<sub>x</sub>-Budget source covering the NO<sub>x</sub>-Budget units at the source in accordance with the Department's non-Title V permits regulations addressing permit renewal.

## Section 96.22 - Information Requirements for NO<sub>x</sub>-Budget Permit Applications.

- A complete NO<sub>X</sub> Budget permit application shall include the following elements concerning the NO<sub>X</sub> Budget source for which the application is submitted, in a format prescribed by the Department:
- (a) Identification of the NO<sub>x</sub>-Budget source, including plant name and the ORIS (Office of Regulatory Information Systems) or facility code assigned to the source by the Energy Information Administration, if applicable;
- (b) Identification of each NO<sub>x</sub>-Budget unit at the NO<sub>x</sub>-Budget source and whether it is a NO<sub>x</sub>-Budget unit under Section 96.4 or under subpart I of this regulation;
- (c) The standard requirements under Section 96.6; and
- (d) For each NO<sub>X</sub>-Budget opt in unit at the NO<sub>X</sub>-Budget source, the following certification statements by the NO<sub>X</sub>-authorized account representative:
- (1) "I certify that each unit for which this permit application is submitted under subpart I of this regulation is not a NO<sub>X</sub> Budget unit under 40 CFR part 96.4 and is not covered by a retired unit exemption under 40 CFR part 96.5 that is in effect."
- (2) If the application is for an initial NO<sub>X</sub> Budget opt in permit, "I certify that each unit for which this permit application is submitted under subpart I is currently operating, as that term is defined under 40 CFR part 96.2."

## Section 96.23 - NO<sub>X</sub> Budget Permit Contents.

- (a) Each NO<sub>x</sub> Budget permit (including any draft or proposed NO<sub>x</sub> Budget permit, if applicable) will contain, in a format prescribed by the Department, all elements required for a complete NO<sub>x</sub> Budget permit application under Section 96.22.
- (b) Each  $NO_X$  Budget permit is deemed to incorporate automatically the definitions of terms under Section 96.2 and, upon recordation by the EPA under subparts F, G, or I of this regulation, every allocation, transfer, or deduction of a  $NO_X$  allowance to or from the compliance accounts of the  $NO_X$  Budget units covered by the permit or the overdraft account of the  $NO_X$  Budget source covered by the permit.

## Section 96.24 - Effective Date of Initial NO<sub>x</sub> Budget Permit.

The initial NO<sub>X</sub> Budget permit covering a NO<sub>X</sub> Budget unit for which a complete NO<sub>X</sub> Budget permit application is timely submitted under Section 96.21(b) shall become effective by the later of:

## (a) May 31, 2004;

- (b) May 1 of the year in which the NO<sub>x</sub> Budget unit commences operation, if the unit commences operation on or before May 1 of that year;
- (c) The date on which the NO<sub>X</sub> Budget unit commences operation, if the unit commences operation during a control period; or

(d) May 1 of the year following the year in which the NO<sub>x</sub> Budget unit commences operation, if the unit commences operation on or after October 1 of the year.

## Section 96.25 - NO<sub>X</sub>-Budget Permit Revisions.

- (a) For a NO<sub>X</sub> Budget source with a Title V operating permit, except as provided in Section 96.23(b), the Department will revise the NO<sub>X</sub> Budget permit, as necessary, in accordance with the Department's Title V operating permits regulations addressing permit revisions.
- (b) For a NO<sub>x</sub> Budget source with a non Title V permit, except as provided in Section 96.23(b), the Department will revise the NO<sub>x</sub> Budget permit, as necessary, in accordance with the Department's non-Title V permits regulations addressing permit revisions.

#### SUBPART D - COMPLIANCE CERTIFICATION

## Section 96.30 - Compliance Certification Report.

- (a) Applicability and deadline. For each control period in which one or more NO<sub>x</sub> Budget units at a source are subject to the NO<sub>x</sub> Budget emissions limitation, the NO<sub>x</sub> authorized account representative of the source shall submit to the Department and the EPA by November 30 of that year, a compliance certification report for each source covering all such units.
- (b) Contents of report. The NO<sub>x</sub> authorized account representative shall include in the compliance certification report under paragraph (a) of this section the following elements, in a format prescribed by the EPA, concerning each unit at the source and subject to the NO<sub>x</sub> Budget emissions limitation for the control period covered by the report:
- (1) Identification of each NO<sub>X</sub> Budget unit;
- (2) At the NO<sub>X</sub> authorized account representative's option, the serial numbers of the NO<sub>X</sub> allowances that are to be deducted from each unit's compliance account under Section 96.54 for the control period;
- (3) At the NO<sub>X</sub> authorized account representative's option, for units sharing a common stack and having NO<sub>X</sub> emissions that are not monitored separately or apportioned in accordance with subpart H of this regulation, the percentage of allowances that is to be deducted from each unit's compliance account under Section 96.54(e); and
- (4) The compliance certification under paragraph (c) of this section.
- (c) Compliance certification. In the compliance certification report under paragraph (a) of this section, the NO<sub>x</sub>-authorized account representative shall certify, based on reasonable inquiry of those persons with primary responsibility for operating the source and the NO<sub>x</sub>-Budget units at the source in compliance with the NO<sub>x</sub>-Budget Trading Program, whether each NO<sub>x</sub>-Budget unit for which the compliance certification is submitted was operated during the calendar year covered by the report in compliance with the requirements of the NO<sub>x</sub>-Budget Trading Program applicable to the unit, including:
- (1) Whether the unit was operated in compliance with the NO<sub>x</sub> Budget emissions limitation;
- (2) Whether the monitoring plan that governs the unit has been maintained to reflect the actual operation and monitoring of the unit, and contains all information necessary to attribute NO<sub>x</sub> emissions to

the unit, in accordance with subpart H of this regulation;

- (3) Whether all the NO<sub>X</sub> emissions from the unit, or a group of units (including the unit) using a common stack, were monitored or accounted for through the missing data procedures and reported in the quarterly monitoring reports, including whether conditional data were reported in the quarterly reports in accordance with subpart H of this regulation. If conditional data were reported, the owner or operator shall indicate whether the status of all conditional data has been resolved and all necessary quarterly report resubmissions has been made;
- (4) Whether the facts that form the basis for certification under subpart H of this regulation of each monitor at the unit or a group of units (including the unit) using a common stack, or for using an excepted monitoring method or alternative monitoring method approved under subpart H of this regulation, if any, has changed; and
- (5) If a change is required to be reported under paragraph (c)(4) of this section, specify the nature of the change, the reason for the change, when the change occurred, and how the unit's compliance status was determined subsequent to the change, including what method was used to determine emissions when a change mandated the need for monitor recertification.

## Section 96.31 - Department's and EPA's Action On Compliance Certifications.

- (a) The Department or the EPA may review and conduct independent audits concerning any compliance certification or any other submission under the NO<sub>x</sub> Budget Trading Program and make appropriate adjustments of the information in the compliance certifications or other submissions.
- (b) The EPA may deduct NO<sub>X</sub> allowances from or transfer NO<sub>X</sub> allowances to a unit's compliance account or a source's overdraft account based on the information in the compliance certifications or other submissions, as adjusted under paragraph (a) of this section.

## SUBPART E - NO<sub>x</sub> ALLOWANCE ALLOCATIONS

## Section 96.40 - State Trading Program Budget.

The State trading program budget allocated by the Department under Section 96.42 for a control period is 19,678 tons. In accordance with Sections 96.41 and 96.42, the Department will allocate to the NO<sub>x</sub>-Budget units under Section 96.4(a) for each control period a total number of NO<sub>x</sub> allowances equal to the trading program budget specified above, less the sum of the NO<sub>x</sub>-emission limitations (in tons) for each unit exempt under Section 96.4(b) that is not allocated any NO<sub>x</sub> allowances under Section 96.42(b) or (c) for the control period and whose NO<sub>x</sub>-emission limitation (in tons of NO<sub>x</sub>) is not included in the amount calculated under Section 96.42(d)(5)(ii)(B).

## Section 96.41 - Timing Requirements for NO<sub>X</sub> Allowance Allocations.

- (a) By the effective date of this regulation, the Department will submit to the EPA the NO<sub>x</sub>-allowance allocations, in accordance with Section 96.42, for the control periods in 2004, 2005, and 2006.
- (b) By April 1, 2004, and by April 1 of each five years thereafter, the Department will submit to the EPA the NO<sub>x</sub> allowance allocations, in accordance with Section 96.42, for the control periods in the years that are three, four, five, six and seven years after the applicable deadline for submission under this paragraph (b). If the Department fails to submit to the EPA the NO<sub>x</sub> allowance allocations in accordance with this

paragraph (b), the EPA will allocate, for the applicable control period, the same number of NO<sub>X</sub> allowances as were allocated for the preceding control period.

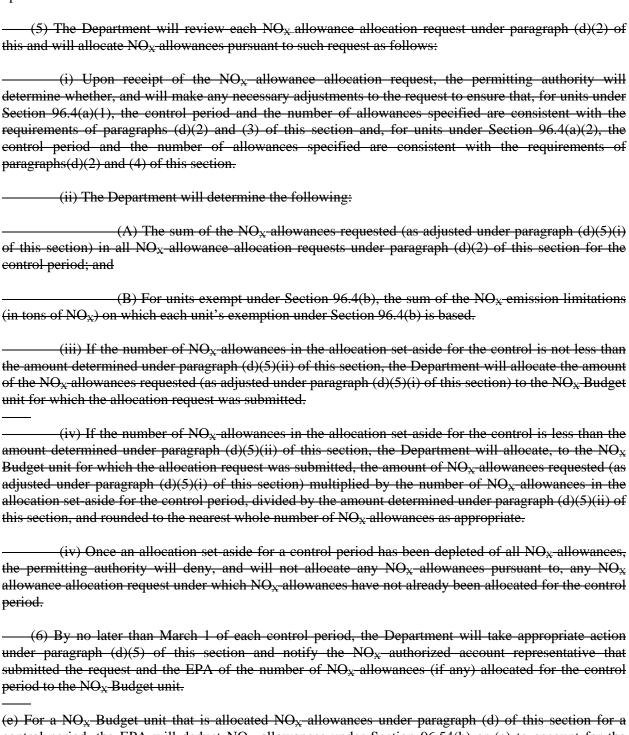
(c) By April 1, 2005 and April 1 of each year thereafter, the Department will submit to the EPA the NO<sub>X</sub> allowance allocations, in accordance with Section 96.42, for any NO<sub>X</sub> allowances remaining in the allocation set aside for the prior control period.

## Section 96.42 - NO<sub>x</sub> Allowance Allocations.

- (a) (1) The heat input (in mmBtu) used for calculating NO<sub>X</sub>-allowance allocations for each NO<sub>X</sub>-Budget unit under Section 96.4 will be:
- (i) For a  $NO_X$  allowance allocation under Section 96.41(a), the average of the two highest amounts of the unit's heat input for the control periods in 1995, 1996, 1997, 1998, and 1999, if the unit is under Section 96.4(a)(1), or if the unit is under Section 96.4(a)(2), the  $NO_X$  allowance shall be as set forth in the State Implementation Plan; and
- (ii) For a NO<sub>X</sub> allowance allocation under Section 96.41(b), the average of the two highest amounts of the unit's heat input for the control period in the years that are four, five, six, seven and eight years before the first year for which the NO<sub>X</sub> allocation is being calculated or if a unit only operated during one of these control periods the heat input during the single year of operation.
- (2) The unit's total heat input for the control period in each year specified under paragraph (a)(1) of this section will be determined in accordance with 40 CFR part 75 if the NO<sub>x</sub> Budget unit was otherwise subject to the requirements of 40 CFR part 75 for the year, or will be based on the best available data reported to the Department for the unit if the unit was not otherwise subject to the requirements of 40 CFR part 75 for the year.
- (b) For each control period under Section 96.41, the Department will allocate to all NO<sub>x</sub>-Budget units under Section 96.4(a)(1) in the State that commenced operation before May 1 of the period used to calculate heat input under paragraph (a)(1) of this section, a total number of NO<sub>x</sub> allowances equal to 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the tons of NO<sub>x</sub> emissions in the State trading program budget apportioned to electric generating units under Section 96.40 in accordance with the following procedures:
- (1) The Department will allocate  $NO_X$  allowances to each  $NO_X$  Budget unit under Section 96.4(a)(1) in an amount equaling 0.15 lb/mmBtu multiplied by the heat input determined under paragraph (a) of this section, rounded to the nearest whole  $NO_X$  allowance as appropriate.
- (2) If the initial total number of NO<sub>X</sub> allowances allocated to all NO<sub>X</sub> Budget units under Section 96.4(a)(1) in the State for a control period under paragraph (b)(1) of this section does not equal 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the number of tons of NO<sub>X</sub> emissions in the State trading program budget apportioned to electric generating units, the Department will adjust the total number of NO<sub>X</sub> allowances allocated to all such NO<sub>X</sub> Budget units for the control period under paragraph (b)(1) of this section so that the total number of NO<sub>X</sub> allowances allocated equals 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the number of tons of NO<sub>X</sub> emissions in the State trading program budget apportioned to electric generating units. This adjustment will be made by: multiplying each unit's allocation by 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the number of tons of NO<sub>X</sub> emissions in the State trading program budget apportioned to electric generating units divided by the total number of NO<sub>X</sub> allowances allocated under paragraph (b)(1) of this section, and rounding to the nearest whole NO<sub>X</sub> allowance as appropriate.

- (c) For each control period under Section 96.41, the Department will allocate to all NO<sub>x</sub> Budget units under Section 96.4(a)(2) in the State that commenced operation before May 1 of the period used to calculate heat input under paragraph (a)(1) of this section, a total number of NO<sub>x</sub> allowances equal to 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the tons of NO<sub>x</sub> emissions in the State trading program budget apportioned to non electric generating units under Section 96.40 in accordance with the following procedures:
- (1) The Department will allocate NO<sub>X</sub> allowances to each NO<sub>X</sub> Budget unit under Section 96.4(a)(2) in an amount equaling 0.17 lb/mmBtu multiplied by the heat input determined under paragraph (a) of this section, rounded to the nearest whole NO<sub>X</sub> allowance as appropriate.
- (2) If the initial total number of  $NO_X$  allowances allocated to all  $NO_X$  Budget units under Section 96.4(a)(2) in the State for a control period under paragraph (c)(1) of this section does not equal 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the number of tons of  $NO_X$  emissions in the State trading program budget apportioned to non-electric generating units, the Department will adjust the total number of  $NO_X$  allowances allocated to all such  $NO_X$  Budget units for the control period under paragraph (c)(1) of this section so that the total number of  $NO_X$  allowances allocated equals 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the number of tons of  $NO_X$  emissions in the State trading program budget apportioned to non-electric generating units. This adjustment will be made by: multiplying each unit's allocation by 96 percent in 2004, 2005, and 2006, or 97 percent thereafter, of the number of tons of  $NO_X$  emissions in the State trading program budget apportioned to non-electric generating units divided by the total number of  $NO_X$  allowances allocated under paragraph (c)(1) of this section, and rounding to the nearest whole  $NO_X$  allowance as appropriate.
- (d) For each control period under Section 96.41, the Department will allocate NO<sub>x</sub> allowances to NO<sub>x</sub> Budget units under Section 96.4 in the State that commenced operation, or are projected to commence operation, on or after May 1 of the year that is four years prior to the first year of the period for which NO<sub>x</sub> allowances are being calculated, in accordance with the following procedures:
- (1) The Department will establish one allocation set aside for each control period. Each allocation set aside will be allocated NO<sub>x</sub> allowances equal to 4 percent in 2004, 2005, and 2006, or 3 percent thereafter, of the tons of NO<sub>x</sub> emissions in the State trading program budget under Section 96.40, rounded to the nearest whole NO<sub>x</sub> allowance as appropriate.
- (2) The NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget unit under paragraph (d) of this section may submit to the Department a request, in writing or in a format specified by the Department, to be allocated NO<sub>X</sub> allowances for the control period. The NO<sub>X</sub> allowance allocation request must be received on or after the date on which the Department issues a permit to construct the unit and by January 1 before the control period for which the NO<sub>X</sub> allowance allocation is requested.
- (3) In a  $NO_X$  allowance allocation request under paragraph (d)(2) of this section, the  $NO_X$  authorized account representative for units under Section 96.4(a)(1) may request for a control period  $NO_X$  allowances in an amount that does not exceed 0.15 lb/mmBtu multiplied by the  $NO_X$  Budget unit's maximum design heat input (in mmBtu/hr) multiplied by the number of hours remaining in the control period starting with the first day in the control period on which the unit operated or is projected to operate.
- (4) In a NO<sub>X</sub> allowance allocation request under paragraph (d)(2) of this section, the NO<sub>X</sub> authorized account representative for units under Section 96.4(a)(2) may request for a control period NO<sub>X</sub> allowances in an amount that does not exceed 0.17 lb/mmBtu multiplied by the NO<sub>X</sub> Budget unit's

maximum design heat input (in mmBtu/hr) multiplied by the number of hours remaining in the control period starting with the first day in the control period on which the unit operated or is projected to operate.



(e) For a NO<sub>X</sub> Budget unit that is allocated NO<sub>X</sub> allowances under paragraph (d) of this section for a control period, the EPA will deduct NO<sub>X</sub> allowances under Section 96.54(b) or (e) to account for the actual utilization of the unit during the control period. The EPA will calculate the number of NO<sub>X</sub> allowances to be deducted to account for the unit's actual utilization using the following formulas and rounding to the nearest whole NO<sub>X</sub> allowance as appropriate, provided that the number of NO<sub>X</sub> allowances to be deducted shall be zero if the number calculated is less than zero:

 $NO_X$ -allowances deducted for actual utilization for units under Section 96.4(a)(1) = (Unit's  $NO_X$  allowances allocated for control period) - (Unit's actual control period utilization x 0.15 lb/mmBtu); and

 $NO_X$  allowances deducted for actual utilization for units under Section 96.4(a)(2) = (Unit's  $NO_X$  allowances allocated for control period) - (Unit's actual control period utilization x 0.17 lb/mmBtu) where:

"Unit's NO<sub>X</sub> allowances allocated for control period" is the number of NO<sub>X</sub> allowances allocated to the unit for the control period under paragraph (d) of this section; and

"Unit's actual control period utilization" is the utilization (in mmBtu), as defined in Section 96.2, of the unit during the control period.

(f) After making the deductions for compliance under Section 96.54(b) or (e) for a control period, the EPA will notify the Department whether any NO<sub>X</sub> allowances remain in the allocation set aside for the control period. The Department will allocate any such NO<sub>X</sub> allowances to the NO<sub>X</sub> Budget units in the State using the following formula and rounding to the nearest whole NO<sub>X</sub> allowance as appropriate:

Unit's share of  $NO_X$  allowances remaining in allocation set aside = Total  $NO_X$  allowances remaining in allocation set aside x (Unit's  $NO_X$  allowance allocation : State trading program budget excluding allocation set aside)

#### where:

"Total NO<sub>X</sub> allowances remaining in allocation set aside" is the total number of NO<sub>X</sub> allowances remaining in the allocation set aside for the control period to which the allocation set aside applies;

"Unit's NO<sub>X</sub> allowance allocation" is the number of NO<sub>X</sub> allowances allocated under paragraph (b) or (c) of this section to the unit for the control period to which the allocation set aside applies; and

"State trading program budget excluding allocation set aside" is the State trading program budget under Section 96.40 for the control period to which the allocation set aside applies multiplied by 96 percent if the control period is in 2004, 2005, or 2006, or 97 percent if the control period is in any year thereafter, rounded to the nearest whole NO<sub>x</sub> allowance as appropriate.

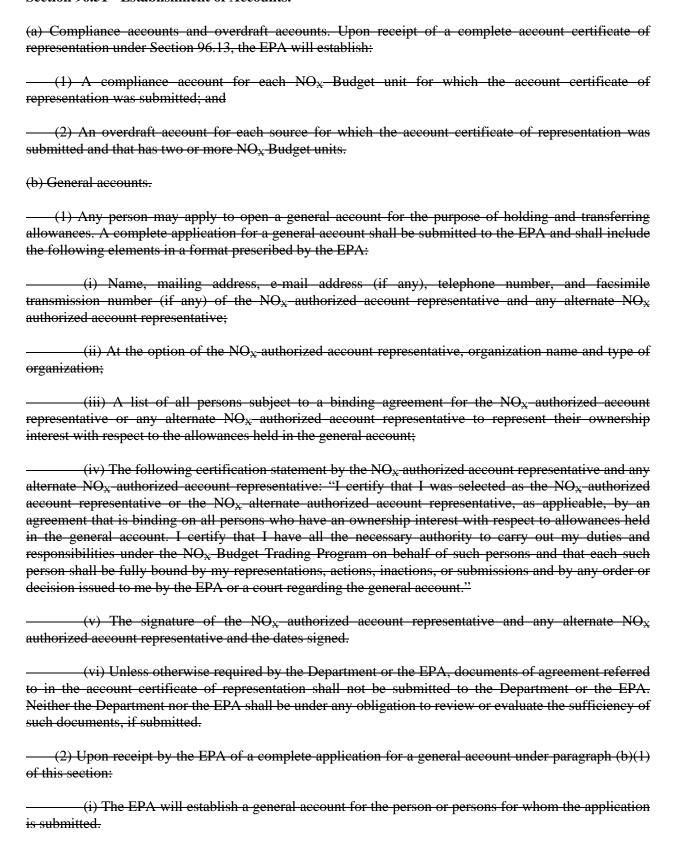
## SUBPART F - NO<sub>X</sub>-ALLOWANCE TRACKING SYSTEM

## Section 96.50 - NO<sub>X</sub> Allowance Tracking System Accounts.

(a) Nature and function of compliance accounts and overdraft accounts. Consistent with Section 96.51(a), the EPA will establish one compliance account for each NO<sub>x</sub> Budget unit and one overdraft account for each source with one or more NO<sub>x</sub> Budget units. Allocations of NO<sub>x</sub> allowances pursuant to subpart E of this regulation or Section 96.88 and deductions or transfers of NO<sub>x</sub> allowances pursuant to Section 96.31, Section 96.54, Section 96.56, subpart G of this regulation, or subpart I of this regulation will be recorded in the compliance accounts or overdraft accounts in accordance with this subpart.

(b) Nature and function of general accounts. Consistent with Section 96.51(b), the EPA will establish, upon request, a general account for any person. Transfers of allowances pursuant to subpart G of this regulation will be recorded in the general account in accordance with this subpart.

## Section 96.51 - Establishment of Accounts.



- (ii) The NO<sub>X</sub> authorized account representative and any alternate NO<sub>X</sub> authorized account representative for the general account shall represent and, by his or her representations, actions, inactions, or submissions, legally bind each person who has an ownership interest with respect to NO<sub>X</sub> allowances held in the general account in all matters pertaining to the NO<sub>X</sub> Budget Trading Program, not withstanding any agreement between the NO<sub>X</sub> authorized account representative or any alternate NO<sub>X</sub> authorized account representative or any alternate NO<sub>X</sub> authorized account representative by the EPA or a court regarding the general account.
- (iii) Each submission concerning the general account shall be submitted, signed, and certified by the NO<sub>X</sub> authorized account representative or any alternate NO<sub>X</sub> authorized account representative for the persons having an ownership interest with respect to NO<sub>X</sub> allowances held in the general account. Each such submission shall include the following certification statement by the NO<sub>X</sub> authorized account representative or any alternate NO<sub>X</sub> authorized account representative any: "I am authorized to make this submission on behalf of the persons having an ownership interest with respect to the NO<sub>X</sub> allowances held in the general account. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment."
- (iv) The EPA will accept or act on a submission concerning the general account only if the submission has been made, signed, and certified in accordance with paragraph (b)(2)(iii) of this section.
- (3) (i) An application for a general account may designate one and only one  $NO_{\rm X}$  authorized account representative and one and only one alternate  $NO_{\rm X}$  authorized account representative who may act on behalf of the  $NO_{\rm X}$  authorized account representative. The agreement by which the alternate  $NO_{\rm X}$  authorized account representative is selected shall include a procedure for authorizing the alternate  $NO_{\rm X}$  authorized account representative to act in lieu of the  $NO_{\rm X}$  authorized account representative.
- (ii) Upon receipt by the EPA of a complete application for a general account under paragraph (b)(1) of this section, any representation, action, inaction, or submission by any alternate  $NO_X$  authorized account representative shall be deemed to be a representation, action, inaction, or submission by the  $NO_X$  authorized account representative.
- (4) (i) The  $NO_X$  authorized account representative for a general account may be changed at any time upon receipt by the EPA of a superseding complete application for a general account under paragraph (b)(1) of this section. Notwithstanding any such change, all representations, actions, inactions, and submissions by the previous  $NO_X$  authorized account representative prior to the time and date when the EPA receives the superseding application for a general account shall be binding on the new  $NO_X$  authorized account representative and the persons with an ownership interest with respect to the allowances in the general account.
- (ii) The alternate  $NO_X$ -authorized account representative for a general account may be changed at any time upon receipt by the EPA of a superseding complete application for a general account under paragraph (b)(1) of this section. Notwithstanding any such change, all representations, actions, inactions, and submissions by the previous alternate  $NO_X$ -authorized account representative prior to the time and date when the EPA receives the superseding application for a general account shall be binding on the new alternate  $NO_X$ -authorized account representative and the persons with an ownership interest with respect to the allowances in the general account.

- (iii)(A) In the event a new person having an ownership interest with respect to NO<sub>X</sub> allowances in the general account is not included in the list of such persons in the account certificate of representation, such new person shall be deemed to be subject to and bound by the account certificate of representation, the representation, actions, inactions, and submissions of the NO<sub>X</sub> authorized account representative and any alternate NO<sub>X</sub> authorized account representative of the source or unit, and the decisions, orders, actions, and inactions of the EPA, as if the new person were included in such list.
- (B) Within 30 days following any change in the persons having an ownership interest with respect to  $NO_X$ -allowances in the general account, including the addition of persons, the  $NO_X$ -authorized account representative or any alternate  $NO_X$ -authorized account representative shall submit a revision to the application for a general account amending the list of persons having an ownership interest with respect to the  $NO_X$ -allowances in the general account to include the change.
- (5) (i) Once a complete application for a general account under paragraph (b)(1) of this section has been submitted and received, the EPA will rely on the application unless and until a superseding complete application for a general account under paragraph (b)(1) of this section is received by the EPA.
- (ii) Except as provided in paragraph (b)(4) of this section, no objection or other communication submitted to the EPA concerning the authorization, or any representation, action, inaction, or submission of the NO<sub>x</sub> authorized account representative or any alternate NO<sub>x</sub> authorized account representative for a general account shall affect any representation, action, inaction, or submission of the NO<sub>x</sub> authorized account representative or any alternate NO<sub>x</sub> authorized account representative or the finality of any decision or order by the EPA under the NO<sub>x</sub> Budget Trading Program.
- (iii) The EPA will not adjudicate any private legal dispute concerning the authorization or any representation, action, inaction, or submission of the NO<sub>x</sub> authorized account representative or any alternate NO<sub>x</sub> authorized account representative for a general account, including private legal disputes concerning the proceeds of NO<sub>x</sub> allowance transfers.
- (c) Account identification. The EPA will assign a unique identifying number to each account established under paragraph (a) or (b) of this section.

# Section 96.52 - $NO_X$ Allowance Tracking System Responsibilities of $NO_X$ Authorized Account Representative.

- (a) Following the establishment of a NO<sub>x</sub> Allowance Tracking System account, all submissions to the EPA pertaining to the account, including, but not limited to, submissions concerning the deduction or transfer of NO<sub>x</sub> allowances in the account, shall be made only by the NO<sub>x</sub> authorized account representative for the account.
- (b) Authorized account representative identification. The EPA will assign a unique identifying number to each NO<sub>X</sub> authorized account representative.

## Section 96.53 - Recordation of NO<sub>x</sub> Allowance Allocations.

(a) The EPA will record the  $NO_X$  allowances for 2004 in the  $NO_X$  Budget units' compliance accounts and the allocation set-asides, as allocated under subpart E of this regulation. The EPA will also record the  $NO_X$  allowances allocated under Section 96.88(a)(1) for each  $NO_X$  Budget opt in source in its compliance account.

(b) Each year, after the EPA has made all deductions from a NO<sub>X</sub> Budget unit's compliance account and the overdraft account pursuant to Section 96.54, the EPA will record NO<sub>X</sub> allowances, as allocated to the unit under subpart E of this regulation or under Section 96.88(a)(2), in the compliance account for the year after the last year for which allowances were previously allocated to the compliance account. Each year, the EPA will also record NO<sub>X</sub> allowances, as allocated under subpart E of this regulation, in the allocation set aside for the year after the last year for which allowances were previously allocated to an allocation set aside.

(c) Serial numbers for allocated NO<sub>X</sub> allowances. When allocating NO<sub>X</sub> allowances to and recording them in an account, the EPA will assign each NO<sub>X</sub> allowance a unique identification number that will include digits identifying the year for which the NO<sub>X</sub> allowance is allocated.

## Section 96.54 - Compliance.

(a) NO<sub>X</sub>-allowance transfer deadline. The NO<sub>X</sub> allowances are available to be deducted for compliance with a unit's NO<sub>X</sub>-Budget emissions limitation for a control period in a given year only if the NO<sub>X</sub> allowances:

(1) Were allocated for a control period in a prior year or the same year; and

(2) Are held in the unit's compliance account, or the overdraft account of the source where the unit is located, as of the NO<sub>X</sub> allowance transfer deadline for that control period or are transferred into the compliance account or overdraft account by a NO<sub>X</sub> allowance transfer correctly submitted for recordation under Section 96.60 by the NO<sub>X</sub> allowance transfer deadline for that control period.

## (b) Deductions for compliance.

(1) Following the recordation, in accordance with Section 96.61, of  $NO_X$  allowance transfers submitted for recordation in the unit's compliance account or the overdraft account of the source where the unit is located by the  $NO_X$  allowance transfer deadline for a control period, the EPA will deduct  $NO_X$  allowances available under paragraph (a) of this section to cover the unit's  $NO_X$  emissions (as determined in accordance with subpart H of this regulation), or to account for actual utilization under Section 96.42(e), for the control period:

## (i) From the compliance account; and

(ii) Only if no more NO<sub>X</sub> allowances available under paragraph (a) of this section remain in the compliance account, from the overdraft account. In deducting allowances for units at the source from the overdraft account, the EPA will begin with the unit having the compliance account with the lowest NO<sub>X</sub> Allowance Tracking System account number and end with the unit having the compliance account with the highest NO<sub>X</sub> Allowance Tracking System account number (with account numbers sorted beginning with the left most character and ending with the right most character and the letter characters assigned values in alphabetical order and less than all numeric characters).

(2) The EPA will deduct NO<sub>x</sub>-allowances first under paragraph (b)(1)(i) of this section and then under paragraph (b)(1)(ii) of this section:

(i) Until the number of NO<sub>X</sub> allowances deducted for the control period equals the number of tons of NO<sub>X</sub> emissions, determined in accordance with subpart H of this regulation, from the unit for the control period for which compliance is being determined, plus the number of NO<sub>X</sub> allowances required for deduction to account for actual utilization under Section 96.42(e) for the control period; or

(ii) Until no more NO <sub>X</sub> allowances available under paragraph (a) of this section remain in the
respective account.
(c) (1) Identification of NO <sub>x</sub> allowances by serial number. The NO <sub>x</sub> authorized account representative for each compliance account may identify by serial number the NO <sub>x</sub> allowances to be deducted from the unit's compliance account under paragraph (b), (d), or (e) of this section. Such identification shall be made in the compliance certification report submitted in accordance with Section 96.30.
(2) First-in, first-out. The EPA will deduct $NO_X$ allowances for a control period from the compliance account, in the absence of an identification or in the case of a partial identification of $NO_X$ allowances by serial number under paragraph (c)(1) of this section, or the overdraft account on a first-in, first-out (FIFO) accounting basis in the following order:
$\overline{}$ (i) Those NO <sub><math>x</math></sub> allowances that were allocated for the control period to the unit under subpart E or I of this regulation;
(ii) Those NO <sub>X</sub> allowances that were allocated for the control period to any unit and transferred and recorded in the account pursuant to subpart G of this regulation, in order of their date of recordation;
(iii) Those NO <sub>x</sub> allowances that were allocated for a prior control period to the unit under subpart E or I of this regulation; and
(iv) Those NO <sub>x</sub> allowances that were allocated for a prior control period to any unit and transferred and recorded in the account pursuant to subpart G of this regulation, in order of their date of recordation.
(d) Deductions for excess emissions.
(1) After making the deductions for compliance under paragraph (b) of this section, the EPA will deduct from the unit's compliance account or the overdraft account of the source where the unit is located a number of NO <sub>X</sub> -allowances, allocated for a control period after the control period in which the unit has excess emissions, equal to three times the number of the unit's excess emissions.
(2) If the compliance account or overdraft account does not contain sufficient NO <sub>X</sub> allowances, the EPA will deduct the required number of NO <sub>X</sub> allowances, regardless of the control period for which they were allocated, whenever NO <sub>X</sub> allowances are recorded in either account.
(3) Any allowance deduction required under paragraph (d) of this section shall not affect the liability of the owners and operators of the NO <sub>x</sub> -Budget unit for any fine, penalty, or assessment, or their obligation to comply with any other remedy, for the same violation, as ordered under the CAA or applicable State law. The following guidelines will be followed in assessing fines, penalties or other obligations:
(i) For purposes of determining the number of days of violation, if a NO <sub>x</sub> -Budget unit has excess emissions for a control period, each day in the control period (153 days) constitutes a day in violation unless the owners and operators of the unit demonstrate that a lesser number of days should be considered.
(ii) Each ton of excess emissions is a separate violation.

(e) Deductions for units sharing a common stack. In the case of units sharing a common stack and having emissions that are not separately monitored or apportioned in accordance with subpart H of this regulation: (1) The NO<sub>x</sub> authorized account representative of the units may identify the percentage of NO<sub>x</sub> allowances to be deducted from each such unit's compliance account to cover the unit's share of NO<sub>x</sub> emissions from the common stack for a control period. Such identification shall be made in the compliance certification report submitted in accordance with Section 96.30. (2) Notwithstanding paragraph (b)(2)(i) of this section, the EPA will deduct NO<sub>x</sub>-allowances for each such unit until the number of NO<sub>x</sub>-allowances deducted equals the unit's identified percentage (under paragraph (e)(1) of this section) of the number of tons of NO<sub>x</sub> emissions, as determined in accordance with subpart H of this regulation, from the common stack for the control period for which compliance is being determined or, if no percentage is identified, an equal percentage for each such unit, plus the number of allowances required for deduction to account for actual utilization under Section 96.42(e) for the control period. (f) The EPA will record in the appropriate compliance account or overdraft account all deductions from such an account pursuant to paragraphs (b), (d), or (e) of this section. Section 96.55 - Banking. (a) NO<sub>X</sub> allowances may be banked for future use or transfer in a compliance account, an overdraft account, or a general account, as follows: (1) Any NO<sub>x</sub>-allowance that is held in a compliance account, an overdraft account, or a general account will remain in such account unless and until the NOx allowance is deducted or transferred under Section 96.31, Section 96.54, Section 96.56, subpart G of this regulation, or subpart I of this regulation. (2) The EPA will designate, as a "banked" NO<sub>x</sub> allowance, any NO<sub>x</sub> allowance that remains in a compliance account, an overdraft account, or a general account after the EPA has made all deductions for a given control period from the compliance account or overdraft account pursuant to Section 96.54 and was allocated for that control period or a control period in a prior year. (b) Each year starting in 2004, after the EPA has completed the designation of banked NO<sub>x</sub> allowances under paragraph (a)(2) of this section and before May 1of the year, the EPA will determine the extent to which banked NO<sub>x</sub> allowances may be used for compliance in the control period for the current year, as follows: (1) The EPA will determine the total number of banked NO<sub>x</sub> allowances held in compliance

— (3) If the total number of banked NO<sub>x</sub> allowances determined, under paragraph (b)(1) of this section, to be held in compliance accounts, overdraft accounts, or general accounts exceeds 10% of the sum of the State trading program budgets for the control period for the States in which NO<sub>x</sub> Budget units are located,

(2) If the total number of banked NO<sub>X</sub> allowances determined, under paragraph (b)(1) of this section, to be held in compliance accounts, overdraft accounts, or general accounts is less than or equal to 10% of the sum of the State trading program budgets for the control period for the States in which NO<sub>X</sub> Budget units are located, any banked NO<sub>X</sub> allowance may be deducted for compliance in accordance with Section

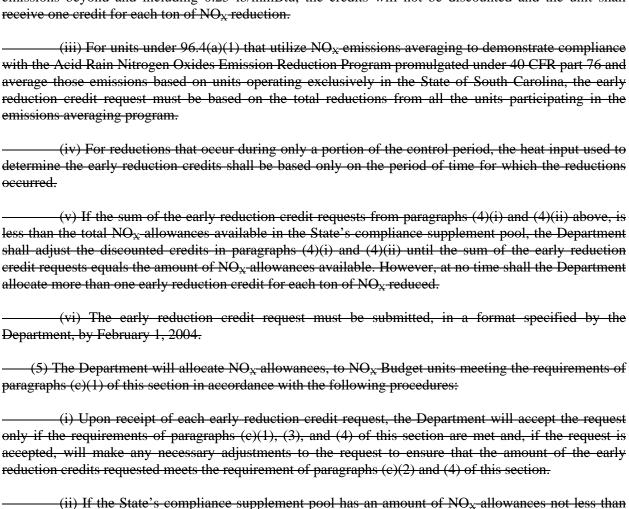
accounts, overdraft accounts, or general accounts.

96.54.

<del>follows:</del>
(i) The EPA will determine the following ratio: 0.10 multiplied by the sum of the State trading program budgets for the control period for the States in which NO <sub>x</sub> Budget units are located and divided by the total number of banked NO <sub>x</sub> allowances determined, under paragraph (b)(1) of this section, to be held in compliance accounts, overdraft accounts, or general accounts.
(ii) The EPA will multiply the number of banked NO <sub>X</sub> allowances in each compliance account or overdraft account by the ratio determined using the formula specified in paragraph (b)(3)(i). The resulting product is the number of banked NO <sub>X</sub> allowances in the account that may be deducted for compliance in accordance with Section 96.54. Any banked NO <sub>X</sub> allowances in excess of the resulting product may be deducted for compliance in accordance with Section 96.54, except that, if such NO <sub>X</sub> allowances are used to make a deduction, two such NO <sub>X</sub> allowances must be deducted for each deduction of one NO <sub>X</sub> allowance required under Section 96.54.
(c) Any $NO_X$ Budget unit may reduce its $NO_X$ emission rate in the 2000, 2001, 2002, or 2003, control period, the owner or operator of the unit may request early reduction credits, and the Department may allocate allowances in 2004 to the unit in accordance with the following requirements.
$(1) \ Each \ NO_x \ Budget \ unit \ for \ which \ the \ owner \ or \ operator \ requests \ any \ early \ reduction \ credits \ under \ paragraph \ (c)(4) \ of \ this \ section \ shall \ monitor \ NO_x \ emissions \ in \ accordance \ with \ subpart \ H \ of \ this \ regulation. \ Each \ budget \ unit \ must \ monitor \ their \ emissions \ during \ the \ control \ period \ for \ which \ early \ reduction \ credits \ are \ requested. \ The \ unit's \ monitoring \ system \ availability \ shall \ be \ not \ less \ than 90 \ percent \ during \ any \ control \ period, \ and \ the \ unit \ must \ be \ in \ compliance \ with \ any \ applicable \ State \ or \ Federal \ emissions \ or \ emissions \ related \ requirements.$
- (2) NO <sub>x</sub> emission rate and heat input under paragraphs (c)(4) through (5) of this section shall be determined in accordance with subpart H of this regulation.
$-$ (3) NO $_{\rm X}$ allowances allocated for early reduction credits in accordance with this section may be deducted for compliance during the 2004 and 2005 control periods only.
(4) The NO <sub>X</sub> authorized account representative of a NO <sub>X</sub> Budget unit that meets the requirements of paragraphs (c)(1) of this section may submit to the Department a request for early reduction credits for the unit based on NO <sub>X</sub> emission rate reductions made by the unit in the control period for 2000, 2001, 2002, or 2003.
(i) In the early reduction credit request, the $NO_X$ authorized account representative for units under Section 96.4(a)(1) may request early reduction credits for such control period in an amount equal to the unit's heat input for such control period multiplied by the difference between the unit's state and federally approved $NO_X$ permit limit and the unit's $NO_X$ emission rate for such control period, divided by 2000 lb/ton, and rounded to the nearest ton. After the early reduction credits are calculated, the credits shall be discounted for units that do not reduce down to 0.25 lb/mmBtu so that for each ton of $NO_X$ reduction achieved down to but not including 0.25 lb/mmBtu, the unit shall receive one half credit. For units that reduce their $NO_X$ emissions beyond and including 0.25 lb/mmBtu, the credits will not be discounted and the unit shall receive one credit for each ton of $NO_X$ reduction.
(ii) For units under 96.4(a)(2) and for units under 96.4(a)(1) that do not have a state and federally approved NO <sub>x</sub> permit limit, the NO <sub>x</sub> authorized account representative may request early

any banked allowance may be deducted for compliance in accordance with Section 96.54, except as

reduction credits for such control period in an amount equal to the unit's heat input for such control period multiplied by the difference between the unit's emission rate in the control period prior to the NO<sub>x</sub> emission rate reduction in lb/mmBtu and the unit's NO<sub>x</sub> emission rate for such control period, divided by 2000 lb/ton, and rounded to the nearest ton; the difference must reflect only additional reductions to prior existing requirement. After the early reduction credits are calculated, the credits shall be discounted for units that do not reduce down to 0.25 lb/mmBtu so that for each ton of NO<sub>x</sub> reduction achieved down to but not including 0.25 lb/mmBtu, the unit shall receive one half credit. For units that reduce their NO<sub>x</sub> emissions beyond and including 0.25 lb/mmBtu, the credits will not be discounted and the unit shall receive one credit for each ton of NO<sub>x</sub> reduction.



(iii) If the State's compliance supplement pool has a smaller amount of  $NO_X$  allowances than the number of early reduction credits in all accepted early reduction credit requests for 2000, 2001, 2002, and 2003 (as adjusted under paragraph (c)(5)(i) of this section) submitted by February 1, 2004, the Department will allocate  $NO_X$  allowances to each  $NO_X$  Budget unit covered by such accepted requests according to the following formula and rounded to the nearest whole number of  $NO_X$  allowances as appropriate:

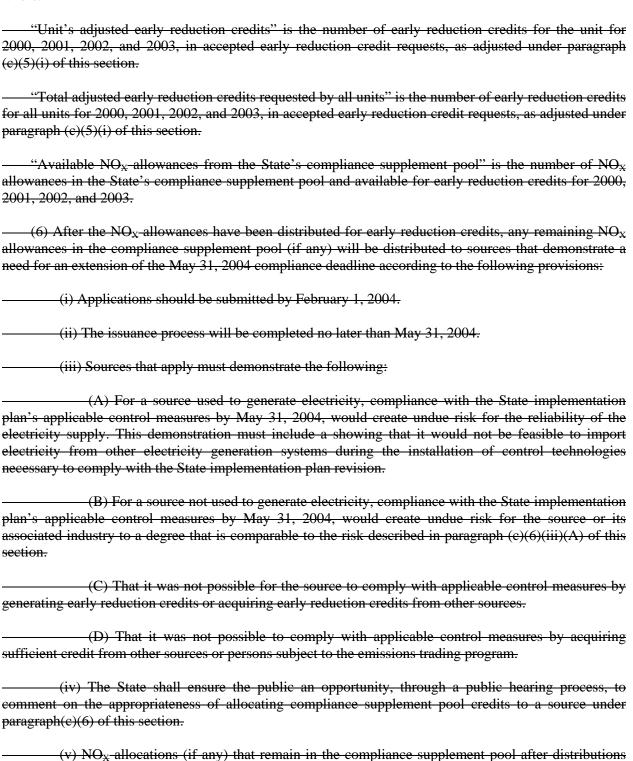
the number of early reduction credits in all accepted early reduction credit requests for 2000, 2001, 2002, and 2003 (as adjusted under paragraph (c)(5)(i) of this section) submitted by February 1, 2004, the Department will allocate to each NO<sub>x</sub>. Budget unit covered by such accepted requests one allowance for

each early reduction credit requested (as adjusted under paragraph (c)(5)(i) of this section).

Unit's allocated early reduction credits = [(Unit's adjusted early reduction credits)/(Total adjusted early

reduction credits requested by all units)] x (Available NO<sub>x</sub> allowances from the State's compliance supplement pool)

#### where:



are completed for sources with qualifying early reduction credits will be distributed to sources that meet the provisions described in paragraph (c)(6) of this section in accordance with the following procedures:

(A) If the State's compliance supplement pool has an amount of NO <sub>X</sub> -allowances not less than the number of credits in all accepted credit requests for 2000, 2001, 2002 and 2003 submitted by February 1, 2004, the Department will allocate to each NO <sub>X</sub> -Budget unit covered by such accepted requests one allowance for each credit requested.
(B) If the State's compliance supplement pool has a smaller amount of NO <sub>X</sub> allowances than the number of credits in all accepted credit requests for 2000, 2001, 2002, and 2003, submitted by February 1, 2004, the Department will allocate NO <sub>X</sub> allowances to each NO <sub>X</sub> Budget unit covered by such accepted requests according to the following formula and rounded to the nearest whole number of NO <sub>X</sub> allowances as appropriate:
Unit's allocated credits = [(Unit's adjusted credits)/(Total adjusted credits requested by all units)] x (Available NO <sub>x</sub> allowances from the State's compliance supplement pool)
where:
"Unit's adjusted credits" is the number of credits for the unit for 2000, 2001, 2002, and 2003, in accepted credit requests.
"Total adjusted credits requested by all units" is the number of credits for all units for 2000, 2001, 2002, and 2003, in accepted credit requests.
"Available $NO_X$ -allowances from the State's compliance supplement pool" is the number of $NO_X$ allowances in the State's compliance supplement pool and available for credits for 2000, 2001, 2002, and 2003.
(7) By May 31, 2004, the Department will submit to the EPA the allocations of $NO_X$ allowances determined under paragraph (c)(5) and (c)(6) of this section. The EPA will record such allocations to the extent that they are consistent with the requirements of paragraphs (c)(1) through (6) of this section.
(8) NO <sub>x</sub> -allowances recorded under paragraph (c)(7) of this section may be deducted for compliance under Section 96.54 for the control periods in 2004 or 2005. Notwithstanding paragraph (a) of this section, the EPA will deduct as retired any NO <sub>x</sub> allowance that is recorded under paragraph (c)(7) of this section and is not deducted for compliance in accordance with Section 96.54 for the control period in 2004 or 2005.
(9) NO <sub>X</sub> allowances recorded under paragraph (c)(7) of this section are treated as banked allowances in 2005 for the purposes of paragraphs (a) and (b) of this section.

## Section 96.56 - Account Error.

The EPA may correct any error in any NO<sub>X</sub> Allowance Tracking System account. Within 10 business days of making such correction, the EPA will notify the NO<sub>X</sub> authorized account representative for the account.

## **Section 96.57 - Closing of General Accounts.**

(a) The  $NO_X$  authorized account representative of a general account may instruct the EPA to close the account by submitting a statement requesting deletion of the account from the  $NO_X$  Allowance Tracking System and by correctly submitting for recordation under Section 96.60 an allowance transfer of all  $NO_X$ 

allowances in the account to one or more other NO<sub>x</sub> Allowance Tracking System accounts.

(b) If a general account shows no activity for a period of a year or more and does not contain any NO<sub>X</sub> allowances, the EPA may notify the NO<sub>X</sub> authorized account representative for the account that the account will be closed and deleted from the NO<sub>X</sub> Allowance Tracking System following 20 business days after the notice is sent. The account will be closed after the 20 day period unless before the end of the 20 day period the EPA receives a correctly submitted transfer of NO<sub>X</sub> allowances into the account under Section 96.60 or a statement submitted by the NO<sub>X</sub> authorized account representative demonstrating to the satisfaction of the EPA good cause as to why the account should not be closed.

## SUBPART G - NO<sub>X</sub> ALLOWANCE TRANSFERS

## Section 96.60 - Submission of NO<sub>X</sub> Allowance Transfers.

- The NO<sub>X</sub> authorized account representatives seeking recordation of a NO<sub>X</sub> allowance transfer shall submit the transfer to the EPA. To be considered correctly submitted, the NO<sub>X</sub> allowance transfer shall include the following elements in a format specified by the EPA:
- (a) The numbers identifying both the transferor and transferee accounts;
- (b) A specification by serial number of each NO<sub>X</sub> allowance to be transferred; and
- (c) The printed name and signature of the NO<sub>X</sub> authorized account representative of the transferor account and the date signed.

## Section 96.61 - EPA Recordation.

- (a) Within 5 business days of receiving a NO<sub>X</sub> allowance transfer, except as provided in paragraph (b) of this section, the EPA will record a NO<sub>X</sub> allowance transfer by moving each NO<sub>X</sub> allowance from the transferor account to the transferee account as specified by the request, provided that:
- (1) The transfer is correctly submitted under Section 96.60;
- (2) The transferor account includes each NO<sub>X</sub> allowance identified by serial number in the transfer; and
- (3) The transfer meets all other requirements of this regulation.
- (b) A NO<sub>X</sub> allowance transfer that is submitted for recordation following the NO<sub>X</sub> allowance transfer deadline and that includes any NO<sub>X</sub> allowances allocated for a control period prior to or the same as the control period to which the NO<sub>X</sub> allowance transfer deadline applies will not be recorded until after completion of the process of recordation of NO<sub>X</sub> allowance allocations in Section 96.53(b).
- (c) Where a NO<sub>X</sub> allowance transfer submitted for recordation fails to meet the requirements of paragraph (a) of this section, the EPA will not record such transfer.

#### Section 96.62 - Notification.

(a) Notification of recordation. Within 5 business days of recordation of a NO<sub>x</sub> allowance transfer under Section 96.61, the EPA will notify each party to the transfer. Notice will be given to the NO<sub>x</sub> authorized

account representatives of both the transferor and transferee accounts.

fails to meet the requirements of Section 96.61(a), the EPA will notify the $NO_x$ authorized account representatives of both accounts subject to the transfer of:
— (1) A decision not to record the transfer, and
— (2) The reasons for such non-recordation.
(c) Nothing in this section shall preclude the submission of a $NO_X$ -allowance transfer for recordation following notification of non recordation.
SUBPART H - MONITORING AND REPORTING
Section 96.70 - General Requirements.
The owners and operators, and to the extent applicable, the NO <sub>X</sub> authorized account representative of a NO <sub>X</sub> Budget unit, shall comply with the monitoring and reporting requirements as provided in this subpart and in subpart H of 40 CFR part 75. For purposes of complying with such requirements, the definitions in Section 96.2 and in 40 CFR part 72 section 72.2 shall apply, and the terms "affected unit," "designated representative," and "continuous emission monitoring system" (or "CEMS") in 40 CFR part 75 shall be replaced by the terms "NO <sub>X</sub> Budget unit," "NO <sub>X</sub> authorized account representative," and "continuous emission monitoring system" (or "CEMS"), respectively, as defined in Section 96.2.
(a) Requirements for installation, certification, and data accounting.
The owner or operator of each $NO_X$ -Budget unit must meet the following requirements. These provisions also apply to a unit for which an application for a $NO_X$ -Budget opt in permit is submitted and not denied or withdrawn, as provided in subpart I of this regulation:
$-$ (1) Install all monitoring systems required under this subpart for monitoring $NO_X$ mass. This includes all systems required to monitor $NO_X$ emission rate, $NO_X$ concentration, heat input, and flow, in accordance with 40 CRF parts 75 sections 75.71 and 75.72.
$\overline{}$ (2) Install all monitoring systems for monitoring heat input, if required under Section 96.76 for developing NO $_{\rm X}$ allowance allocations.
(3) Successfully complete all certification tests required under Section 96.71 and meet all other provisions of this subpart and 40 CFR part 75 applicable to the monitoring systems under paragraphs (a)(1) and (2) of this section.
(4) Record, and report data from the monitoring systems under paragraphs (a)(1) and (2) of this section.
(b) Compliance dates.
The owner or operator must meet the requirements of paragraphs (a)(1) through (a)(3) of this section on or before the following dates and must record and report data on and after the following dates:

(b) Notification of non-recordation. Within 10 business days of receipt of a NO<sub>x</sub> allowance transfer that

(1) NO <sub>x</sub> Budget units for which the owner or operator intends to apply for early reduction credits
under Section 96.55(d) must comply with the requirements of this subpart by May 1, 2003 or if early
reduction credits are being requested before this date than in the control period prior to the one for which
the early reduction credits are requested.
the early reduction credits are requested.
(2) Expect for NO. Budget units under negotianh (b) (1) of this section. NO. Budget units under
(2) Except for NO <sub>x</sub> Budget units under paragraph (b) (1) of this section, NO <sub>x</sub> Budget units under
Section 96.4 that commence operation before January 1, 2002, must comply with the requirements of this
subpart by May 1, 2003.
(3) NO <sub>x</sub> -Budget units under Section 96.4 that commence operation on or after January 1, 2002 and
that report on an annual basis under Section 96.74(d) must comply with the requirements of this subpart
by the later of the following dates:
(i) May 1, 2003; or
(1) 1.120 1, 2000, 01
——————————————————————————————————————
(-7
(A) 180 days after the date on which the unit commences operation or,
(12) 100 days area and on which the anno commences operation of,
(B) For units under Section 96.4(a)(1), 90 days after the date on which the unit commences
commercial operation.
commercial operation.
(4) NO <sub>x</sub> Budget units under Section 96.4 that commence operation on or after January 1, 2003 and
that report on a control season basis under Section 96.74(d) must comply with the requirements of this
subpart by the later of the following dates:
——————————————————————————————————————
(A) 180 days after the date on which the unit commences operation or,
(B) for units under Section 96.4(a)(1), 90 days after the date on which the unit commences
commercial operation.
(ii) However, if the applicable deadline under paragraph (b)(4)(i) section does not occur during
a control period, then the unit must comply by May 1, of the year immediately following the date
determined in accordance with paragraph (b)(4)(i) of this section.
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(5) For a NO <sub>x</sub> -Budget unit with a new stack or flue for which construction is completed after the
applicable deadline under paragraph (b)(1), (b)(2) or (b)(3) of this section or subpart I of this regulation:
applicable deadline under paragraph (0)(1), (0)(2) or (0)(3) or this section or subpart 1 or this regulation.
(i) 90 days after the date on which emissions first exit to the atmosphere through the new stack
or flue
<del>or riue</del>
(ii) Howavar if the unit reports on a control season basis under Section 06 7/1/1) and the
(ii) However, if the unit reports on a control season basis under Section 96.74(d) and the
applicable deadline under paragraph (b)(5(i) of this section does not occur during the control period, then
the unit must comply by May 1, of the year immediately following the applicable deadline in paragraph
(b)(5)(i) of this section.
(6) For a unit for which an application for a NO <sub>X</sub> -Budget opt in permit is submitted and not denied or

withdrawn, the compliance dates specified under subpart I of this regulation.

(c) Reporting data prior to initial certification.
(1) The owner or operator of a $NO_X$ Budget unit that misses the certification deadline under paragraph (b)(1) of this section is not eligible to apply for early reduction credits. The owner or operator of the unit becomes subject to the certification deadline under paragraph (b)(2) of this section.
(2) The owner or operator of a NO <sub>x</sub> Budget under paragraphs (b)(3) or (b)(4) of this section must determine, record and report NO <sub>x</sub> mass, heat input (if required for purposes of allocations) and any other values required to determine NO <sub>x</sub> Mass (e.g. NO <sub>x</sub> emission rate and heat input or NO <sub>x</sub> concentration and stack flow) using the provisions of Section 75.70(g) of 40 CFR part 75, from the date and hour that the unit starts operating until the date and hour on which the continuous emission monitoring system, excepted monitoring system under appendix D or E of 40 CFR part 75, or excepted monitoring methodology under Section 75.19 of 40 CFR part 75 is provisionally certified.
(d) Prohibitions.
(1) No owner or operator of a NO <sub>x</sub> -Budget unit or a non-NO <sub>x</sub> -Budget unit monitored under Section 75.72(b)(2)(ii) of 40 CFR part 75 shall use any alternative monitoring system, alternative reference method, or any other alternative for the required continuous emission monitoring system without having obtained prior written approval in accordance with Section 96.75.
$\begin{array}{c} \textbf{(2) No owner or operator of a NO}_{x}\text{-Budget unit or a non-NO}_{x}\text{-Budget unit monitored under Section} \\ \textbf{75.72(b)(2)(ii) of 40 CFR part 75 shall operate the unit so as to discharge, or allow to be discharged, NO}_{x} \\ \textbf{emissions to the atmosphere without accounting for all such emissions in accordance with the applicable} \\ \textbf{provisions of this subpart and 40 CFR part 75 except as provided for in Section 75.74.} \\ \end{array}$
(3) No owner or operator of a NO <sub>x</sub> -Budget unit or a non-NO <sub>x</sub> -Budget unit monitored under Section 75.72(b)(2)(ii) of 40 CFR part 75 shall disrupt the continuous emission monitoring system, any portion thereof, or any other approved emission monitoring method, and thereby avoid monitoring and recording NO <sub>x</sub> mass emissions discharged into the atmosphere, except for periods of recertification or periods when calibration, quality assurance testing, or maintenance is performed in accordance with the applicable provisions of this subpart and 40 CFR part 75 except as provided for in Section 75.74.
(4) No owner or operator of a NO <sub>x</sub> Budget units or a non-NO <sub>x</sub> -Budget unit monitored under Section 75.72(b)(2)(ii) of 40 CFR part 75 shall retire or permanently discontinue use of the continuous emission monitoring system, any component thereof, or any other approved emission monitoring system under this subpart, except under any one of the following circumstances:
(i) During the period that the unit is covered by a retired unit exemption under Section 96.5 that is in effect;
(ii) The owner or operator is monitoring emissions from the unit with another certified monitoring system approved, in accordance with the applicable provisions of this subpart and 40 CFR part 75, by the Department for use at that unit that provides emission data for the same pollutant or parameter as the retired or discontinued monitoring system; or
(iii) The NO <sub>x</sub> -authorized account representative submits notification of the date of certification

## Section 96.71 - Initial Certification And Recertification Procedures.

testing of a replacement monitoring system in accordance with Section 96.71(b)(2).

- (a) The owner or operator of a NO<sub>X</sub> Budget unit that is subject to an Acid Rain emissions limitation shall comply with the initial certification and recertification procedures of 40 CFR part 75, except that:
- (1) If, prior to January 1, 1998, the EPA approved a petition under Section 75.17(a) or (b) of 40 CFR part 75 for apportioning the  $NO_X$  emission rate measured in a common stack or a petition under Section 75.66 of 40 CFR part 75 for an alternative to a requirement in Section 75.17 of 40 CFR part 75, the  $NO_X$  authorized account representative shall resubmit the petition to the EPA under Section 96.75(a) to determine if the approval applies under the  $NO_X$  Budget Trading Program.
- (2) For any additional CEMS required under the common stack provisions in Section 75.72 of 40 CFR part 75, or for any NO<sub>X</sub> concentration CEMS used under the provisions of Section 75.71(a)(2) of 40 CFR part 75, the owner or operator shall meet the requirements of paragraph (b) of this section.
- (b) The owner or operator of a NO<sub>X</sub> Budget unit that is not subject to an Acid Rain emissions limitation shall comply with the following initial certification and recertification procedures, except that the owner or operator of a unit that qualifies to use the low mass emissions excepted monitoring methodology under Section 75.19 of 40 CFR part 75 shall also meet the requirements of paragraph (c) of this section and the owner or operator of a unit that qualifies to use an alternative monitoring system under subpart E of 40 CFR part 75 shall also meet the requirements of paragraph (d) of this section. The owner or operator of a NO<sub>X</sub> Budget unit that is subject to an Acid Rain emissions limitation, but requires additional CEMS under the common stack provisions in Section 75.72 of 40 CFR part 75, or that uses a NO<sub>X</sub> concentration CEMS under Section 75.71(a)(2) of 40 CFR part 75 also shall comply with the following initial certification and recertification procedures.

## (1) Requirements for initial certification.

The owner or operator shall ensure that each monitoring system required by subpart H of 40 CFR part 75 (which includes the automated data acquisition and handling system) successfully completes all of the initial certification testing required under Section 75.20 of 40 CFR part 75. The owner or operator shall ensure that all applicable certification tests are successfully completed by the deadlines specified in Section 96.70(b). In addition, whenever the owner or operator installs a monitoring system in order to meet the requirements of this regulation in a location where no such monitoring system was previously installed, initial certification according to Section 75.20 of 40 CFR part 75 is required.

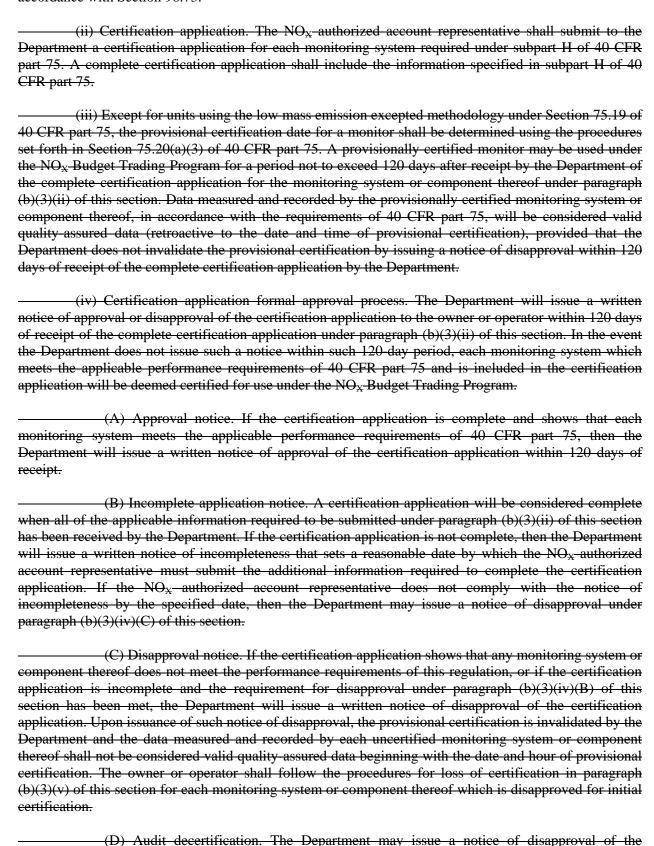
## (2) Requirements for recertification.

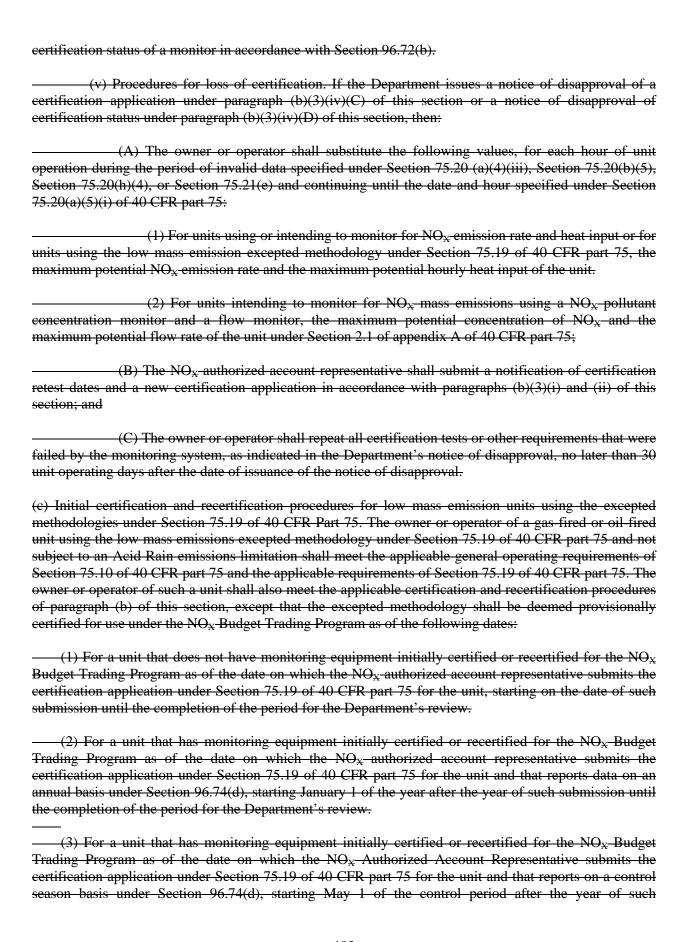
Whenever the owner or operator makes a replacement, modification, or change in a certified monitoring system that may significantly affect the ability of the system to accurately measure or record NO<sub>X</sub> mass emissions or heat input or to meet the requirements of Section 75.21 or appendix B to 40 CFR part 75, the owner or operator shall recertify the monitoring system according to Section 75.20(b) of 40 CFR part 75. Furthermore, whenever the owner or operator makes a replacement, modification, or change to the flue gas handling system or the unit's operation that may significantly change the flow or concentration profile, the owner or operator shall recertify the continuous emissions monitoring system according to Section 75.20(b) of 40 CFR part 75. Examples of changes which require recertification include: replacement of the analyzer, complete replacement of an existing continuous emission monitoring system, or change in location or orientation of the sampling probe or site.

(3) Certification approval process for initial certifications and recertification.

(i) Notification of certification. The NO<sub>X</sub> authorized account representative shall submit to the Department and to the appropriate EPA Regional Office a written notice of the dates of certification in

accordance with Section 96.73.





submission until the completion of the period for the Department's review.

(d) Certification/recertification procedures for alternative monitoring systems. The NO<sub>x</sub> authorized account representative representing the owner or operator of each unit applying to monitor using an alternative monitoring system approved by the EPA and, if applicable, the Department under subpart E of 40 CFR part 75 shall apply for certification to the Department prior to use of the system under the NO<sub>x</sub> Trading Program. The NO<sub>x</sub> authorized account representative shall apply for recertification following a replacement, modification or change according to the procedures in paragraph (b) of this section. The owner or operator of an alternative monitoring system shall comply with the notification and application requirements for certification according to the procedures specified in paragraph (b)(3) of this section and Section 75.20(f) of 40 CFR part 75.

## Section 96.72 - Out of Control Periods.

(a) Whenever any monitoring system fails to meet the quality assurance requirements of appendix B of 40 CFR part 75, data shall be substituted using the applicable procedures in subpart D, appendix D, or appendix E of 40 CFR part 75.

(b) Audit decertification. Whenever both an audit of a monitoring system and a review of the initial certification or recertification application reveal that any system or component should not have been certified or recertified because it did not meet a particular performance specification or other requirement under Section 96.71 or the applicable provisions of 40 CFR part 75, both at the time of the initial certification or recertification application submission and at the time of the audit, the Department will issue a notice of disapproval of the certification status of such system or component. For the purposes of this paragraph, an audit shall be either a field audit or an audit of any information submitted to the Department or the EPA. By issuing the notice of disapproval, the Department revokes prospectively the certification status of the system or component. The data measured and recorded by the system or component shall not be considered valid quality assured data from the date of issuance of the notification of the revoked certification status until the date and time that the owner or operator completes subsequently approved initial certification or recertification tests. The owner or operator shall follow the initial certification or recertification Section 96.71 for each disapproved system.

## Section 96.73 - Notifications.

The NO<sub>x</sub>-authorized account representative for a NO<sub>x</sub>-Budget unit shall submit written notice to the Department and the EPA in accordance with Section 75.61 of 40 CFR part 75, except that if the unit is not subject to an Acid Rain emissions limitation, the notification is only required to be sent to the Department.

## Section 96.74 - Recordkeeping and Reporting.

## (a) General provisions.

- (1) The NO<sub>X</sub> authorized account representative shall comply with all recordkeeping and reporting requirements in this section and with the requirements of Section 96.10(e).

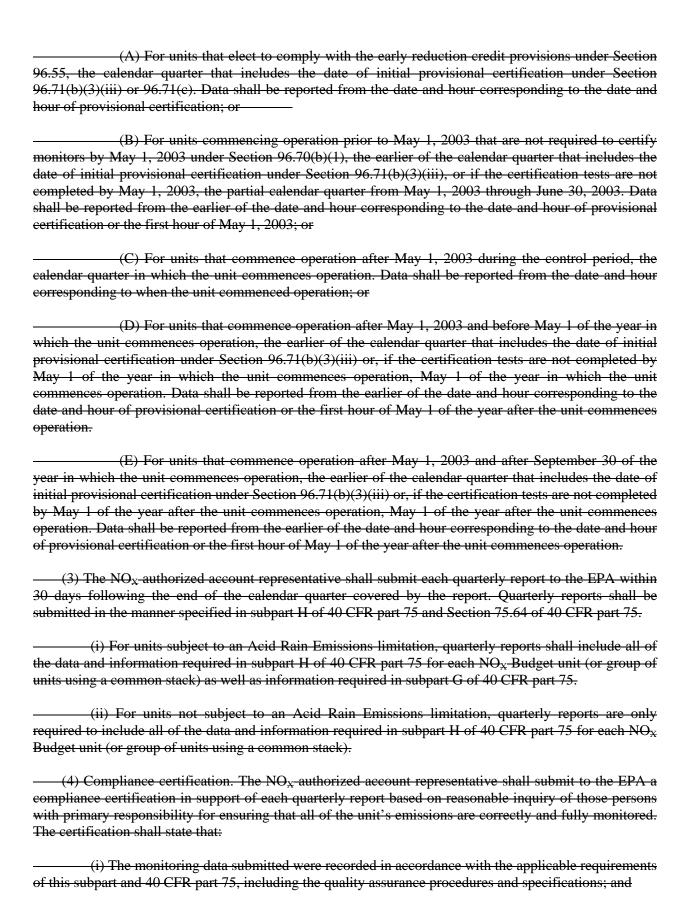
(2) If the NO<sub>X</sub> authorized account representative for a NO<sub>X</sub> Budget unit subject to an Acid Rain Emission limitation who signed and certified any submission that is made under subpart F or G of 40 CFR part 75 and which includes data and information required under this subpart or subpart H of 40 CFR part 75 is not the same person as the designated representative or the alternative designated representative for the unit under 40 CFR part 72, the submission must also be signed by the designated representative or

the alternative designated representative.

this section; or

## (b) Monitoring Plans. (1) The owner or operator of a unit subject to an Acid Rain emissions limitation shall comply with requirements of Section 75.62 of 40 CFR part 75, except that the monitoring plan shall also include all of the information required by subpart H of 40 CFR part 75. (2) The owner or operator of a unit that is not subject to an Acid Rain emissions limitation shall comply with requirements of Section 75.62 of 40 CFR part 75, except that the monitoring plan is only required to include the information required by subpart H of 40 CFR part 75. (c) Certification Applications. The NO<sub>X</sub> authorized account representative shall submit an application to the Department within 45 days after completing all initial certification or recertification tests required under Section 96.71 including the information required under subpart H of 40 CFR part 75. (d) Quarterly reports. The NO<sub>x</sub> authorized account representative shall submit quarterly reports, as follows: (1) If a unit is subject to an Acid Rain emission limitation or if the owner or operator of the NO<sub>x</sub> budget unit chooses to meet the annual reporting requirements of this subpart H, the NO<sub>x</sub> authorized account representative shall submit a quarterly report for each calendar quarter beginning with: (i) For units that elect to comply with the early reduction credit provisions under Section 96.55 of this regulation, the calendar quarter that includes the date of initial provisional certification under Section 96.71(b)(3)(iii). Data shall be reported from the date and hour corresponding to the date and hour of provisional certification; or (ii) For units commencing operation prior to May 1, 2003 that are not required to certify monitors by May 1, 2003 under Section 96.70(b)(1), the earlier of the calendar quarter that includes the date of initial provisional certification under Section 96.71(b)(3)(iii) or Section 96.71(c) or, if the certification tests are not completed by May 1, 2003, the partial calendar quarter from May 1, 2003 through June 30, 2003. Data shall be recorded and reported from the earlier of the date and hour corresponding to the date and hour of provisional certification or the first hour on May 1, 2003; or (iii) For a unit that commences operation after May 1, 2003, the calendar quarter in which the unit commences operation. Data shall be reported from the date and hour corresponding to when the unit commenced operation. (2) If a NO<sub>x</sub> budget unit is not subject to an Acid Rain emission limitation, then the NO<sub>x</sub> authorized account representative shall either: (i) Meet all of the requirements of 40 CRF part 75 related to monitoring and reporting NO<sub>x</sub> mass emissions during the entire year and meet the reporting deadlines specified in paragraph (d)(1) of

(ii) submit quarterly reports only for the periods from the earlier of May 1 or the date and hour that the owner or operator successfully completes all of the recertification tests required under Section 75.74(d)(3) through September 30 of each year in accordance with the provisions of Section 75.74(c)(6) of 40 CFR part 75. The NO<sub>X</sub> authorized account representative shall submit a quarterly report for each calendar quarter, beginning with:



(ii) For a unit with add on NO <sub>X</sub> emission controls and for all hours where data are substituted in
accordance with Section 75.34(a)(1) of 40 CFR part 75, the add-on emission controls were operating
within the range of parameters listed in the monitoring plan and the substitute values do not
systematically underestimate NO <sub>x</sub> emissions; and
(iii) For a unit that is reporting on a control period basis under Section 96.74(d) the NO <sub>X</sub>
emission rate and NO <sub>x</sub> -concentration values substituted for missing data under subpart D of 40 CFR part

75 are calculated using only values from a control period and do not systematically underestimate NO<sub>x</sub>

#### Section 96.75 - Petitions.

emissions.

- (a) The NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget unit that is subject to an Acid Rain emissions limitation may submit a petition under Section 75.66 of 40 CFR part 75 to the EPA requesting approval to apply an alternative to any requirement of this subpart.
- (1) Application of an alternative to any requirement of this subpart is in accordance with this subpart only to the extent that the petition is approved by the EPA, in consultation with the Department.
- (2) Notwithstanding paragraph (a)(1) of this section, if the petition requests approval to apply an alternative to a requirement concerning any additional CEMS required under the common stack provisions of Section 75.72 of 40 CFR part 75, the petition is governed by paragraph (b) of this section.
- (b) The NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget unit that is not subject to an Acid Rain emissions limitation may submit a petition under Section 75.66 of 40 CFR part 75 to the Department and the EPA requesting approval to apply an alternative to any requirement of this subpart.
- (1) The NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget unit that is subject to an Acid Rain emissions limitation may submit a petition under Section 75.66 of 40 CFR part 75 to the Department and the EPA requesting approval to apply an alternative to a requirement concerning any additional CEMS required under the common stack provisions of Section 75.72 of 40 CFR part 75 or a NO<sub>X</sub> concentration CEMS used under 75.71(a)(2) of 40 CFR part 75.
- (2) Application of an alternative to any requirement of this subpart is in accordance with this subpart only to the extent the petition under paragraph (b) of this section is approved by both the Department and the EPA.

# Section 96.76 - Additional Requirements to Provide Heat Input Data.

- (a) The owner or operator of a unit that elects to monitor and report NO<sub>X</sub> Mass emissions using a NO<sub>X</sub> concentration system and a flow system shall also monitor and report heat input at the unit level using the procedures set forth in 40 CFR part 75 for any source located in a state developing source allocations based upon heat input.
- (b) The owner or operator of a unit that monitor and report NO<sub>X</sub> Mass emissions using a NO<sub>X</sub> concentration system and a flow system shall also monitor and report heat input at the unit level using the procedures set forth in 40 CFR part 75 for any source that is applying for early reduction credits under Section 96.55.

## **SUBPART I - INDIVIDUAL OPT-INS**

#### Section 96.80 - Applicability.

A unit that is in the State, is not a NO<sub>x</sub> Budget unit under Section 96.4, vents all of its emissions to a stack, and is operating, may qualify, under this subpart, to become a NO<sub>x</sub> Budget opt in source. A unit that is a NO<sub>x</sub> Budget unit, is covered by a retired unit exemption under Section 96.5 that is in effect, or is not operating is not eligible to become a NO<sub>x</sub> Budget opt in source.

#### Section 96.81 - General.

Except otherwise as provided in this regulation, a NO<sub>X</sub>-Budget opt in source shall be treated as a NO<sub>X</sub>-Budget unit for purposes of applying subparts A through H of this regulation.

#### Section 96.82 - NO<sub>X</sub> Authorized Account Representative.

A unit for which an application for a NO<sub>X</sub> Budget opt in permit is submitted and not denied or withdrawn, or a NO<sub>X</sub> Budget opt in source, located at the same source as one or more NO<sub>X</sub> Budget units, shall have the same NO<sub>X</sub> authorized account representative as such NO<sub>X</sub> Budget units.

# Section 96.83 - Applying for NO<sub>X</sub> Budget Opt-In Permit.

- (a) Applying for initial NO<sub>x</sub> Budget opt in permit. In order to apply for an initial NO<sub>x</sub> Budget opt in permit, the NO<sub>x</sub> authorized account representative of a unit qualified under Section 96.80 may submit to the Department at any time, except as provided under Section 96.86(g):
- (1) A complete NO<sub>X</sub> Budget permit application under Section 96.22;
- (2) A monitoring plan submitted in accordance with subpart H of this regulation; and
- (3) A complete account certificate of representation under Section 96.13, if no NO<sub>X</sub> authorized account representative has been previously designated for the unit.
- (b) Duty to reapply. The  $NO_X$  authorized account representative of a  $NO_X$  Budget opt in source shall submit a complete  $NO_X$  Budget permit application under Section 96.22 to renew the  $NO_X$  Budget opt in permit in accordance with Section 96.21(c) and, if applicable, an updated monitoring plan in accordance with subpart H of this regulation.

# Section 96.84 - Opt-In Process.

- The Department will issue or deny a NO<sub>x</sub> Budget opt in permit for a unit for which an initial application for a NO<sub>x</sub> Budget opt in permit under Section 96.83 is submitted, in accordance with Section 96.20 and the following:
- (a) Interim review of monitoring plan. The Department will determine, on an interim basis, the sufficiency of the monitoring plan accompanying the initial application for a NO<sub>x</sub>-Budget opt in permit under Section 96.83. A monitoring plan is sufficient, for purposes of interim review, if the plan appears to contain information demonstrating that the NO<sub>x</sub>-emissions rate and heat input of the unit are monitored and reported in accordance with subpart H of this regulation. A determination of sufficiency shall not be construed as acceptance or approval of the unit's monitoring plan.
- (b) If the Department determines that the unit's monitoring plan is sufficient under paragraph (a) of this

section and after completion of monitoring system certification under subpart H of this regulation, the NO<sub>X</sub> emissions rate and the heat input of the unit shall be monitored and reported in accordance with subpart H of this regulation for one full control period during which monitoring system availability is not less than 90 percent and during which the unit is in full compliance with any applicable State or Federal emissions or emissions related requirements. Solely for purposes of applying the requirements in the prior sentence, the unit shall be treated as a "NO<sub>X</sub>-Budget unit" prior to issuance of a NO<sub>X</sub>-Budget opt in permit covering the unit.

- (c) Based on the information monitored and reported under paragraph (b) of this section, the unit's baseline heat rate shall be calculated as the unit's total heat input (in mmBtu) for the control period and the unit's baseline NO<sub>X</sub>-emissions rate shall be calculated as the unit's total NO<sub>X</sub>-mass emissions (in lb) for the control period divided by the unit's baseline heat rate.
- (d) After calculating the baseline heat input and the baseline NO<sub>X</sub> emissions rate for the unit under paragraph (c) of this section, the Department will serve a draft NO<sub>X</sub> Budget opt in permit on the NO<sub>X</sub> authorized account representative of the unit.
- (e) Confirmation of intention to opt in. Within 20 days after the issuance of the draft  $NO_X$ -Budget opt in permit, the  $NO_X$ -authorized account representative of the unit must submit to the Department a confirmation of the intention to opt in the unit or a withdrawal of the application for a  $NO_X$ -Budget opt in permit under Section 96.83. The Department will treat the failure to make a timely submission as a withdrawal of the  $NO_X$ -Budget opt in permit application.
- (f) Issuance of draft NO<sub>x</sub> Budget opt in permit. If the NO<sub>x</sub> authorized account representative confirms the intention to opt in the unit under paragraph (e) of this section, the Department will issue the draft NO<sub>x</sub> Budget opt in permit in accordance with Section 96.20.
- (g) Not withstanding paragraphs (a) through (f) of this section, if at any time before issuance of a draft NO<sub>x</sub> Budget opt in permit for the unit, the Department determines that the unit does not qualify as a NO<sub>x</sub> Budget opt in source under Section 96.80, the Department will issue a draft denial of a NO<sub>x</sub> Budget opt in permit for the unit in accordance with Section 96.20.
- (h) Withdrawal of application for NO<sub>X</sub> Budget opt in permit. A NO<sub>X</sub> authorized account representative of a unit may withdraw its application for a NO<sub>X</sub> Budget opt in permit under Section 96.83 at any time prior to the issuance of the final NO<sub>X</sub> Budget opt in permit. Once the application for a NO<sub>X</sub> Budget opt in permit is withdrawn, a NO<sub>X</sub> authorized account representative wanting to reapply must submit a new application for a NO<sub>X</sub> Budget permit under Section 96.83.
- (i) Effective date. The effective date of the initial NO<sub>x</sub> Budget opt in permit shall be May 1 of the first control period starting after the issuance of the initial NO<sub>x</sub> Budget opt in permit by the Department. The unit shall be a NO<sub>x</sub> Budget opt in source and a NO<sub>x</sub> Budget unit as of the effective date of the initial NO<sub>x</sub> Budget opt in permit.

#### Section 96.85 - NO<sub>x</sub> Budget Opt-In Permit Contents.

- (a) Each NO<sub>X</sub> Budget opt in permit (including any draft or proposed NO<sub>X</sub> Budget opt in permit, if applicable) will contain all elements required for a complete NO<sub>X</sub> Budget opt in permit application under Section 96.22 as approved or adjusted by the Department.
- (b) Each NO<sub>x</sub> Budget opt in permit is deemed to incorporate automatically the definitions of terms under Section 96.2 and, upon recordation by the EPA under subpart F, G, or I of this regulation, every

allocation, transfer, or deduction of NO<sub>X</sub> allowances to or from the compliance accounts of each NO<sub>X</sub> Budget opt in source covered by the NO<sub>X</sub> Budget opt in permit or the overdraft account of the NO<sub>X</sub> Budget source where the NO<sub>X</sub> Budget opt in source is located.

#### Section 96.86 - Withdrawal From NO<sub>X</sub> Budget Trading Program.

- (a) Requesting withdrawal. To withdraw from the NO<sub>X</sub> Budget Trading Program, the NO<sub>X</sub> authorized account representative of a NO<sub>X</sub> Budget opt in source shall submit to the Department a request to withdraw effective as of a specified date prior to May 1 or after September 30. The submission shall be made no later than 90 days prior to the requested effective date of withdrawal.
- (b) Conditions for withdrawal. Before a NO<sub>X</sub> Budget opt in source covered by a request under paragraph (a) of this section may withdraw from the NO<sub>X</sub> Budget Trading Program and the NO<sub>X</sub> Budget opt in permit may be terminated under paragraph (e) of this section, the following conditions must be met:
- (1) For the control period immediately before the withdrawal is to be effective, the NO<sub>X</sub> authorized account representative must submit or must have submitted to the Department an annual compliance certification report in accordance with Section 96.30.
- (2) If the NO<sub>x</sub> Budget opt in source has excess emissions for the control period immediately before the withdrawal is to be effective, the EPA will deduct or has deducted from the NO<sub>x</sub> Budget opt in source's compliance account, or the overdraft account of the NO<sub>x</sub> Budget source where the NO<sub>x</sub> Budget opt in source is located, the full amount required under Section 96.54(d) for the control period.
- (3) After the requirements for withdrawal under paragraphs (b)(1) and (2) of this section are met, the EPA will deduct from the NO<sub>x</sub>-Budget opt in source's compliance account, or the overdraft account of the NO<sub>x</sub>-Budget source where the NO<sub>x</sub>-Budget opt in source is located, NO<sub>x</sub>-allowances equal in number to and allocated for the same or a prior control period as any NO<sub>x</sub>-allowances allocated to that source under Section 96.88 for any control period for which the withdrawal is to be effective. The EPA will close the NO<sub>x</sub>-Budget opt in source's compliance account and will establish, and transfer any remaining allowances to, a new general account for the owners and operators of the NO<sub>x</sub>-Budget opt in source. The NO<sub>x</sub>-authorized account representative for the NO<sub>x</sub>-Budget opt in source shall become the NO<sub>x</sub> authorized account representative for the general account.
- (c) A NO<sub>x</sub>-Budget opt in source that withdraws from the NO<sub>x</sub>-Budget Trading Program shall comply with all requirements under the NO<sub>x</sub>-Budget Trading Program concerning all years for which such NO<sub>x</sub>-Budget opt in source, even if such requirements arise or must be complied with after the withdrawal takes effect.

#### (d) Notification.

- (1) After the requirements for withdrawal under paragraphs (a) and (b) of this section are met (including deduction of the full amount of NO<sub>X</sub> allowances required), the Department will issue a notification to the NO<sub>X</sub> authorized account representative of the NO<sub>X</sub> Budget opt in source of the acceptance of the withdrawal of the NO<sub>X</sub> Budget opt in source as of a specified effective date that is after such requirements have been met and that is prior to May 1 or after September 30.
- (2) If the requirements for withdrawal under paragraphs (a) and (b) of this section are not met, the Department will issue a notification to the NO<sub>X</sub> authorized account representative of the NO<sub>X</sub> Budget opt in source that the NO<sub>X</sub> Budget opt in source's request to withdraw is denied. If the NO<sub>X</sub> Budget opt in source's request to withdraw is denied, the Budget opt in source shall remain subject to the

requirements for a NO<sub>x</sub> Budget opt-in source.

- (e) Permit amendment. After the Department issues a notification under paragraph (d)(1) of this section that the requirements for withdrawal have been met, the Department will revise the NO<sub>X</sub> Budget permit covering the NO<sub>X</sub> Budget opt in source to terminate the NO<sub>X</sub> Budget opt in permit as of the effective date specified under paragraph (d)(1) of this section. A NO<sub>X</sub> Budget opt in source shall continue to be a NO<sub>X</sub> Budget opt in source until the effective date of the termination.
- (f) Reapplication upon failure to meet conditions of withdrawal. If the Department denies the NO<sub>X</sub> Budget opt in source's request to withdraw, the NO<sub>X</sub> authorized account representative may submit another request to withdraw in accordance with paragraphs (a) and (b) of this section.
- (g) Ability to return to the  $NO_x$  Budget Trading Program. Once a  $NO_x$  Budget opt in source withdraws from the  $NO_x$  Budget Trading Program and its  $NO_x$  Budget opt in permit is terminated under this section, the  $NO_x$  authority account representative may not submit another application for a  $NO_x$  Budget opt in permit under Section 96.83 for the unit prior to the date that is 4 years after the date on which the terminated  $NO_x$  Budget opt in permit became effective.

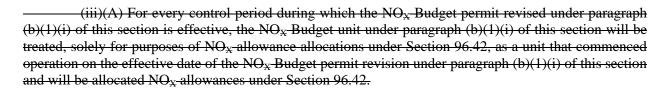
#### Section 96.87 - Change in Regulatory Status.

(a) Notification. When a  $NO_X$  Budget opt in source becomes a  $NO_X$  Budget unit under Section 96.4, the  $NO_X$ -authorized account representative shall notify in writing the Department and the EPA of such change in the  $NO_X$ -Budget opt in source's regulatory status, within 30 days of such change.

# (b) Department's and EPA's action.

- (1) (i) When the NO<sub>x</sub>-Budget opt in source becomes a NO<sub>x</sub>-Budget unit under Section 96.4, the Department will revise the NO<sub>x</sub>-Budget opt in source's NO<sub>x</sub>-Budget opt in permit to meet the requirements of a NO<sub>x</sub>-Budget permit under Section 96.23 as of an effective date that is the date on which such NO<sub>x</sub>-Budget opt in source becomes a NO<sub>x</sub>-Budget unit under Section 96.4.
- (ii) (A) The EPA will deduct from the compliance account for the NO<sub>x</sub> Budget unit under paragraph (b)(1)(i) of this section, or the overdraft account of the NO<sub>x</sub> Budget source where the unit is located, NO<sub>x</sub> allowances equal in number to and allocated for the same or a prior control period as:
- (1) Any NO<sub>x</sub> allowances allocated to the NO<sub>x</sub> Budget unit (as a NO<sub>x</sub> Budget opt in source) under Section 96.88 for any control period after the last control period during which the unit's NO<sub>x</sub>-Budget opt-in permit was effective; and
- (2) If the effective date of the NO<sub>X</sub> Budget permit revision under paragraph (b)(1)(i) of this section is during a control period, the NO<sub>X</sub> allowances allocated to the NO<sub>X</sub> Budget unit (as a NO<sub>X</sub> Budget opt in source) under Section 96.88 for the control period multiplied by the ratio of the number of days, in the control period, starting with the effective date of the permit revision under paragraph (b)(1)(i) of this section, divided by the total number of days in the control period.
- (B) The  $NO_X$  authorized account representative shall ensure that the compliance account of the  $NO_X$  Budget unit under paragraph (b)(1)(i) of this section, or the overdraft account of the  $NO_X$  Budget source where the unit is located, includes the  $NO_X$ -allowances necessary for completion of the deduction under paragraph (b)(1)(ii)(A) of this section. If the compliance account or overdraft account does not contain sufficient  $NO_X$ -allowances, the EPA will deduct the required number of  $NO_X$ -allowances, regardless of the control period for which they were allocated, whenever  $NO_X$ -allowances are recorded in

either account.



- (B) Notwithstanding paragraph (b)(1)(iii)(A) of this section, if the effective date of the NO<sub>X</sub>-Budget permit revision under paragraph (b)(1)(i) of this section is during a control period, the following number of NO<sub>X</sub>-allowances will be allocated to the NO<sub>X</sub>-Budget unit under paragraph (b)(1)(i) of this section under Section 96.42 for the control period: the number of NO<sub>X</sub>-allowances otherwise allocated to the NO<sub>X</sub> Budget unit under Section 96.42 for the control period multiplied by the ratio of the number of days, in the control period, starting with the effective date of the permit revision under paragraph (b)(1)(i) of this section, divided by the total number of days in the control period.
- (2) (i) When the NO<sub>X</sub>-authorized account representative of a NO<sub>X</sub>-Budget opt in source does not renew its NO<sub>X</sub>-Budget opt in permit under Section 96.83(b), the EPA will deduct from the NO<sub>X</sub>-Budget opt in unit's compliance account, or the overdraft account of the NO<sub>X</sub>-Budget source where the NO<sub>X</sub>-Budget opt in source is located, NO<sub>X</sub>-allowances equal in number to and allocated for the same or a prior control period as any NO<sub>X</sub>-allowances allocated to the NO<sub>X</sub>-Budget opt in source under Section 96.88 for any control period after the last control period for which the NO<sub>X</sub>-Budget opt in permit is effective. The NO<sub>X</sub>-authorized account representative shall ensure that the NO<sub>X</sub>-Budget opt in source's compliance account or the overdraft account of the NO<sub>X</sub>-Budget source where the NO<sub>X</sub>-Budget opt in source is located includes the NO<sub>X</sub>-allowances necessary for completion of such deduction. If the compliance account or overdraft account does not contain sufficient NO<sub>X</sub>-allowances, the EPA will deduct the required number of NO<sub>X</sub>-allowances, regardless of the control period for which they were allocated, whenever NO<sub>X</sub>-allowances are recorded in either account.
- (ii) After the deduction under paragraph (b)(2)(i) of this section is completed, the EPA will close the NO<sub>x</sub>-Budget opt in source's compliance account. If any NO<sub>x</sub>-allowances remain in the compliance account after completion of such deduction and any deduction under Section 96.54, the EPA will close the NO<sub>x</sub>-Budget opt in source's compliance account and will establish, and transfer any remaining allowances to, a new general account for the owners and operators of the NO<sub>x</sub>-Budget opt in source. The NO<sub>x</sub> authorized account representative for the NO<sub>x</sub>-Budget opt in source shall become the NO<sub>x</sub>-authorized account representative for the general account.

# Section 96.88 - NOx Allowance Allocations To Opt-In Units.

#### (a) NO<sub>x</sub> allowance allocation.

- (1) By December 31 immediately before the first control period for which the NO<sub>x</sub> Budget opt in permit is effective, the Department will allocate NO<sub>x</sub> allowances to the NO<sub>x</sub> Budget opt in source and submit to the EPA the allocation for the control period in accordance with paragraph (b) of this section.
- (2) By no later than December 31, after the first control period for which the NO<sub>x</sub>-Budget opt in permit is in effect, and December 31 of each year thereafter, the Department will allocate NO<sub>x</sub> allowances to the NO<sub>x</sub>-Budget opt in source, and submit to the EPA allocations for the next control period, in accordance with paragraph (b) of this section.
- (b) For each control period for which the NO<sub>x</sub> Budget opt in source has an approved NO<sub>x</sub> Budget opt in

permit, the NO<sub>x</sub> Budget opt in source will be allocated NO<sub>x</sub> allowances in accordance with the following procedures:

(1) The heat input (in mmBtu) used for calculating NO<sub>x</sub> allowance allocations will be the lesser of:

(i) The NO<sub>x</sub> Budget opt in source's baseline heat input determined pursuant to Section 96.84(c); or

(ii) The NO<sub>x</sub> Budget opt in source's heat input, as determined in accordance with subpart H of this regulation, for the control period in the year prior to the year of the control period for which the NO<sub>x</sub> allocations are being calculated.

(2) The Department will allocate NO<sub>x</sub> allowances to the NO<sub>x</sub> Budget opt in source in an amount equaling the heat input (in mmBtu) determined under paragraph (b)(1) of this section multiplied by the lesser of:

(i) The NO<sub>x</sub> Budget opt in source's baseline NO<sub>x</sub> emissions rate (in lb/mmBtu) determined pursuant to Section 96.84(c); or

(ii) The most stringent State or Federal NO<sub>x</sub> emissions limitation applicable to the NO<sub>x</sub> Budget opt in source during the control period.

# CAIR NO<sub>X</sub> ANNUAL TRADING PROGRAM

## Subpart AA - "South Carolina CAIR NO<sub>X</sub> Annual Trading Program General Provisions"

The provisions of Title 40 CFR Part 96, subpart AA, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart AA				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	April 28, 2006	[71 FR 25304]	

### Subpart BB - "CAIR Designated Representative For CAIR NO<sub>x</sub> Sources"

The provisions of Title 40 CFR Part 96, subpart BB, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart BB				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

#### **Subpart CC - "Permits"**

The provisions of Title 40 CFR Part 96, subpart CC, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are

#### incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart CC				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

### Subpart DD - [Reserved]

# Subpart EE – "CAIR NO<sub>X</sub> Allowance Allocations"

#### Section 96.140 South Carolina Trading Budget.

The State trading budgets for annual allocations of CAIR NO<sub>x</sub> allowances for the control periods in 2009 through 2014 and in 2015 and thereafter are respectively as follows:

State	State trading budget for 2009	State trading budget for 2015 and
	<del>2014 (tons)</del>	thereafter (tons)
<del></del>		
South Carolina	<del>32,662</del>	<del>27,219</del>
<del></del>		

The South Carolina trading budget for annual allocations of CAIR  $NO_X$  allowances for the control periods in 2009 through 2014 is 32,662 tons, and in 2015 and thereafter is 27,219 tons.

# Section 96.141 Timing Requirements For CAIR NO<sub>X</sub> Allowance Allocations.

- (a) By October 31, 2006, or within 60 days after the effective date of this regulation, whichever is later, the Department will submit to the Administrator the CAIR NO<sub>X</sub> allowance allocations, in a format prescribed by the Administrator and in accordance with section 96.142(a) and (b), for the control periods in 2009, 2010, 2011, and 2012, 2013, and 2014.
- (b) By October 31, 2009 and October 31 of each **four** years thereafter, the Department will submit to the Administrator the CAIR NO<sub>x</sub> allowance allocations, in a format prescribed by the Administrator and in accordance with section 96.142(a) and (b), for the control periods in the **fourth**, **fifth**, **sixth** and **seventh** years after the year of the applicable deadline for submission under this paragraph.
- (c) By October 31, 2009 and October 31 of each year thereafter, the permitting authority will submit to the Administrator the CAIR NO<sub>x</sub> allowance allocations, in a format prescribed by the Administrator and in accordance with section 96.142(a),(c), and (d), for the control period in the year of the applicable deadline for submission under this paragraph.

# Section 96.142 CAIR NO<sub>X</sub> Allowance Allocations.

- (a) (1) The baseline heat input (in mmBtu) used with respect to CAIR  $NO_X$  allowance allocations under paragraph (b) of this section for each CAIR  $NO_X$  unit will be:
- (i) For units commencing operation before January 1, 20045, the allowances will be determined using the single highest amount of the unit's heat input for the years 2002 through 2005 for the control periods for which the CAIR  $NO_x$  annual allowance allocation is being calculated

average of the 3 highest amounts of the unit's adjusted control period heat input for 2000 through 2004, with the adjusted heat input for each year calculated as follows:

- (A) If the unit is coal-fired during the year, the unit's control period heat input for such year is multiplied by **1.0** (100 percent); **and**
- (B) If the unit is oil-fired during the year, the unit's control period heat input for such year is multiplied by 60 percent; and
- (CB) If the unit is not subject to paragraph (a)(1)(i)(A) or (B) of this section, the unit's control period heat input for such year is multiplied by  $40 \ 0.60 \ (60 \ percent)$ .
- (ii) For units commencing operation on or after January 1, 2001 and operating each calendar year during a period of 5 or more consecutive calendar years, For a CAIR NO<sub>x</sub> allowance allocation under section 96.141(b), the allowances will be determined using the single highest amount of the unit's heat input for the years that are five, six, seven and eight years before the control periods for which the CAIR NO<sub>x</sub> annual allowance allocation is being calculated with the adjusted heat input for each year calculated as follows: -average of the 3 highest amounts of the unit's total converted control period heat input over the first such 5 years.
- (A) If the unit is coal-fired during the year, the unit's control period heat input for such year is multiplied by 1.0 (100 percent); or
- (B) If the unit is not subject to paragraph (a)(1)(ii)(A) of this section, the unit's control period heat input for such year is multiplied by 0.60 (60 percent).
- (2)(i) A unit's control period heat input, and a unit's status as coal-fired or oil-fired, for a calendar year under paragraph (a)(1)(i) of this section, and a unit's total tons of NO<sub>X</sub> emissions during a calendar year under paragraph (c)(3) of this section, will be determined in accordance with 40 CFR part 75, to the extent the unit was otherwise subject to the requirements of 40 CFR part 75. for the year, or will be based on the best available data reported to the permitting authority for the unit, to the extent the unit was not otherwise subject to the requirements of part 75 of this chapter for the year. Heat input data will be obtained from the EPA's Clean Air Market Division.
- (ii) A unit's converted control period heat input for a calendar year specified under paragraph (a)(1)(ii) of this section equals:
- (A) Except as provided in paragraph (a)(2)(ii)(B) or (C) of this section, the control period gross electrical output of the generator or generators served by the unit multiplied by 7,900 Btu/kWh, if the unit is coal fired for the year, or 6,675 Btu/kWh, if the unit is not coal fired for the year, and divided by 1,000,000 Btu/mmBtu, provided that if a generator is served by 2 or more units, then the gross electrical output of the generator will be attributed to each unit in proportion to the unit's share of the total control period heat input of such units for the year;
- (B) For a unit that is a boiler and has equipment used to produce electricity and useful thermal energy for industrial, commercial, heating, or cooling purposes through the sequential use of energy, the total heat energy (in Btu) of the steam produced by the boiler during the control period, divided by 0.8 and by 1,000,000 Btu/mmBtu; or
- (C) For a unit that is a combustion turbine and has equipment used to produce electricity and useful thermal energy for industrial, commercial, heating, or cooling purposes through the sequential use of

energy, the control period gross electrical output of the enclosed device comprising the compressor, combustor, and turbine multiplied by 3,413 Btu/kWh, plus the total heat energy (in Btu) of the steam produced by any associated heat recovery steam generator during the control period divided by 0.8, and with the sum divided by 1,000,000 Btu/mmBtu.

- (b) (1) For each control period in 2009 and thereafter, the Department will allocate to all CAIR  $NO_X$  units in the State that have a baseline heat input (as determined under paragraph (a) of this section) a total amount of CAIR  $NO_X$  allowances equal to 95 percent for a control period during 2009 through 2014, and 97 percent for a control period during 2015 and thereafter, of the tons of  $NO_X$  emissions in the State trading budget under section 96.140 (except as provided in paragraph (d) of this section).
- (2) The Department will allocate CAIR  $NO_X$  allowances to each CAIR  $NO_X$  unit under paragraph (b)(1) of this section in an amount determined by multiplying the total amount of CAIR  $NO_X$  allowances allocated under paragraph (b)(1) of this section by the ratio of the baseline heat input of such CAIR  $NO_X$  unit to the total amount of baseline heat input of all such CAIR  $NO_X$  units in the State and rounding to the nearest whole allowance as appropriate.
- (c) New Unit Set-aside: For each control period in 2009 and thereafter, the Department will allocate CAIR  $NO_X$  allowances to CAIR  $NO_X$  units in the State that are not allocated CAIR  $NO_X$  allowances under paragraph (b) of this section because the units do not yet have a baseline heat input under paragraph (a) of this section or because the units have a baseline heat input but all CAIR  $NO_X$  allowances available under paragraph (b) of this section for the control period are already allocated, in accordance with the following procedures:
- (1) The Department will establish a separate new unit set-aside for each control period. Each new unit set-aside will be allocated CAIR NO<sub>X</sub> allowances equal to 5 percent for a control period in 2009 through 2014, and 3 percent for a control period in 2015 and thereafter, of the amount of tons of NO<sub>X</sub> emissions in the State trading budget under section 96.140.
- (2) The CAIR designated representative of such a CAIR NO<sub>X</sub> unit may submit to the Department a request, in a format specified by the Department, to be allocated CAIR NO<sub>X</sub> allowances, starting with the later of the control period in 2009 or the first control period after the control period in which the CAIR NO<sub>X</sub> unit commences commercial operation and until the first control period for which the unit is allocated CAIR NO<sub>X</sub> allowances under paragraph (b) of this section. A separate CAIR NO<sub>X</sub> allowance allocation request for each control period for which CAIR NO<sub>X</sub> allowances are sought must be submitted on or before May 1 of such control period.
- (3) In a CAIR  $NO_X$  allowance allocation request under paragraph (c)(2) of this section, the CAIR designated representative may request for a control period CAIR  $NO_X$  allowances in an amount not exceeding the CAIR  $NO_X$  unit's total tons of  $NO_X$  emissions during the calendar year immediately before such control period in accordance with subpart HH of this regulation.
- (4) The Department will review each CAIR NO<sub>X</sub> allowance allocation request under paragraph (c)(2) of this section and will allocate CAIR NO<sub>X</sub> allowances for each control period pursuant to such request as follows:
- (i) The Department will accept an allowance allocation request only if the request meets, or is adjusted by the Department as necessary to meet, the requirements of paragraphs (c)(2) and (3) of this section.
  - (ii) On or after May 1 of the control period, the Department will determine the sum of the CAIR

 $NO_X$  allowances requested (as adjusted under paragraph (c)(4)(i) of this section) in all allowance allocation requests accepted under paragraph (c)(4)(i) of this section for the control period.

- (iii) If the amount of CAIR  $NO_X$  allowances in the new unit set-aside for the control period is greater than or equal to the sum under paragraph (c)(4)(ii) of this section, then the Department will allocate the amount of CAIR  $NO_X$  allowances requested (as adjusted under paragraph (c)(4)(i) of this section) to each CAIR  $NO_X$  unit covered by an allowance allocation request accepted under paragraph (c)(4)(i) of this section.
- (iv) If the amount of CAIR  $NO_X$  allowances in the new unit set-aside for the control period is less than the sum under paragraph (c)(4)(ii) of this section, then the Department will allocate to each CAIR  $NO_X$  unit covered by an allowance allocation request accepted under paragraph (c)(4)(i) of this section the amount of the CAIR  $NO_X$  allowances requested (as adjusted under paragraph (c)(4)(i) of this section), multiplied by the amount of CAIR  $NO_X$  allowances in the new unit set-aside for the control period, divided by the sum determined under paragraph (c)(4)(ii) of this section, and rounded to the nearest whole allowance as appropriate.
- (v) The Department will notify each CAIR designated representative that submitted an allowance allocation request of the amount of CAIR NO<sub>X</sub> allowances (if any) allocated for the control period to the CAIR NO<sub>X</sub> unit covered by the request.
- (d) If, after completion of the procedures under paragraph (c)(4) of this section for a control period, any unallocated CAIR  $NO_X$  allowances remain in the new unit set-aside for the control period, the Department will allocate to each CAIR  $NO_X$  unit that was allocated CAIR  $NO_X$  allowances under paragraph (b) of this section an amount of CAIR  $NO_X$  allowances equal to the total amount of such remaining unallocated CAIR  $NO_X$  allowances, multiplied by the unit's allocation under paragraph (b) of this section, divided by 95 percent for a control period during 2009 through 2014, and 97 percent for a control period of During 2015 and thereafter, the amount of tons of  $NO_X$  emissions in the State trading budget under section 96.140, and rounded to the nearest whole allowance as appropriate.

### Section 96.143 Compliance Supplement Pool.

- (a) In addition to the CAIR  $NO_X$  allowances allocated under section 96.142, the Department may allocate for the control period in 2009 up to 2,600 tons the following amount of CAIR  $NO_X$  allowances to CAIR  $NO_X$  units in the respective State. : These allowances are referred to as the Compliance Supplement Pool.
- (b) For any CAIR  $NO_X$  unit in the State that achieves  $NO_X$  emission reductions in 2007 and 2008 that are not necessary to comply with any State or Federal emissions limitation applicable during such years, the CAIR designated representative of the unit may request early reduction credits, and allocation of CAIR  $NO_X$  allowances from the compliance supplement pool under paragraph (a) of this section for such early reduction credits, in accordance with the following:
- (1) The owners and operators of such CAIR  $NO_X$  unit shall monitor and report the  $NO_X$  emissions rate and the heat input of the unit in accordance with part 96 subpart HH of this part regulation in each control period for which early reduction credit is requested.
- (2) The CAIR designated representative of such CAIR  $NO_X$  unit shall submit to the Department by May 1, 2009 a request, in a format specified by the Department, for allocation of an amount of CAIR  $NO_X$  allowances from the compliance supplement pool not exceeding the sum of the amounts (in tons) of the unit's  $NO_X$  emission reductions in 2007 and 2008 that are not necessary to comply with any State or

Federal emissions limitation applicable during such years, determined in accordance with subpart HH of this part regulation.

- (c) For any CAIR  $NO_X$  unit in the State whose compliance with CAIR  $NO_X$  emissions limitation for the control period in 2009 would create an undue risk to the reliability of electricity supply during such control period, the CAIR designated representative of the unit may request the allocation of CAIR  $NO_X$  allowances from the compliance supplement pool under paragraph (a) of this section, in accordance with the following:
- (1) The CAIR designated representative of such CAIR  $NO_X$  unit shall submit to the Department by May 1, 2009 a request, in a format specified by the Department, for allocation of an amount of CAIR  $NO_X$  allowances from the compliance supplement pool not exceeding the minimum amount of CAIR  $NO_X$  allowances necessary to remove such undue risk to the reliability of electricity supply.
- (2) In the request under paragraph (c)(1) of this section, the CAIR designated representative of such CAIR NO<sub>X</sub> unit shall demonstrate that, in the absence of allocation to the unit of the amount of CAIR NO<sub>X</sub> allowances requested, the unit's compliance with CAIR NO<sub>X</sub> emissions limitation for the control period in 2009 would create an undue risk to the reliability of electricity supply during such control period. This demonstration must include a showing that it would not be feasible for the owners and operators of the unit to:
- (i) Obtain a sufficient amount of electricity from other electricity generation facilities, during the installation of control technology at the unit for compliance with the CAIR NO<sub>X</sub> emissions limitation, to prevent such undue risk; or
- (ii) Obtain under paragraphs (b) and (d) of this section, or otherwise obtain, a sufficient amount of CAIR  $NO_X$  allowances to prevent such undue risk.
- (d) The Department will review each request under paragraph (b) or (c) of this section submitted by May 1, 2009 and will allocate CAIR  $NO_X$  allowances for the control period in 2009 to CAIR  $NO_X$  units in the State and covered by such request as follows:
- (1) Upon receipt of each such request, the Department will make any necessary adjustments to the request to ensure that the amount of the CAIR NO<sub>X</sub> allowances requested meets the requirements of paragraph (b) or (c) of this section.
- (2) If the State's compliance supplement pool under paragraph (a) of this section has an amount of CAIR  $NO_X$  allowances not less than the total amount of CAIR  $NO_X$  allowances in all such requests (as adjusted under paragraph (d)(1) of this section), the Department will allocate to each CAIR  $NO_X$  unit covered by such requests the amount of CAIR  $NO_X$  allowances requested (as adjusted under paragraph (d)(1) of this section).
- (3) If the State's compliance supplement pool under paragraph (a) of this section has a smaller amount of CAIR NO<sub>X</sub> allowances than the total amount of CAIR NO<sub>X</sub> allowances in all such requests (as adjusted under paragraph (d)(1) of this section), the Department will allocate CAIR NO<sub>X</sub> allowances to each CAIR NO<sub>X</sub> unit covered by such requests according to the following formula and rounding to the nearest whole allowance as appropriate:

Unit's allocation = Unit's adjusted allocation  $\times$  (State's compliance supplement pool  $\div$  Total adjusted allocations for all units)

#### Where:

"Unit's allocation" is the amount of CAIR NO<sub>X</sub> allowances allocated to the unit from the State's compliance supplement pool.

"Unit's adjusted allocation" is the amount of CAIR  $NO_X$  allowances requested for the unit under paragraph (b) or (c) of this section, as adjusted under paragraph (d)(1) of this section.

"State's compliance supplement pool" is the amount of CAIR NO<sub>X</sub> allowances in the State's compliance supplement pool.

"Total adjusted allocations for all units" is the sum of the amounts of allocations requested for all units under paragraph (b) or (c) of this section, as adjusted under paragraph (d)(1) of this section.

- (4) By November 30, 2009, the Department will determine, and submit to the Administrator, the allocations under paragraph (d)(2) or (3) of this section.
- (5) By January 1, 2010, the Administrator will record the allocations under paragraph (d)(4) of this section.

# Subpart FF "CAIR NO<sub>x</sub> Allowance Tracking System"

The provisions of Title 40 CFR Part 96, subpart FF, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart FF						
Federal Register Citation Volume Date Notice						
Original Promulgation Vol. 70 May 12, 2005 [70 FR 25162]						
Revision						

### Subpart GG "CAIR NO<sub>x</sub> Allowance Transfers"

The provisions of Title 40 CFR Part 96, subpart GG, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart GG						
Federal Register Citation Volume Date Notice						
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]			
Revision						

#### Subpart HH "Monitoring and Reporting"

The provisions of Title 40 CFR Part 96, subpart HH, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart HH				
Federal Register Citation Volume Date Notice				
Original Promulgation Vol. 70 May 12, 2005 [70 FR 25162]				

40 CFR Part 96 subpart HH				
Federal Register Citation Volume Date Notice				
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

### Subpart II "CAIR NO<sub>x</sub> Opt-in Units"

The provisions of Title 40 CFR Part 96, subpart II, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart II				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	April 28, 2006	[71 FR 25304]	

#### CAIR SO<sub>2</sub> TRADING PROGRAM

### Subpart AAA "CAIR SO<sub>2</sub> Trading Program General Provisions"

The provisions of Title 40 CFR Part 96, subpart AAA, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart AAA					
Federal Register Citation Volume Date Notice					
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]		
Revision	Vol. 71	April 28, 2006	[71 FR 25304]		

### Subpart BBB "CAIR Designated Representative for CAIR SO<sub>2</sub> Sources"

The provisions of Title 40 CFR Part 96, subpart BBB, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart BBB				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

### **Subpart CCC "Permits"**

The provisions of Title 40 CFR Part 96, subpart CCC, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart CCC				
Federal Register Citation Volume Date Notice				

40 CFR Part 96 subpart CCC				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

#### Subpart DDD [Reserved]

# Subpart EEE [Reserved]

# Subpart FFF "CAIR SO<sub>2</sub> Allowance Tracking System"

The provisions of Title 40 CFR Part 96, subpart FFF, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart FFF				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	April 28, 2006	[71 FR 25304]	

# Subpart GGG "CAIR SO2 Allowance Transfers"

The provisions of Title 40 CFR Part 96, subpart GGG, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart GGG				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

### Subpart HHH "Monitoring and Reporting"

The provisions of Title 40 CFR Part 96, subpart HHH, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart HHH				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	April 28, 2006	[71 FR 25304]	

# Subpart III "CAIR SO<sub>2</sub> Opt-in Units"

The provisions of Title 40 CFR Part 96, subpart III, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart III				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	April 28, 2006	[71 FR 25304]	

# CAIR NO<sub>X</sub> OZONE SEASON TRADING PROGRAM

The provisions of 61-62.96, Subparts AAAA through IIII, become effective on January 1, 2009.

Subpart AAAA "CAIR NO<sub>x</sub> Ozone Season Trading Program General Provisions"

The provisions of Title 40 CFR Part 96, subpart AAAA, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein, except as noted below.

40 CFR Part 96 subpart AAAA				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
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The following definitions are added to Section 96.302 Definitions:

"Electric Generating Unit" or "EGU" – any unit subject to this regulation as specified in section 96.304 (a)(1)(i) and (a)(2).

"non-Electric Generating Unit" or "non-EGU" – any unit subject to this regulation as specified in section 96.304 (a)(1)(ii).

The following changes are made in Section 96.304 Applicability:

- (a) Except as provided in paragraph (b) of this section:
- (1) The following units in the State shall be CAIR  $NO_X$  Ozone Season units, and any source that includes one or more such units shall be a CAIR  $NO_X$  Ozone Season source, subject to the requirements of this subpart and subparts BBBB through HHHH of this part:
- (i) EGU Applicability: Any stationary, fossil-fuel-fired boiler or stationary, fossil-fuel-fired combustion turbine serving at any time, since the later of November 15, 1990 or the start-up of the unit's combustion chamber, a generator with nameplate capacity of more than 25 MWe producing electricity for sale.
- (ii) Non-EGU Applicability: Any unit that has a maximum design heat input greater than 250 mmBtu/hr and does not serve a generator with nameplate capacity of more than 25 MWe supplying in any calendar year more than one-third of the unit's potential electric output capacity or 219,000 MWh, whichever is greater, to any utility power distribution system for sale.

The remainder of Section 96.304 remains unchanged.

## Subpart BBBB "CAIR Designated Representative for CAIR NO<sub>x</sub> Ozone Season Sources"

The provisions of Title 40 CFR Part 96, subpart BBBB, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart BBBB				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]	

# **Subpart CCCC "Permits"**

The provisions of Title 40 CFR Part 96, subpart CCCC, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart CCCC					
Federal Register Citation Volume Date Notice					
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]		
Revision					

### Subpart DDDD [Reserved]

# Subpart EEEE "CAIR NO<sub>x</sub> Ozone Season Allowance Allocations"

#### Section 96.340 South Carolina trading budget.

(a) Except as provided in paragraph (b) of this section, the State trading budgets for annual allocations of CAIR NO<sub>X</sub>-Ozone Season allowances for the control periods in 2009 through 2014 and in 2015 and thereafter are respectively as follows:

State	State trading budget for 2009- 2014 (tons)	State trading budget for 2015 and thereafter (tons)
South Carolina	<del>15,249</del>	<del>12,707</del>

. .

. . .

- (a) For  $NO_x$  budget units defined as EGUs, the South Carolina trading budget for annual allocations of CAIR  $NO_X$  Ozone Season allowances for the control periods in 2009 through 2014 is 15, 249 tons and in 2015 and thereafter is 12, 707 tons.
- (b) If a permitting authority issues additional CAIR NOX Ozone Season allowance allocations under section 51.123(aa)(2)(iii)(A) of this chapter, the amount in the State trading budget for a control period in a calendar year will be the sum of the amount set forth for the State and for the year in paragraph (a) of this section and the amount of additional CAIR NO<sub>x</sub> Ozone Season allowance allocations issued under section 51.123(aa)(2)(iii)(A) of this chapter for the year.
- (b) For  $NO_x$  budget units defined as non-EGUs, the South Carolina trading budget for annual allocations of CAIR  $NO_x$  Ozone Season allowances for 2009 and thereafter is 3,479 tons.

#### Section 96.341 Timing requirements for CAIR NO<sub>x</sub> Ozone Season allowance allocations.

- (a) For  $NO_x$  Budget units defined as EGUs, the Department will submit to the Administrator the CAIR  $NO_x$  Ozone Season allowance allocations as follows:
- (1) By October 31, 2006, or within sixty days after the effective date of this regulation, whichever is later, the Department will submit to the Administrator the CAIR NO<sub>X</sub> Ozone Season allowance allocations, in a format prescribed by the Administrator and in accordance with section 96.342(a) and (b), for the control periods in 2009, 2010, 2011, and 2012, 2013, and 2014.
- (b)(1)(2) By October 31, 2009 and October 31 of each **four** years thereafter, the Department will submit to the Administrator the CAIR  $NO_X$  Ozone Season allowance allocations, in a format prescribed by the Administrator and in accordance with section 96.342(a) and (b), for the control periods in the **fourth**, **fifth**, **sixth** and **seventh** years after the year of the applicable deadline for submission under this paragraph.
- (c)(1)(3) By July 31, 2009 and July 31 of each year thereafter, the Department will submit to the Administrator the CAIR  $NO_X$  Ozone Season allowance allocations for the new unit set-aside, in a format prescribed by the Administrator and in accordance with section 96.342(a), (c), and (d), for the control period in the year of the applicable deadline for submission under this paragraph.
- (b) For NO<sub>x</sub> Budget units defined as non-EGUs, the Department will submit to the Administrator the CAIR NO<sub>x</sub> Ozone Season allowance allocations as follows:
- (1) (i) By October 31, 2006, or within 60 days of the effective date of this regulation, whichever is later, the Department will submit to the Administrator the CAIR  $NO_X$  Ozone Season allowance allocations, in a format prescribed by the Administrator, for the control periods in 2009, 2010, 2011 and 2012.
- (ii) The CAIR  $NO_X$  Ozone Season allowance allocations for 2009, 2010, and 2011 will be as follows for the listed facilities:

Company Name	Total Annual Allocations by Company for 2009, 2010, and 2011 (tons)
Bowater, Inc.	54
Voridian	510
Invista	352
International Paper: Eastover	401
Sonoco: Hartsville	228
<b>Springs Industries: Grace</b>	128
<b>Stone Container: Florence</b>	807
Cogen South	872
Weyerhaeuser: Marlboro Mill	23
TOTAL	3,375

(iii) The CAIR  $NO_X$  Ozone Season allowance allocations for 2012 will be determined in accordance with section 96.342(e).

(2) By October 31, 2009 and October 31 of each four years thereafter, the Department will submit to the Administrator the CAIR NO<sub>x</sub> Ozone Season allowance allocations, in a format

prescribed by the Administrator and in accordance with section 96.342(e) and (f), for the control periods in the fourth, fifth, sixth and seventh years after the year of the applicable deadline for submission under this paragraph.

(3) By May 1, 2009 and May 1 of each year thereafter, the Department will submit to the Administrator the CAIR  $NO_X$  Ozone Season new unit set-aside allowance allocations, in a format prescribed by the Administrator and in accordance with section 96.342 (g) for the control period in the year of the applicable deadline for submission under this paragraph.

### Section 96.342 CAIR NO<sub>X</sub> Ozone Season Allowance Allocations.

- (a) (1) The baseline heat input (in mmBtu) used with respect to CAIR NO<sub>X</sub> Ozone Season allowance allocations for EGUs under paragraph (b) of this section for each CAIR NO<sub>X</sub> Ozone Season unit under section 96.341(a) will be:
- (i) For units commencing operation before January 1, 2005, the allowances will be determined using the single highest amount of the unit's heat input for the control periods in years in 2002 through 2005 for the control period for which the CAIR NO<sub>x</sub> Ozone Season allowance allocation is being calculated. For units commencing operation before January 1, 2001 the average of the 3 highest amounts of the unit's adjusted control period heat input for 2000 through 2004, with the adjusted control period heat input for each year calculated as follows:
- (A) If the unit is coal-fired during the year, the unit's control period heat input for such year is multiplied by **1.0** (100 percent);
- (B) If the unit is oil-fired during the year, the unit's control period heat input for such year is multiplied by 60 percent; and
- (**CB**) If the unit is not subject to paragraph (a)(1)(i)(A) or (B) of this section, the unit's control period heat input for such year is multiplied by  $40 \cdot 0.60 \cdot (60)$  percent).
- (ii) For units commencing operation on or after January 1, 2005 and for a CAIR  $NO_x$  Ozone Season allowance allocation under section 96.341(a)(2), the allowances will be determined using the single highest amount of the unit's heat input for the control periods that are five, six, seven and eight years before the first year of the control period for which the CAIR  $NO_x$  Ozone Season allowance allocation is being calculated with the adjusted control period heat input for each year calculated as follows:

For units commencing operation on or after January 1, 2001 and operating each calendar year during a period of 5 or more consecutive calendar years, the average of the 3 highest amounts of the unit's total converted control period heat input over the first such 5 years.

- (A) If the unit is coal-fired during the year, the unit's control period heat input for such year is multiplied by 1.0 (100 percent); or
- (B) If the unit is not subject to paragraph (a)(1)(i)(A) of this section, the unit's control period heat input for such year is multiplied by 0.60 (60 percent).
- (2) (i) A unit's control period heat input, and a unit's status as coal-fired or oil fired, for a calendar year under paragraph (a)(1)(i) of this section, and a unit's total tons of NO<sub>X</sub> emissions during a control period in a calendar year under paragraph (c)(3) of this section, will be determined in accordance with

part 75 of this chapter, to the extent the unit was otherwise subject to the requirements of part 75 of this chapter for the year, or will be based on the best available data reported to the permitting authority for the unit, to the extent the unit was not otherwise subject to the requirements of part 75 of this chapter for the year. Heat input data will be obtained from the EPA's Clean Air Market Division.

- (ii) A unit's converted control period heat input for a calendar year specified under paragraph (a)(1)(ii) of this section equals:
- (A) Except as provided in paragraph (a)(2)(ii)(B) or (C) of this section, the control period gross electrical output of the generator or generators served by the unit multiplied by 7,900 Btu/kWh, if the unit is coal-fired for the year, or 6,675 Btu/kWh, if the unit is not coal-fired for the year, and divided by 1,000,000 Btu/mmBtu, provided that if a generator is served by 2 or more units, then the gross electrical output of the generator will be attributed to each unit in proportion to the unit's share of the total control period heat input of such units for the year;
- (B) For a unit that is a boiler and has equipment used to produce electricity and useful thermal energy for industrial, commercial, heating, or cooling purposes through the sequential use of energy, the total heat energy (in Btu) of the steam produced by the boiler during the control period, divided by 0.8 and by 1,000,000 Btu/mmBtu; or
- (C) For a unit that is a combustion turbine and has equipment used to produce electricity and useful thermal energy for industrial, commercial, heating, or cooling purposes through the sequential use of energy, the control period gross electrical output of the enclosed device comprising the compressor, combustor, and turbine multiplied by 3,413 Btu/kWh, plus the total heat energy (in Btu) of the steam produced by any associated heat recovery steam generator during the control period divided by 0.8, and with the sum divided by 1,000,000 Btu/mmBtu.
- (b) (1) For each control period in 2009 and thereafter, the Department will allocate to all CAIR NO<sub>X</sub> Ozone Season units in the State that have a baseline heat input (as determined under paragraph (a) of this section) a total amount of CAIR NO<sub>X</sub> Ozone Season allowances equal to 95 percent for a control period during 2009 through 2014, and 97 percent of the tons of NO<sub>X</sub> emissions in the State EGU trading budget under Section 96.340 for a control period during 2015 and thereafter, under section 96.340 (except as provided in paragraph (d) of this section).
- (2) The Department will allocate CAIR NO<sub>X</sub> Ozone Season allowances to each CAIR NO<sub>X</sub> Ozone Season unit under paragraph (b)(1) of this section in an amount determined by multiplying the total amount of CAIR NO<sub>X</sub> Ozone Season allowances allocated under paragraph (b)(1) of this section by the ratio of the baseline heat input of such CAIR NO<sub>X</sub> Ozone Season unit to the total amount of baseline heat input of all such CAIR NO<sub>X</sub> Ozone Season units in the State and rounding to the nearest whole allowance as appropriate.
- (c) **EGU New Unit Set-aside** For each control period in 2009 and thereafter, the Department will allocate CAIR NO<sub>x</sub> Ozone Season allowances to CAIR NO<sub>x</sub> Ozone Season units in the State that are not allocated CAIR NO<sub>x</sub> Ozone Season allowances under paragraph (b) of this section because the units do not yet have a baseline heat input under paragraph (a) of this section or because the units have a baseline heat input, but all CAIR NO<sub>x</sub> Ozone Season allowances available under paragraph (b) of this section for the control period are already allocated, in accordance with the following procedures:
- (1) The Department will establish a separate new unit set-aside for each control period. Each new unit set-aside will be allocated CAIR NO<sub>x</sub> Ozone Season allowances equal to 5 percent for a control period in 2009 through 2014, and 3 percent for a control period in 2015 and thereafter, of the amount of

tons of NO<sub>X</sub> emissions in the State **EGU** trading budget under section 96.340(a).

- (2) The CAIR designated representative of such a CAIR NO<sub>x</sub> Ozone Season unit may submit to the Department a request, in a format specified by the Department, to be allocated CAIR NO<sub>x</sub> Ozone Season allowances, starting with the latter of the control period in 2009 or the first control period after the control period in which the CAIR NO<sub>x</sub> Ozone Season unit commences commercial operation and until the first control period for which the unit is allocated CAIR NO<sub>x</sub> Ozone Season allowances under paragraph (b) of this section. A separate CAIR NO<sub>x</sub> Ozone Season allowance allocation request for each control period for which CAIR NO<sub>x</sub> allowances are sought must be submitted on or before February 1 of such control period and after the date on which the CAIR NO<sub>x</sub> Ozone Season unit commences commercial operation.
- (3) In a CAIR NO<sub>X</sub> Ozone Season allowance allocation request under paragraph (c)(2) of this section, the CAIR designated representative may request for a control period CAIR NO<sub>X</sub> Ozone Season allowances in an amount not exceeding the CAIR NO<sub>X</sub> Ozone Season unit's total tons of NO<sub>X</sub> emissions, *in accordance with subpart HHHH of this regulation*, during the control period immediately before such control period.
- (4) The Department will review each CAIR NO<sub>X</sub> Ozone Season allowance allocation request under paragraph (c)(2) of this section and will allocate CAIR NO<sub>X</sub> Ozone Season allowances for each control period pursuant to such request as follows:
- (i) The Department will accept an allowance allocation request only if the request meets, or is adjusted by the Department as necessary to meet, the requirements of paragraphs (c)(2) and (3) of this section.
- (ii) On or after February 1 before the control period, the Department will determine the sum of the CAIR NO<sub>X</sub> Ozone Season allowances requested (as adjusted under paragraph (c)(4)(i) of this section) in all allowance allocation requests accepted under paragraph (c)(4)(i) of this section for the control period.
- (iii) If the amount of CAIR  $NO_X$  Ozone Season allowances in the new unit set-aside for the control period is greater than or equal to the sum under paragraph (c)(4)(ii) of this section, then the Department will allocate the amount of CAIR  $NO_X$  Ozone Season allowances requested (as adjusted under paragraph (c)(4)(i) of this section) to each CAIR  $NO_X$  Ozone Season unit covered by an allowance allocation request accepted under paragraph (c)(4)(i) of this section.
- (iv) If the amount of CAIR  $NO_X$  Ozone Season allowances in the new unit set-aside for the control period is less than the sum under paragraph (c)(4)(ii) of this section, then the Department will allocate to each CAIR  $NO_X$  Ozone Season unit covered by an allowance allocation request accepted under paragraph (c)(4)(i) of this section the amount of the CAIR  $NO_X$  Ozone Season allowances requested (as adjusted under paragraph (c)(4)(i) of this section), multiplied by the amount of CAIR  $NO_X$  Ozone Season allowances in the new unit set-aside for the control period, divided by the sum determined under paragraph (c)(4)(ii) of this section, and rounded to the nearest whole allowance as appropriate.
- (v) The Department will notify each CAIR designated representative that submitted an allowance allocation request of the amount of CAIR NO<sub>X</sub> Ozone Season allowances (if any) allocated for the control period to the CAIR NO<sub>X</sub> Ozone Season unit covered by the request.
- (d) If, after completion of the procedures under paragraph (c)(4) of this section for a control period, any unallocated CAIR  $NO_X$  Ozone Season allowances remain in the new unit set-aside for the control period, the Department will allocate to each CAIR  $NO_X$  Ozone Season unit that was allocated CAIR  $NO_X$  Ozone

Season allowances under paragraph (b) of this section an amount of CAIR NO<sub>X</sub> Ozone Season allowances equal to the total amount of such remaining unallocated CAIR NO<sub>X</sub> Ozone Season allowances, multiplied by the unit's allocation under paragraph (b) of this section, divided by 95 percent for a control period during 2009 through 2014, and 97 percent for a control period during 2015 and thereafter, of the amount of tons of NO<sub>X</sub> emissions in the State trading budget under section 96.340, and rounded to the nearest whole allowance as appropriate.

- (e) The baseline heat input (in mmBtu) used with respect to CAIR  $NO_X$  Ozone Season allowance allocations for non-EGUs for each CAIR  $NO_X$  Ozone Season unit under section 96.341(b) will be:
- (1) For a CAIR  $NO_x$  Ozone Season allowance allocation under section 96.431(b)(1), the allowances will be determined as follows:
- (i) For the control period for the years 2009, 2010 and 2011, the allocations will be as specified in section 96.431(b)(1)(ii).
- (ii) For the control period for 2012, the allocations will be determined using the single highest amount of the unit's heat input for the control periods in years in 2004 and 2005.
- (2) For a CAIR  $NO_x$  Ozone Season allowance allocation under section 96.341(b)(2), the allowances will be determined using the single highest amount of the unit's heat input for the control periods that are five, six, seven and eight years before the first year of the control period for which the CAIR  $NO_x$  Ozone Season allowance allocation is being calculated.
- (3) The unit's total heat input for the control period in each year specified under paragraph (e) will be determined in accordance with 40 CFR part 75 if the  $NO_x$  Budget unit was otherwise subject to the requirements of 40 CFR part 75 for the year. Heat input data will be obtained from the EPA's Clean Air Market Division.
- (f) (1) For each control period in 2009 and thereafter, the Department will allocate to all CAIR  $NO_X$  Ozone Season units in the State that have a baseline heat input (as determined under paragraph (e) of this section) a total amount of CAIR  $NO_X$  Ozone Season allowances equal to 97 percent for a control period of the tons of  $NO_X$  emissions in the State Non-EGU trading budget under section 96.340(b).
- (2) The Department will allocate CAIR  $NO_X$  Ozone Season allowances to each CAIR  $NO_X$  Ozone Season unit under paragraph (f)(1) of this section in an amount determined by multiplying the total amount of CAIR  $NO_X$  Ozone Season allowances allocated under paragraph (f)(1) of this section by the ratio of the baseline heat input of such CAIR  $NO_X$  Ozone Season unit to the total amount of baseline heat input of all such CAIR  $NO_X$  Ozone Season units in the State and rounding to the nearest whole allowance as appropriate.
- (g) Non-EGU New Unit Set-aside For each control period in 2009 and thereafter, the permitting authority will allocate CAIR  $NO_x$  Ozone Season allowances to CAIR  $NO_x$  Ozone Season units in the State that are not allocated CAIR  $NO_x$  Ozone Season allowances under paragraph (b) of this section because the units do not yet have a baseline heat input under paragraph (a) of this section or because the units have a baseline heat input, but all CAIR  $NO_x$  Ozone Season allowances available under paragraph (b) of this section for the control period are already allocated, in accordance with the following procedures:
  - (1) The Department will establish a separate new unit set-aside for each control period. Each

new unit set-aside will be allocated CAIR  $NO_X$  Ozone Season allowances equal to 3 percent for a control period of the amount of tons of  $NO_X$  emissions in the State Non-EGU trading budget under section 96.340(b).

- (2) The CAIR designated representative of such a CAIR  $NO_X$  Ozone Season unit may submit to the Department a request, in a format specified by the Department, to be allocated CAIR  $NO_X$  Ozone Season allowances, starting with the later of the control period in 2009 or the first control period after the control period in which the CAIR  $NO_X$  Ozone Season unit commences commercial operation and until the first control period for which the unit is allocated CAIR  $NO_X$  Ozone Season allowances under paragraph (h) of this section. The CAIR  $NO_X$  Ozone Season allowance allocation request must be submitted on or before February 1 before the first control period for which the CAIR  $NO_X$  Ozone Season allowances are requested and after the date on which the CAIR  $NO_X$  Ozone Season unit commences commercial operation.
- (3) In a CAIR  $NO_X$  Ozone Season allowance allocation request under paragraph (g)(2) of this section, the CAIR designated representative may request for a control period CAIR  $NO_X$  Ozone Season allowances in an amount not exceeding the CAIR  $NO_X$  Ozone Season unit's total tons of  $NO_X$  emissions, in accordance with subpart HHHH of this regulation, during the control period immediately before such control period.
- (4) The Department will review each CAIR  $NO_X$  Ozone Season allowance allocation request under paragraph (g)(2) of this section and will allocate CAIR  $NO_X$  Ozone Season allowances for each control period pursuant to such request as follows:
- (i) The Department will accept an allowance allocation request only if the request meets, or is adjusted by the Department as necessary to meet, the requirements of paragraphs (g)(2) and (3) of this section.
- (ii) On or after April 1 before the control period, the Department will determine the sum of the CAIR  $NO_X$  Ozone Season allowances requested (as adjusted under paragraph (g)(4)(i) of this section) in all allowance allocation requests accepted under paragraph (g)(4)(i) of this section for the control period.
- (iii) If the amount of CAIR  $NO_X$  Ozone Season allowances in the new unit set-aside for the control period is greater than or equal to the sum under paragraph (g)(4)(ii) of this section, then the Department will allocate the amount of CAIR  $NO_X$  Ozone Season allowances requested (as adjusted under paragraph (g)(4)(i) of this section) to each CAIR  $NO_X$  Ozone Season unit covered by an allowance allocation request accepted under paragraph (g)(4)(ii) of this section.
- (iv) If the amount of CAIR  $NO_X$  Ozone Season allowances in the new unit set-aside for the control period is less than the sum under paragraph (g)(4)(i) of this section, then the Department will allocate to each CAIR  $NO_X$  Ozone Season unit covered by an allowance allocation request accepted under paragraph (g)(4)(i) of this section the amount of the CAIR  $NO_X$  Ozone Season allowances requested (as adjusted under paragraph (g)(4)(i) of this section), multiplied by the amount of CAIR  $NO_X$  Ozone Season allowances in the new unit set-aside for the control period, divided by the sum determined under paragraph (g)(4)(i) of this section, and rounded to the nearest whole allowance as appropriate.
- (v) The Department will notify each CAIR designated representative that submitted an allowance allocation request of the amount of CAIR  $NO_X$  Ozone Season allowances (if any) allocated for the control period to the CAIR  $NO_X$  Ozone Season unit covered by the request.

(h) If, after completion of the procedures under paragraph (g)(4) of this section for a control period, any unallocated CAIR  $NO_X$  Ozone Season allowances remain in the new unit set-aside for the control period, the Department will allocate to each CAIR  $NO_X$  Ozone Season unit that was allocated CAIR  $NO_X$  Ozone Season allowances under paragraph (f) of this section an amount of CAIR  $NO_X$  Ozone Season allowances equal to the total amount of such remaining unallocated CAIR  $NO_X$  Ozone Season allowances, multiplied by the unit's allocation under paragraph (f) of this section, divided by 97 percent for a control period of the amount of tons of  $NO_X$  emissions in the State Non-EGU trading budget under section 96.340(b), and rounded to the nearest whole allowance as appropriate.

### Subpart FFFF "CAIR NO<sub>x</sub> Ozone Season Allowance Tracking System"

The provisions of Title 40 CFR Part 96, subpart FFFF, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart FFFF				
Federal Register Citation Volume Date Notice				
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]	
Revision	Vol. 71	April 28, 2006	[71 FR 25304]	

### Subpart GGGG "CAIR NO<sub>x</sub> Ozone Season Allowance Transfers"

The provisions of Title 40 CFR Part 96, subpart GGGG, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart GGGG					
<b>Federal Register Citation</b>	Volume	Date	Notice		
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]		
Revision	Vol. 71	April 28, 2006	[71 FR 25304]		

### Subpart HHHH "Monitoring and Reporting"

The provisions of Title 40 CFR Part 96, subpart HHHH, as originally published in the Federal Register and as subsequently amended upon publication in the Federal Register as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart HHHH					
<b>Federal Register Citation</b>	Volume	Date	Notice		
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]		
Revision	Vol. 71	<b>April 28, 2006</b>	[71 FR 25304]		

#### Subpart IIII "CAIR NO<sub>x</sub> Ozone Season Opt-in Units"

The provisions of Title 40 CFR Part 96, subpart IIII, as originally published in the *Federal Register* and as subsequently amended upon publication in the *Federal Register* as listed below, are incorporated by reference as if fully repeated herein.

40 CFR Part 96 subpart IIII					
<b>Federal Register Citation</b>	Volume	Date	Notice		
<b>Original Promulgation</b>	Vol. 70	May 12, 2005	[70 FR 25162]		
Revision	Vol. 71	April 28, 2006	[71 FR 25304]		

#### ATTACHMENT D

# State Register Notice of Drafting Published July 22, 2005

# DEPARTMENT OF HEALTH AND ENVIRONMENTAL CONTROL

CHAPTER 61

Statutory Authority: S.C. Code Section 48-1-10 et seq.

#### **Notice of Drafting:**

The Department is proposing to amend R.61-62, *Air Pollution Control Regulations and Standards* and the State Implementation Plan (SIP). Interested persons are invited to present their views in writing to L. Nelson Roberts, Jr., Regulatory Development Section, Bureau of Air Quality, 2600 Bull Street, Columbia, SC 29201. To be considered, comments must be received by August 22, 2005, the close of the drafting comment period.

# **Synopsis:**

On March 10, 2005, and March 15, 2005, the United States Environmental Protection Agency (EPA) finalized two rules known as the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (Clean Air Interstate Rule)," (also referred to as CAIR) and the "Standards of Performance for New and Existing Stationary Sources: Electric Utility Steam Generating Units," (also referred to as CAMR), respectively.

CAIR was published in the Federal Register on May 12, 2005 [70 FR 25162]. This rule affects 28 states and the District of Columbia. In CAIR, the EPA found that South Carolina is one of the 28 states that contributes significantly to nonattainment of the National Ambient Air Quality Standards (NAAQS) for fine particles (PM<sub>2.5</sub>) and/or 8-hour ozone in downwind states. The EPA is requiring these states to revise their SIPs to reduce emissions of sulfur dioxide (SO<sub>2</sub>) and/or nitrogen oxides (NOx). Sulfur dioxide is a precursor to PM<sub>2.5</sub> formation, and NOx is a precursor to both PM<sub>2.5</sub> and ozone formation. The EPA has determined that electric generating units (EGUs) in South Carolina contribute to nonattainment of PM<sub>2.5</sub> and 8-hour ozone in downwind states.

CAMR was published in the Federal Register on May 18, 2005 [70 FR 28606]. This rule establishes standards of performance for mercury for new and existing coal-fired electric utility steam generating units, as defined in Clean Air Act (CAA) section 111(d). This amendment to the CAA establishes a mechanism by which mercury emissions from new and existing coal-fired Utility Units are capped at specified, nation-wide levels. States must adopt standards of performance for mercury emissions reductions by submitting an implementation plan, referred to as an "111(d) Plan" which requires a state rulemaking action followed by submittal to the EPA for review and approval.

EPA coordinated the concurrent release of CAMR with CAIR because a "co-benefit" of implementing the mechanisms for controlling SO<sub>2</sub> and NOx emissions as required by CAIR is the reduction of mercury emissions. Coordinating the development of CAMR with the CAIR rule allows states to take advantage of the mercury emissions reductions that can be achieved by the air pollution controls designed and installed to reduce SO<sub>2</sub> and NOx.

The EPA has established a schedule for states to submit their SIP and 111(d) Plan. South Carolina must submit its SIP under CAIR to EPA by September 11, 2006, and the 111(d) Plan under CAMR to EPA by November 17, 2006.

The Department proposes to amend Regulations 61-62, *Air Pollution Control Regulations and Standards* and the SIP to address the requirements of CAIR and CAMR.

The proposed amendments will require legislative review.

#### ATTACHMENT E

# State Register Notice of Drafting Published February 24, 2006

# DEPARTMENT OF HEALTH AND ENVIRONMENTAL CONTROL

CHAPTER 61

Statutory Authority: S.C. Code Section 48-1-10 et seq.

#### **Notice of Drafting:**

The Department is proposing to amend R.61-62, *Air Pollution Control Regulations and Standards* and the State Implementation Plan (SIP). The purpose of this notice is to extend the drafting period previously established by the July 22, 2005, drafting notice published in Volume 29, Issue No. 7 of the *South Carolina State Register*. All previous comments, as well as any additional comments received after this publishing, will be considered. Interested persons are invited to present their views in writing to L. Nelson Roberts, Jr., Regulatory Development Section, Bureau of Air Quality, 2600 Bull Street, Columbia, SC 29201. To be considered, comments must be received no later than 5:00 pm on Monday, March 27, 2006, the close of the drafting comment period.

### **Synopsis:**

On March 10, 2005, and March 15, 2005, the United States Environmental Protection Agency (EPA) finalized two rules known as the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (Clean Air Interstate Rule)," (also referred to as CAIR) and the "Standards of Performance for New and Existing Stationary Sources: Electric Utility Steam Generating Units," (also referred to as CAMR), respectively.

CAIR was published in the Federal Register on May 12, 2005 [70 FR 25162]. This rule affects 28 states and the District of Columbia. In CAIR, the EPA found that South Carolina is one of the 28 states that contributes significantly to nonattainment of the National Ambient Air Quality Standards (NAAQS) for fine particles (PM<sub>2.5</sub>) and/or 8-hour ozone in downwind states. The EPA is requiring these states to revise their SIPs to reduce emissions of sulfur dioxide (SO<sub>2</sub>) and/or nitrogen oxides (NOx). Sulfur dioxide is a precursor to PM<sub>2.5</sub> formation, and NOx is a precursor to both PM<sub>2.5</sub> and ozone formation. The EPA has determined that electric generating units (EGUs) in South Carolina contribute to nonattainment of PM<sub>2.5</sub> and 8-hour ozone in downwind states.

CAMR was published in the Federal Register on May 18, 2005 [70 FR 28606]. This rule establishes standards of performance for mercury for new and existing coal-fired electric utility steam generating units, as defined in Clean Air Act (CAA) section 111(d). This amendment to the CAA establishes a mechanism by which mercury emissions from new and existing coal-fired Utility Units are capped at specified, nation-wide levels. States must adopt standards of performance for mercury emissions reductions by submitting an implementation plan, referred to as an "111(d) Plan" which requires a state rulemaking action followed by submittal to the EPA for review and approval.

EPA coordinated the concurrent release of CAMR with CAIR because a "co-benefit" of implementing the mechanisms for controlling  $SO_2$  and NOx emissions as required by CAIR is the reduction of mercury emissions. Coordinating the development of CAMR with the CAIR rule allows states to take advantage of the mercury emissions reductions that can be achieved by the air pollution controls designed and installed to reduce  $SO_2$  and NOx.

The EPA has established a schedule for states to submit their SIP and 111(d) Plan. South Carolina must

submit its SIP under CAIR to EPA by September 11, 2006, and the 111(d) Plan under CAMR to EPA by November 17, 2006.

The Department proposes to amend Regulations 61-62, *Air Pollution Control Regulations and Standards* and the SIP to address the requirements of CAIR and CAMR.

The proposed amendments will require legislative review.

#### ATTACHMENT F

Draft State Register Notice of Proposed Regulation for Regulation 61-62, Air Pollution Control Regulations and Standards And the South Carolina State Implementation Plan September 14, 2006

Document No. \_\_\_\_\_ **DEPARTMENT OF HEALTH AND ENVIRONMENTAL CONTROL**CHAPTER 61

Statutory Authority: S.C. Code Section 48-1-10 et seq.

Regulation 61-62, Air Pollution Control Regulations and Standards, and the South Carolina State Implementation Plan

#### **Preamble:**

On March 10, 2005, and March 15, 2005, the United States Environmental Protection Agency (EPA) finalized two rules known as the "Rule to Reduce Interstate Transport of Fine Particulate Matter and Ozone (Clean Air Interstate Rule)," (also referred to as CAIR) and the "Standards of Performance for New and Existing Stationary Sources: Electric Utility Steam Generating Units," (also referred to as CAMR), respectively.

CAIR was published in the Federal Register on May 12, 2005 [70 FR 25162]. This rule affects 28 states and the District of Columbia. In CAIR, the EPA found that South Carolina is one of the 28 states that contributes significantly to nonattainment of the National Ambient Air Quality Standards (NAAQS) for fine particles ( $PM_{2.5}$ ) and/or 8-hour ozone in downwind states. The EPA is requiring these states to revise their SIPs to reduce emissions of sulfur dioxide ( $SO_2$ ) and/or nitrogen oxides (NOx). Sulfur dioxide is a precursor to  $PM_{2.5}$  formation, and NOx is a precursor to both  $PM_{2.5}$  and ozone formation. The EPA has determined that electric generating units (EGUs) in South Carolina contribute to nonattainment of  $PM_{2.5}$  and 8-hour ozone in downwind states.

CAMR was published in the Federal Register on May 18, 2005 [70 FR 28606]. This rule establishes standards of performance for mercury for new and existing coal-fired electric utility steam generating units, as defined in Clean Air Act (CAA) section 111(d). This amendment to the CAA establishes a mechanism by which mercury emissions from new and existing coal-fired Utility Units are capped at specified, nation-wide levels. States must adopt standards of performance for mercury emissions reductions by submitting an implementation plan, referred to as a "111(d) Plan" which requires a state rulemaking action followed by submittal to the EPA for review and approval.

EPA coordinated the concurrent release of CAMR with CAIR because a "co-benefit" of implementing the mechanisms for controlling  $SO_2$  and NOx emissions as required by CAIR is the reduction of mercury emissions. Coordinating the development of CAMR with the CAIR rule allows states to take advantage of the mercury emissions reductions that can be achieved by the air pollution controls designed and installed to reduce  $SO_2$  and NOx.

The EPA has established a schedule for states to submit their SIP and 111(d) Plan. South Carolina must submit its SIP under CAIR to EPA by September 11, 2006, and the 111(d) Plan under CAMR to EPA by November 17, 2006.

The proposed amendments to Regulation 61-62, Air Pollution Control Regulations and Standards, are

necessary comply with Federal rules. The Department has used its discretion to make the Clean Air Mercury Rule more stringent than the Federal rule by potentially retiring unused Hg allowances instead of providing them to affected utilities. Therefore, legislative review will be required.

A Notice of Drafting for these proposed changes was published in the *State Register* on July 22, 2005. A second Notice of Drafting extending the drafting comment period was published in the *State Register* on February 24, 2006.

#### **Preliminary Fiscal Impact Statement:**

Existing staff and resources will be utilized to implement these amendments.

# **Discussion of Proposed Revisions:**

The Summary of Proposed Revisions is submitted in Attachment B and is omitted here to conserve space in the Board Item.

#### **Notice of Staff Informational Forum:**

Staff of the Department of Health and Environmental Control invite interested members of the public to attend a staff-conducted informational forum to be held on November 27, 2006 at 10:00 a.m. in room 3141 (Wallace Room) at the Department of Health and Environmental Control, 2600 Bull Street, Columbia, SC. The purpose of the forum is to receive comments from interested persons on the proposed amendments to Regulation 61-62, *Air Pollution Control Regulations and Standards*.

Interested persons are also provided an opportunity to submit written comments to L. Nelson Roberts, Jr. at the South Carolina Department of Health and Environmental Control, Bureau of Air Quality, 2600 Bull Street, Columbia, SC 29201. To be considered, comments must be received no later than 5:00 p.m. on November 27, 2006. Comments received shall be submitted to the Board in a Summary of Public Comments and Department Responses.

Copies of the proposed regulation for public notice and comment may be obtained by contacting L. Nelson Roberts, Jr. at the South Carolina Department of Health and Environmental Control, Bureau of Air Quality, 2600 Bull Street, Columbia, SC 29201, or by calling (803) 898-4122.

# Notice of Public Hearing and Opportunity for Public Comment Pursuant to S.C. Code Sections 1-23-110 and 1-23-111:

Interested members of the public and regulated community are invited to comment on the proposed amendments to Regulation 61-62, *Air Pollution Control Regulations and Standards* at a public hearing to be conducted by the Board of Health and Environmental Control at its regularly-scheduled meeting on January 11, 2007. The public hearing is to be held in room 3420 (Board Room) of the Commissioner's Suite, third floor, Aycock Building of the Department of Health and Environmental Control, 2600 Bull Street, Columbia, SC. The Board meeting commences at 10:00 a.m. at which time the Board will consider items on its agenda in the order presented. The order of presentation for public hearings will be noted in the Board's agenda to be published by the Department twenty-four hours in advance of the meeting. Persons desiring to make oral comments at the hearing are asked to limit their statements to five minutes or less, and as a courtesy are asked to provide written copies of their presentation for the record.

# **Statement of Need and Reasonableness:**

The text of the Statement of Need and Reasonableness is submitted in Attachment A and is omitted here to conserve space in the Board Item.

# Text of Proposed Amendments to Regulation 61-62 for Public Comment:

The text of the Proposed Amendment is submitted in Attachment C and is omitted here to conserve space in the Board Item.

# ATTACHMENT G SUMMARY OF COMMENTS RECEIVED AND DEPARTMENTAL RESPONSES

The Department published a Notice of Drafting announcing the development of the State's Clean Air Interstate Rule (CAIR) and Clean Air Mercury Rule (CAMR) on July 24, 2005. Meetings with stakeholders interested in the development of these rules were held on October 10, 2005; November 4, 2005; December 7, 2005; and January 30, 2006. This summary includes comments received as a result of the Notice of Drafting and the stakeholder meetings. CAIR and CAMR are separate rules. However, the rules are being developed concurrently because they are closely related. The comments summarized here are separated according to each rule and address areas where the Environmental Protection Agency (EPA) has given the State flexibility in implementing the rules.

# I. Responses to comments received after the July 24, 2005 publication of the Notice of Drafting in the *State Register*.

#### A. Clean Air Interstate Rule

**Duke Energy** supports the State adopting the Federal rules without any changes, emphasizing the need to retain the cap and trade components of CAIR.

**Florida Power and Light (FPL)** supports the cap and trade program for nitrogen oxides  $(NO_x)$ , and suggests that the Department implement a fuel-neutral allowance allocation method. Also, FPL favors an output-based allowance allocation methodology. This would allow more allowances to be allocated to utilities that are more energy efficient.

**South Carolina Chamber of Commerce** encourages the Department to incorporate flexibility in the rules regarding a facility's ability to "opt-in" to the CAIR program although it does not meet the applicability requirements. The Chamber also favors the cap and trade provisions of CAIR.

**Progress Energy** encourages the Department to adopt the Federal language in CAIR, to include the cap and trade programs.

**Calpine** favors an output-based allocation program with no adjustments for fuel type under CAIR. Calpine also suggests reallocating the baseline heat input values used to determine a facility's share of allowances every three years and not having a "new source set-aside."

# **B.** Clean Air Mercury Rule

**Duke Energy** supports the State adopting the Federal rules without any changes, emphasizing the need to retain the cap and trade components of CAMR.

**South Carolina Chamber of Commerce** favors the cap and trade provisions of CAMR.

**Progress Energy** encourages the Department to adopt the Federal language in CAMR, to include the cap and trade program.

The Department's response to these comments was to establish a stakeholder group composed of utilities, environmental groups, and other interested parties to further discuss these issues and the Department's flexibility in implementing these rules.

## II. Responses to comments received after the October 10, 2005 Stakeholder meeting.

During this meeting, the areas of the rules where the State has flexibility were discussed. The Department requested comments from the stakeholders by October 24, 2005. The items discussed below reflect the comments we received after this meeting.

#### A. Clean Air Interstate Rule

1. Schedule of  $NO_x$  allowance allocations - The Federal rule allocates allowances six years ahead of the year when they can be used. The initial allocation is for six years and subsequent allocations are done on an annual basis.

**Duke Energy** supports the Federal rule that establishes a six-year allocation time period, with an annual allocation six years ahead of the compliance year the allocations are to be used.

**South Carolina Pulp and Paper Association (SCPPA)** recommends that NO<sub>X</sub> allowances and baseline heat input should be reallocated on the same schedule, every three years. The schedule should also remain the same for the life of the regulation.

**Calpine** believes the initial allocation should be for a shorter time period than the six-year period in the Federal rule. They suggest an annual allocation three years ahead of each compliance year.

**FPL** recommends a three to five year allocation period.

**Santee Cooper** recommends the time between allocation and year of use reduced from six to three years and that the allocations be done every three years.

**SCANA** supports the Federal rule and supports the longer allocation period.

The Department supports shortening the allocation period proposed in the Federal rule to a three-year cycle. Every three years, the baseline heat input would be reevaluated, and allocations would be made for the third, fourth, and fifth years ahead, providing a three-year notification of allocations. The NOx SIP Call also has a three-year advance notification of allocations for facilities, and this has not caused any problems. This would leave ample time for facilities to plan while being more responsive to changes in production and allowance needs that inevitably occur, and would bring in new sources to the main pool of allowances sooner than the period which would result from the Federal rule, thereby reducing the burden on the new source set-aside. Shortening the allocation period, along with recalculating the baseline heat input, would be more responsive to changing situations.

2. Calculating the  $NO_x$  allocation baseline - In the Federal rule, once the baseline heat input for each unit is calculated, it does not change. However, its portion of the number of allowances of the State's budget may change as new units are included. This means that older units use the same baseline period and heat input for all subsequent allocations. The baseline heat input is based on the average of the highest three years of five-year period from 2000-2004.

**Duke Energy** supports the Federal rule for the baseline allocation that is the average of the highest 3 years of a 5-year period. Duke Energy also believes that the baseline heat input for older units should be periodically updated to use the most recent heat input data, but should continue to use a 5-year period of time.

**SCPPA** recommends that  $NO_X$  allowance reallocations and baseline heat input data used should be on the same schedule (every three years). The schedule should also remain the same for the life of the regulation.

**Calpine** supports updating the baseline allocations periodically.

**FPL** supports updating the baseline allocations periodically.

**Santee Cooper** recommends the Federal rule methodology for determining heat input (the average of the highest three years of a five year period). However, Santee Cooper recommends updating heat input for all units with each reallocation period.

**SCANA** supports the Federal rule methodology for determining heat input, but recommends periodically updating allocations for older units.

The Department supports updating baseline heat input periodically, just as most of the commenters suggested. However, we recommend updating the baseline heat input every three years, using the single highest heat input (not the average of the heat inputs for two or more years) during a three-year period that is five, six and seven years prior to the allocation period. Baseline heat input would be utilized to determine allocations for all sources – old and new.

Updating the heat input periodically considers the dynamics of the marketplace. New sources can come on-line, and the early years of operation may not be reflective of the future production of the facility. Also, by periodically updating the baseline, new units will be included in the existing unit allocation pool more quickly. In addition, existing facilities may see substantial changes within a three-year period, such as by increasing or decreasing production and allocation needs or by eliminating sources. Updating the baseline heat input periodically will consider these fluctuations. Furthermore, basing allocations on a baseline heat input that is updated periodically should encourage facilities to become more efficient by lowering the number of allowances that they need, thereby either decreasing the number of allowances needed to purchase for compliance or increasing the number of allowances available to sell, trade or bank. The three-year period being considered should be a representative period upon which to determine the updated baseline.

**3. Fuel type allocation system -** The Federal rule contains an allocation system that is adjusted according to fuel type. The heat input for coal-fired utilities is given more weight than the heat input for oil-fired utilities. The heat input for natural gas and other fuels is given the less weight.

**Duke Energy** supports the Federal rule that allocates NO<sub>x</sub> credits based on fuel type.

**SCPPA** supports the Federal rule regarding an allocation system adjusted according to fuel type.

Calpine supports a fuel neutral allocation system whereby the heat input for all fuel types is treated equally.

**Progress Energy** recommends that the Department utilize the EPA Federal rule fuel adjustments for existing sources.

**FPL** supports a fuel neutral allocation system.

**Santee Cooper** supports the Federal rule with adjustments made for fuel type.

**SCANA** supports the Federal rule with adjustments made for fuel type.

The Department supports the language in the Federal rule that allocates allowances adjusted for fuel

type. The EPA considered the costs of controlling emissions for each type of affected source, along with the fuel types used. Among the fuel types considered, facilities that used coal also produced the most emissions. It is also more economically burdensome for these facilities to install effective controls. Therefore, the EPA utilized the fuel-adjustment factors to neutralize the economic effect of this difference.

Although the adjustment may tend to favor the higher polluting fuel and might discourage coal-fired utilities from becoming more efficient in itself, the cap and trade program encourages facilities using any type of fuel to become more efficient and decrease emissions.

The EPA gave our State a budget based on these adjustment factors, and we are considering following the Federal rule and allocate allowances based on the same adjustments. However, we acknowledge that a fuel-neutral allocation system would be much easier to implement. Currently, the information needed to calculate the ratios of fuel types to heat input for facilities using different fuels is not available or is difficult to obtain. Also, the calculations of adjusted heat input would probably be more complicated and time consuming. We are continuing to look into our options regarding this issue and appreciate further input.

**4.** New and Existing Sources for Determining Baseline Heat Input - The Federal rule divides units into two categories: older units that commenced operation prior to 2001, and units that went on-line starting in 2001. For the older units, the baseline calculation for determining allowance allocations is based on heat input. For the new units, the rules use a modified output-based approach with credit for combined heat and power (CHP).

**Duke Energy** recommends a heat input method for all units when calculating the NOx allowance allocations. Using this one method for old and new units will provide consistency in the approach to determining the baseline calculation.

**SCPPA** supports the Federal rule regarding two categories for establishing baseline heat input value for determining allocations. CHP units are more efficient and deserve recognition.

Calpine suggests that the two-tiered system is not equitable. All units should be treated as existing after some initial period and allocations should be made based on output regardless of their date of commencement of operation.

**FPL** supports an output based allocation system.

Santee Cooper supports applying a consistent heat input across all units (pre- and post- 2001).

**SCANA** supports a method based on heat input.

**The Department** supports a system based upon using heat input to determine allowance allocations for all sources, existing and new. This system would be consistent and not favor any particular facility. This approach is simple and fits into our overall ideas for this program.

While an output based allocation system might encourage facilities to become more efficient, the capand-trade system has proven to be an effective incentive for facilities at reducing their emissions, creating extra allowances that can be traded or sold.

**5.**  $NO_x$  new source set-aside - The Federal rule establishes a new sources set aside of five percent for the years 2009-2014 and three percent for each year thereafter.

**Duke Energy** supports the Federal rule recommendation of five percent for the 2009-2014 period and three percent each year thereafter.

**Calpine** supports a new source set-aside of eight to ten percent.

**Progress Energy** recommends that the Department allocate the State's NOx allowances without a new source set-aside. This would give existing facilities greater certainty regarding future NOx allocations, and it would relieve the Department of the burden of administering the set-aside program and the associated periodic re-allocations of NOx allowances.

**SCPPA** recommends the minimum three percent new source set-aside for new sources. The Department held four percent new source set-aside for the  $NO_X$  SIP Call, which proved to provide more allowances than needed by new sources, and credits were returned to existing sources.

**FPL** supports a set aside of at least six percent, but a larger new source set-aside of ten percent would promote more efficient generation.

**Santee Cooper** proposes using a lower set aside of zero or one percent for 2009-2014 and thereafter.

**SCANA** supports a very small set aside of one to two percent.

**The Department** is proposing a new source set-aside of three percent annually, beginning in 2009. Because the reallocation period the Department is proposing is three years instead of five, new sources should enter into the main allocation pool sooner, thereby diminishing the need for a larger new source set-aside.

The Department has considered its experience with the new source set-aside in the NOx SIP Call. This program has an initial set-aside of four percent, of which the total amount of allowances is not used because there have not been many new sources. This is one of the factors that led us to recommend a three percent set-aside amount. Several commenters recommended set-asides of zero to two percent, indicating a lack of need of a large amount of allowances in a new source set-aside.

**6.** Treatment of  $NO_x$  SIP Call Non-EGUs -  $NO_x$  SIP Call states are not required to bring their non-EGUs into the CAIR  $NO_x$  ozone season budget program; however, the SIP Call obligations do not go away and if states do not include non-EGUs, they must account for those reductions through other means.

**Duke Energy** supports including non-EGUs in the CAIR  $NO_x$  ozone season budget program and adding their non-EGU SIP Call allowances to the CAIR  $NO_x$  ozone season EGU budget.

**Calpine** supports including non-EGUs in the CAIR NO<sub>x</sub> Budget Program.

**SCPPA** strongly recommends that the  $NO_x$  SIP Call non-EGUs are included in the CAIR  $NO_x$  ozone season program and maintain a separate budget. This will assure that there is no appearance that non-EGU sources are regulated under the CAIR regulation, avoiding the disincentives in the Federal rule for such pursuit.

**Santee Cooper** supports bringing non-EGUs into the CAIR  $NO_x$  ozone season budget program as long as their  $NO_x$  SIP Call allocations are included.

**SCANA** favors the inclusion of non-EGUs and their allowances into the CAIR NO<sub>x</sub> ozone season budget program.

**The Department** proposes including non-EGUs in the CAIR  $NO_x$  ozone season budget program. The budget for the non-EGUs will be included in the State's  $NO_x$  CAIR Budget Program and will not take away allowances from the EGUs subject to CAIR.

**7. Opt-in for non-EGUs** – The Federal rule allows units that do not meet the applicability requirements of the rule to participate in the program, including the cap-and-trade programs, if they choose to do so.

**SCPPA** supports both opt-in provisions in the Federal rule and believes South Carolina should allow these provisions in their regulation. Opt-in units should also maintain a separate annual budget, but if they are included in one CAIR annual budget for units subject to the  $NO_X$  SIP Call the CAIR annual budget should not include the allocation for the CAIR  $NO_X$  ozone season program. Units may exist that have made control changes and installed new continuous emissions monitoring systems (CEMS) for the  $NO_X$  SIP Call that can benefit by operating those control devices/CEMS year round and the Opt-in provisions would encourage these activities.

*The Department* supports the opt-in provisions as provided in the Federal rule.

## **B.** Clean Air Mercury Rule

At the October 10, 2005, stakeholders meeting, the Department proposed the possibility of retiring twenty percent of the State's mercury emissions allocation during the first phase of the program. This was proposed because the State's 2010-2017 annual budget allocation is 8.7 percent greater than current emissions calculated for electric utilities, based on 1999 data. Also, some facilities have added additional controls since 1999 that should further reduce actual mercury emissions.

**Duke Energy** does not support retiring any portion of the allowances.

**Progress Energy** recommends that the Department not retire these allocations due to the uncertainty of the method used to determine the 1999 mercury emissions. Current emissions are calculated based on mercury-in-coal data from the 1999 EPA Information Collection Request, and therefore are only estimates. A possible alternative is to set aside a percentage of the allocation as a compliance supplement pool in the event that emissions are greater than current estimates.

The Southern Environmental Law Center (SELC) does not support any rule that would allow for interstate trading of Mercury allowances. A twenty percent Mercury budget retirement is a good start, but not enough. The Federal CAMR would allow South Carolina utilities to amass and sell excess Mercury emissions to upwind sources that will continue to contaminate South Carolina's air, land, and waterways. SELC recommends that South Carolina adopt a MACT standard for coal-fired utilities that will result in 90 percent control efficiency at plants across the State. Another option proposed by SELC is for the Department to allocate allowances to facilities based on 2003 TRI data. The Department would retain surplus allowances. At the end of each compliance period, the Department would compare monitored emissions to the facility's allowances. Utility sources that properly install and operate control equipment could purchase additional allowances from the Department if a facility's monitored emissions exceed their allocated emission levels. Another option proposed by SELC is for the creation of an in-state system-wide bubble that allows utilities to allocate allowances within their system as needed to cover emissions that do not jibe with modeled predictions. Under this system, utilities could not sell excess allowances outside their system.

**Santee Cooper** believes that there is little or no mercury stack test data to provide any certainty concerning Mercury emissions. Given this uncertainty, Santee Cooper does not support any reductions beyond the Federal CAMR.

**SCANA** recommends that the Department adopt the Federal CAMR rule and the 0.58 ton budget. Several variables make it difficult to know, with any accuracy, what the true level of mercury emissions were in 1999 and what reductions can actually be achieved. Those variables are: a) the mercury concentrations in coal vary from sample to sample and vary significantly by coal type; b) mercury monitoring instrumentation accuracy; and c) mercury specific control technologies are not proven because they are still in the developmental stage. Because of these variables, the Department should adopt the 0.58 tons budget. Additionally, because of these variables, a mercury emissions interstate cap and trade program is essential. An interstate cap and trade program will achieve EPA's mercury reduction goals for the nation, will provide operational flexibility for coal fired generators, and will not create mercury hot spots.

The Department continues to support a Public Health Set-aside of twenty percent of the CAMR Mercury Program Budget. However, because the budget decreases dramatically in 2018, we are considering reducing the Public Health Set-aside to ten percent of the CAMR Mercury Program Budget for 2018 and thereafter. We support this position because the budget we were given by the EPA is larger than the 1999 emissions. We also believe that the controls that sources have utilized since 1999 have decreased mercury emissions even further. While we understand that some data may be questionable, none of it indicates that sources in the State require Mercury allowances above the amount remaining after the Public Health Set-aside has been removed.

#### III. Responses to comments received for the November 4, 2005 Stakeholder meeting.

#### A. Clean Air Interstate Rule

1. Schedule for  $NO_x$  allowance allocations - The Federal rule allocates allowances six years ahead of the year when they can be used. The initial allocation is for six years and subsequent allocations are done on an annual basis.

**Duke Energy** supports the Federal rule that establishes a six-year allocation time period, with an annual allocation six years ahead of the compliance year the allocations are to be used.

**SCPPA** recommends that  $NO_X$  allowances and baseline heat input should be reallocated on the same schedule, every three years. The schedule should also remain the same for the life of the regulation.

**Calpine** believes the initial allocation should be for a shorter time period than provided in the Federal rule. Calpine suggests an annual allocation three years ahead of each compliance year.

**FPL** recommends a three-to-five year allocation period.

**Santee Cooper** recommends the time between allocation and year of use reduced from six to three years and that the allocations be done every three years.

**SCANA** supports the Federal rule and supports the longer allocation period.

The Department supports shortening the allocation period proposed in the Federal rule to a three-year cycle. Every three years, the baseline heat input would be reevaluated, and allocations would be made for the third, fourth, and fifth years ahead, providing a three-year notification of allocations. The NOx SIP Call also has a three-year advance notification of allocations for facilities, and this has not caused any problems. The Department believes this will allow ample time for facilities to plan while being sensitive of the need to reduce the burden on new sources by allowing them to enter the main allowance pool sooner than they would otherwise be allowed under EPA's Federal rule.

Shortening the allocation period, along with recalculating the baseline heat input, would be more responsive to changing situations. While maintaining a longer allocation period may provide additional allowances to facilities that no longer need them (e.g. a facility goes off-line) while potentially depriving a facility that needs the allowances.

2. Calculating the  $NO_x$  allocation baseline - In the Federal rule, once the baseline heat input for each unit is calculated, it does not change. However, its portion of the number of allowances of the State's budget may change as new units are included. This means that older units use the same baseline period and heat input for all subsequent allocations. The baseline heat input is based on the average of the highest three years of five-year period from 2000-2004.

**Duke Energy** supports the Federal rule for the baseline allocation that is the average of the highest 3 years of a 5-year period. Duke Energy also believes that the baseline heat input for older plants should be periodically updated, but should continue to use a 5-year period of time.

**SCPPA** recommends that  $NO_X$  allowances and baseline heat input should be reallocated on the same schedule, every three years. The schedule should also remain the same for the life of the regulation.

**Calpine** supports updating the baseline allocations periodically.

**FPL** supports updating the baseline allocations periodically.

**Santee Cooper** recommends the Federal rule methodology for determining heat input (the average of the highest three years of a five year period). However, the recommend updating heat input for all units with each reallocation period.

**SCANA** supports the Federal rule methodology for determining heat input, but recommends periodic updating of allocations for older units.

**The Department** supports updating baseline heat input periodically, just as most of the commenters suggested. However, we recommend updating the baseline heat input every three years, using the single highest heat input during a three-year period that is five, six and seven years prior to the allocation period. Furthermore, we propose to use a consistent baseline heat input to determine allocations for all sources – old and new.

The Department believes that updating the heat input periodically considers the dynamics of the marketplace. Periodically updating keeps the allocations in line with the actual operation of the plants. It phase out allocations to plants that are no longer running and increases allocations to new plants as they provide increased generation.

**3. Fuel type allocation system -** The Federal rule contains an allocation system that is adjusted according to fuel type. The heat input for coal-fired utilities is given more weight than the heat input for oil-fired utilities. The heat input for natural gas and other fuels is given the less weight.

**Duke Energy** supports the Federal rule that allocates NO<sub>x</sub> credits based on fuel type.

**SCPPA** supports the Federal rule regarding an allocation system adjusted according to fuel type.

Calpine supports a fuel-neutral allocation system.

**Progress Energy** recommends that the Department utilize the EPA Federal rule fuel factors on a heat input basis for existing sources.

**FPL** supports a fuel-neutral allocation system.

**Santee Cooper** supports the Federal rule to maintain the allocation based on fuel type.

**SCANA** supports the Federal rule with adjustment made for fuel type.

**The Department** presently supports the language in the Federal rule that allocates allowances adjusted for fuel type. The reason for our support is because this system recognizes the fact that coal combustion devices have inherently higher  $NO_x$  emissions than oil or natural gas sources. Thus, a fuel neutral allocation system would provide a disproportionately larger share of NOx allocations to oil and gas fired units.

However, the Department recognizes that such a system may tend to promote higher-emitting fuels. Furthermore, we acknowledge that a fuel-neutral allocation system would be much easier to implement. Currently, the information needed to calculate the ratios of fuel types to heat input for facilities using different fuels is not available or is difficult to obtain. Also, the calculations of adjusted heat input would probably be more complicated and time consuming. Thus, we are continuing to look into our options regarding this issue and appreciate further input.

**4.** New and Existing Sources for Determining Baseline Heat Input - The Federal rule divides units into two categories: older units that commenced operation prior to 2001, and units that went on-line starting in 2001. For the older units, the baseline calculation is based on heat input, for the new units, the rules use a modified output-based approach with credit for combined heat and power (CHP).

**Duke Energy** recommends a heat input method for all units when calculating the  $NO_x$  allowance allocations. Using this one method for old and new units will provide a consistency in the approach for determining the baseline calculation.

**SCPPA** supports the Federal rule regarding two categories for establishing baseline heat input. CHP units are more efficient and deserve recognition.

Calpine suggests that the two-tiered system is not equitable. All units should be treated as existing after some initial period and allocations should be made based on output regardless of their date of commencement of operation.

**FPL** supports an output-based allocation system.

Santee Cooper supports applying a consistent heat input across all units (pre- and post- 2001).

**SCANA** supports a heat input method.

**The Department** supports a system based upon using heat input to determine allowance allocations for all sources, existing and new. This provides a consistent and more simplified approach.

While an output-based allocation system might encourage facilities to become more efficient, the Department supports using the heat-input based system for both new and existing units for consistency.

**5.**  $NO_x$  new source set-aside - The Federal rule establishes a new sources set aside of five percent for the years 2009-2014 and three percent for each year thereafter.

**Duke Energy** supports the Federal rule recommendation of five percent for the 2009-2014 period and three percent each year thereafter.

**Calpine** supports a set aside of eight to ten percent.

**Progress Energy** recommends that the Department allocate the State's  $NO_x$  allowances without a new source set-aside. This would give existing facilities greater certainty regarding future  $NO_x$  allocations, and it would relieve the Department of the burden of administering the set-aside program and the associated periodic re-allocations of  $NO_x$  allowances.

**SCPPA** recommends the minimum three percent new source set-aside for new sources. The Department held four percent new source set-aside for the NO<sub>X</sub> SIP Call, which proved to provide more allowances than needed by new sources, and credits were returned to existing sources.

**FPL** supports a set aside of at least six percent, but a larger set aside of ten percent would promote more efficient generation.

Santee Cooper proposes using a lower set aside of zero or one percent for 2009-2014 and thereafter.

**SCANA** supports a very small set aside of one to two percent.

**The Department** is proposing a new source set-aside of three percent annually, beginning in 2009. Because the reallocation period the Department is proposing is three years instead of five, new sources should enter into the main allocation pool sooner, thereby diminishing the need for a larger (s.a. five percent) set-aside. Also note that any set-aside not used will be redistributed to existing sources.

The Department has considered its experience with the new source set-aside in the NOx SIP Call. This program has an initial set-aside of four percent and our experience has been that this was more than adequate to cover the needs of new sources. Several commenters recommended set-asides of zero to two percent. We do not believe that this is justified because we believe it is important to allow some opportunity for new growth. Further, because any unused allowances in the set-aside will be redistributed to existing sources we believe that the three percent set-aside amount for new sources is necessary and adequate.

**6.** Treatment of  $NO_x$  SIP Call Non-EGUs -  $NO_x$  SIP Call states are not required to bring their non-EGUs into the CAIR  $NO_x$  ozone season budget program; however, the SIP Call obligations do not go away and if states do not include non-EGUs, they must account for those reductions through other means.

**Duke Energy** supports including non-EGUs in the CAIR  $NO_x$  ozone season program and adding their non-EGU SIP Call allocations to the CAIR  $NO_x$  ozone season budget.

**Calpine** supports including non-EGUs in the CAIR NOx Budget Program.

**SCPPA** strongly recommends that the  $NO_x$  SIP Call non-EGUs are included in the CAIR  $NO_x$  ozone season budget program and maintain a separate budget. This will assure that there is no appearance that non-EGU sources are regulated under the CAIR regulation, avoiding the disincentives in the Federal rule for such pursuit.

**Santee Cooper** supports bringing non-EGUs into the CAIR NOx Budget Program as long as their NO<sub>x</sub> SIP Call allocations are included.

**SCANA** favors the inclusion of non-EGUs and their allowances into the CAIR NO<sub>x</sub> ozone season budget program.

**The Department** proposes including non-EGUs in the CAIR  $NO_x$  ozone season budget program. The budget for the non-EGUs will be included in the State's CAIR  $NO_x$  ozone season budget program and will not take away allowances from the EGUs subject to CAIR.

**7. Opt-in for non-EGUs** – The Federal rule allows units that do not meet the applicability requirements of the rule to participate in the program, including the cap-and-trade programs, if they choose to do so.

**SCPPA** supports both opt-in provisions in the Federal rule and believes South Carolina should allow these provisions in their regulation. Opt-in units should also maintain a separate annual budget, but if they are included in one CAIR annual budget for units subject to the  $NO_X$  SIP Call the CAIR annual budget should not include the allocation for the CAIR  $NO_X$  ozone season program. Units may exist that have made control changes and installed new continuous emissions monitoring systems (CEMS) for the  $NO_X$  SIP Call that can benefit by operating those control devices/CEMS year round and the opt-in provisions would encourage these activities.

The Department supports the opt-in provisions as provided in the Federal rule.

# **B.** Clean Air Mercury Rule

At the October 10, 2005, stakeholders meeting, the Department proposed the possibility of retiring twenty percent of the State's mercury emissions allocation during the first phase of the program. This was proposed because the State's 2010-2017 annual budget allocation is 8.7 percent greater than current emissions calculated for electric utilities, based on 1999 data. Also, some facilities have added additional controls since 1999 that should further reduce actual mercury emissions.

**Duke Energy** does not support retiring any portion of the mercury budget.

**Progress Energy** recommends that the Department not retire these allocations, again due to the uncertainty of the current actual emissions. Current emissions are calculated based on mercury-in-coal data from the 1999 EPA Information Collection Request, and therefore are only estimates. A possible alternative is to set aside a percentage of the allocation as a compliance supplement pool in the event that emissions are greater than current estimates.

SELC does not support any rule that would allow for interstate trading of Mercury allowances. A 20 % mercury budget retirement is a good start, but not enough. The Federal CAMR would allow South Carolina utilities to amass and sell excess Mercury emissions to upwind sources that will continue to contaminate South Carolina's air, land, and waterways. SELC recommends that South Carolina adopt a MACT standard for coal-fired utilities that will result in 90 percent control efficiency at plants across the State. Another option proposed by SELC is for the Department to allocate allowances to facilities based on 2003 TRI data. The Department would retain surplus allowances. At the end of each compliance period, the Department would compare monitored emissions to the facility's allowances. Utility sources that properly install and operate control equipment could purchase additional allowances from the Department if a facility's monitored emissions exceed their allocated emission levels. Another option proposed by SELC is for the creation of an in-state system-wide bubble that allows utilities to allocate allowances within their system as needed to cover emissions that do not jibe with modeled predictions. Under this system, utilities could not sell excess allowances outside their system.

**Santee Cooper** believes that there is little or no mercury stack test data to provide any certainty concerning mercury emissions. Given this uncertainty, Santee Cooper does not support any reductions beyond the Federal CAMR.

SCANA the Department should adopt the Federal CAMR rule and the 0.58 ton budget. Several variables make it difficult to know, with any accuracy, what the true level of mercury emissions were in 1999 and what reductions can actually be achieved. Those variables are: a) the mercury concentrations in coal vary from sample to sample and vary significantly by coal type; b) mercury monitoring instrumentation accuracy; and c) mercury specific control technologies are not proven because they are still in the developmental stage. Because of these variables, the Department should adopt the 0.58 tons budget. Additionally, because of these variables, a mercury emissions interstate cap and trade program is essential. An interstate cap and trade program will achieve EPA's mercury reduction goals for the nation, will provide operational flexibility for coal fired generators, and will not create mercury hot spots.

**The Department** continues to support both the inclusion of the public health set-aside and participation in the CAMR trading program.

SELC has provided a strong argument to support its position that mercury emissions from utilities in South Carolina are currently well below the 2010 budget of 0.58 tons per year (tpy) as provided for in the CAMR. As noted by the SELC, South Carolina's 2010 budget is higher than the EPA's 1999 estimated mercury emissions of 0.53 tpy and significantly higher than the emissions reported in EPA's 2003 Toxic Release Inventory (TRI). According to the SELC, South Carolina's 2003 TRI emissions from utilities amounted just over 0.25 tpy of mercury.

While the SELC makes a compelling argument, the Department remains concerned about the reliability of these emission estimates, particularly with respect to the TRI data. Many of our utilities in South Carolina have expressed similar concerns about the reliability of these estimates. We believe the system EPA used to calculate the 1999 mercury emissions estimates is a far more exact method and we have more confidence in those numbers than we do in the TRI numbers. This being the case, we still believe that 2010 CAMR budget for South Carolina is greater than our current emissions and with the co-benefits from the controls installed to comply with the Clean Air Interstate Rule, we believe that our utilities will readily achieve this budget even with a twenty percent reduction. Thus, we will retain the twenty percent public health set-aside and keep our 2010 CAMR budget at 0.464 tpy. The Department is also proposing to reduce the 2018 CAMR budget by 10% from 0.229 to 0.206.

Finally, with respect to our participation in the CAMR national trading program, the SELC makes the argument that national trading programs have resulted in higher pollution levels in South Carolina and, as a result, South Carolina should not participate in a national cap and trade program for mercury. Specifically the SELC notes that while  $SO_2$  emissions nationwide under the Acid Rain Trading Program declined 5% from 1995 to 2000, during the same period, " $SO_2$  emissions in South Carolina increased by more than 22,000 tons per year."

The Department believes that some clarification is required with respect to the impact of the Acid Rain Trading Program on  $SO_2$  emissions. Nationwide, the Acid Rain Program has resulted in  $SO_2$  reductions of approximately 38% compared to 1980 levels. These reductions haven't been realized yet in South Carolina, but some explanation is needed to understand the reason why.

The program is divided into two phases. Phase I for SO2 applied primarily to the largest coal-fired utilities and covered the period from 1995 through 1999. Phase II began in 2000. In South Carolina, there were no units covered under Phase I of the SO2 program. Thus, it is not entirely surprising that

SO2 emissions did not decrease in South Carolina during the Phase I period. However, it is also true that during the years from 1999 through 2004, SO2 emissions from Acid Rain units have increased in South Carolina. According to information provided by the Clean Air Markets Division (CAMD), in 1999, SO2 emissions from South Carolina's Phase II units totaled 214,652 tpy. CAMD reports that in 2004, these same units emitted 219,368 tpy. This represents an increase of 4,716 tpy or of 2.2%.

While an increase in SO2 emissions under the first years of the Acid Rain Program in South Carolina can not be called a success for our State, it is useful to note that the increase in emissions corresponds to a heat input increase during the same period of 17%. Furthermore, the increase is attributable to the fact that South Carolina's Acid Rain units have been relying heavily on banked allocations. In 2010, when the CAIR SO2 program begins, units will be required to use two post-2010 Acid Rain allocations for every ton of SO2 that they emit. This will rapidly deplete the reserve of banked allowances. Our facilities in South Carolina are cognizant of that fact and have already begun efforts to install SO2 scrubbers. As a result, in South Carolina, we expect to see SO2 reductions in the near future. EPA anticipates that CAIR will reduce SO2 emissions in South Carolina from approximately 204,000 tpy to 104,000 typ by 2015. This is approximately a 50% reduction and by this measure, the program can be considered a success.

As for NOx trading under EPA's NOx Budget Trading Program (often referred to as the NOx SIP Call Program), this program has been an unqualified success for our State. NOx emissions from NOx SIP Call affected units in South Carolina in 1999 were 87,383 tpy. The latest numbers reported to CAMD for the 2004 control period were 65,126 tpy. We anticipate that with CAIR, these numbers will continue to decline.

Thus, the Department continues to believe that EPA's cap and trade programs are an efficient and costeffective means of achieving emission reductions and it is our desire to participate in the cap and trade program for mercury. Further, we believe that an appropriate reduction in the mercury cap for South Carolina will ensure the success of the mercury trading program in our State.

**IV.** Responses to comments received for discussion at the December 7, 2005 Stakeholder meeting The Department received the comments below prior to the December 7, 2005 stakeholder meeting and discussed them at the meeting.

#### A. Clean Air Interstate Rule

1. Timing of NOx allowances - The Federal rule allocates allowances six years ahead of the year when they can be used. The initial allocation is for six years and subsequent allocations are done on an annual basis.

**Duke Energy** supports the Federal rule that establishes a 6-year allocation time period, with an annual allocation identifying the allocation for the sixth year out. However, they would consider a four-year initial and subsequent year allocation period with a small new source set-aside.

Calpine suggests an annual allocation three years ahead of each compliance year.

**Progress Energy** recommends that the Department maintain the 6-year allocation period lead time as proposed in EPA's Federal rule instead of the 3-year period suggested. Progress explains that the shorter allocation period would result in greater uncertainty for a company regarding development plans, and it does not consider long lead times for design and installation of pollution controls.

**Santee Cooper** recommends the time between allocation and year of use reduced from six to three years. However, they would accept a 4-year allocation period.

**SCANA** supports the Federal rule and supports the longer allocation period. It believes that the Department should not depart from EPA's Federal rule. The three-year allocation period proposed by the Department would not allow the regulated community enough time to respond to upcoming changes in allocations. Without sufficient time to plan, compliance costs might increase.

The Department continues to support shortening the allocation period proposed in the Federal rule to a three-year cycle. Every three years, the baseline heat input would be reevaluated, and allocations would be made for the fourth, fifth, and sixth years ahead, providing a four-to-six year notification of allocations. The Department believes this will allow ample time for facilities to plan while being sensitive of the need to reduce the burden on new sources by allowing them to enter the main allowance pool sooner than they would otherwise be allowed under EPA's Federal rule.

Shortening the allocation period, along with recalculating the baseline heat input, would be more responsive to changing situations.

To demonstrate, the Department is to initially submit allowance allocations to EPA in October 2006 for the 2009, 2010, and 2011 control periods. Heat input data for the most current years possible (2003 through 2005 in this case) will be used. The highest annual or ozone season heat input over this period will be used to determine allocation for control periods which are four, five, and six years ahead. Afterwards, starting in October 2008 and continuing on a three-year cycle thereafter, the Department will determine allocations for the control periods four, five, and six years ahead (2012, 2013, and 2014 in this case) using heat input data for the years five, six, and seven years prior (2005, 2006, and 2007 in this case) to the first control period of the three-year cycle. For the initial and first cycle, the 2005 heat input data will be used each time. After these cycles, heat input data will be used only once.

Date Allocations Submitted to EPA	Control Periods	Heat Input Data Years
October 2006	2009, 2010, 2011	2003, 2004, 2005
October 2008	2012, 2013, 2014	2005, 2006, 2007
October 2011	2015, 2016, 2017	2008, 2009, 2010
October 2014	2018, 2019, 2020	2011, 2012, 2013

2. Calculating the  $NO_x$  allocation baseline - In the Federal rule, once the baseline heat input is calculated, it does not change with the exception that new units coming into the system will get a portion of the baseline allocation. This means that older plants use the same baseline period for all subsequent allocations. The baseline heat input is based on the average of the highest three years of five-year period from 2000-2004.

**Duke Energy** supports the Federal rule for the baseline allocation that is the average of the highest 3 years of a 5-year period. Duke Energy also believes that the baseline heat input for older plants should be periodically updated, such as when the allowances are reallocated.

**Calpine** supports updating the baseline allocations every three years to coincide with a three-year allocation period. It has some reservations about using the single highest heat input for a three-year period to determine allocations.

**Progress Energy** supports using the highest annual heat input value to determine the baseline for allocations. However, it suggests doing so on a five-year cycle instead of the three-year cycle proposed by the Department.

**Santee Cooper** recommends the Federal rule methodology for determining heat input (the average of the highest three years of a five year period). However, they recommend updating heat input for all units with each reallocation period.

**SCANA** supports the Federal rule methodology for determining heat input, but recommends periodic updating of allocations for older units.

The Department continues to support updating the baseline heat input every three years, using the single highest heat input during a three-year period that is five, six and seven years prior to the first control period of the allocation cycle (see above).

The Department continues to support determining heat input and allocations based on the recalculated heat input for all sources – old and new.

The Department believes that updating the heat input periodically considers the dynamics of the marketplace. Periodically updating keeps the allocations in line with the actual operation of the plants. It phases out allocations to plants that are no longer running and increases allocations to new plants as they provide increased generation.

**3.** Fuel type allocation system - The Federal rule contains an allocation system that is adjusted according to fuel type.

**Duke Energy** supports the Federal rule that allocates NO<sub>x</sub> credits based on fuel type.

**Calpine** supports a fuel-neutral allocation system.

**Progress Energy** recommends that the Department utilize the EPA Federal rule fuel factors on a heat input basis for existing sources.

Santee Cooper supports the Federal rule to maintain the allocation based on fuel type.

**SCANA** supports the Federal rule with adjustment made for fuel type. It believes that the "fuel-neutral" strategy would have the economic effect of disproportionately benefiting generators that use natural gas over those that burn coal.

The Department is proposing modified fuel adjustment language that allocates allowances adjusted for fuel type at two levels instead of three as proposed in the Federal rule. The Department believes this represents a compromise between those stakeholders that support fuel-adjusted allocations in recognition of the fact that coal combustion devices have inherently higher NOx emissions and those stakeholders that believe that such a system provides a subsidy for dirtier fuels.

Under this proposal, the Department is proposing to use a fuel adjustment factor of 1.0 for all sources that are permitted to burn any amount of coal. For sources that are not permitted to burn coal, the unit's heat input would be subject to a fuel adjustment factor of 0.6.

**4.** New and Existing Sources for Determining Baseline Heat Input - The Federal rule divides units into two categories: older units that commenced operation prior to 2001, and units that went on-line starting in 2001. For the older units, the baseline calculation is based on heat input, for the new units, the rules use a modified output-based approach with credit for Combined Heat and Power (CHP).

**Duke Power** recommends a heat input method for all units when calculating the NOx allowance allocations. Using this one method for old and new units will provide a consistency of approach to determining the baseline calculation.

**Calpine** reiterated the comments of October 24, 2005 in that all units should be treated as existing after some initial period and allocations should be made based on output regardless of their date of commencement of operation.

Santee Cooper supports applying a consistent heat input for all units (pre- and post- 2001).

**SCANA** supports a heat input method.

The Department continues to support a system based upon using heat input to determine allowance allocations for all sources, existing and new. This provides a consistent and more simplified approach.

**5.** NOx new source set aside - The Federal rule establishes a new sources set-aside of five percent for the years 2009-2014 and three percent for each year thereafter.

**Duke Energy** supports a new source set-aside of one percent for an allocation period of four years and a new source set-aside of three percent for Phase I and Phase II for an allocation period of 6 years.

**Calpine** supports a new source set-aside of three to six percent.

**Progress Energy** recommends that the Department allocate the State's  $NO_x$  allowances without a new source set-aside. This would give existing facilities greater certainty regarding future  $NO_x$  allocations, and it would relieve the Department of the burden of administering the set-aside program and the associated periodic re-allocations of NOx allowances.

**Santee Cooper** proposes using a lower set aside of zero or one percent for 2009-2014 and thereafter, based on a three-year allowance reallocation period. However, should a longer period be implemented, then a greater percentage for new source set-aside would be essential.

**SCANA** supports a very small set-aside of one to two percent. It believes that the proposed three percent new source set-aside is too large. SCANA also suggests that the Department examine the success of the four percent new source set-aside utilized in the NO<sub>x</sub> SIP Call. It believes that this amount was excessive, indicating that the three percent currently proposed by the Department is also excessive.

The Department continues to support a new source set-aside of three percent annually, beginning in 2009. Because the reallocation period the Department is proposing is three years instead of five, new sources should enter into the main allocation pool sooner, thereby diminishing the need for a larger (s.a. five percent) set-aside. Also, any set-aside not used will be redistributed to existing sources. The three percent amount should be sufficient for us to provide for new sources while not being so large as to interfere with the certainty and planning for existing sources.

Although we only have one year of data from the NOx SIP Call program to make an evaluation as to the effectiveness of the new source set-aside, we believe that this experience supports maintaining a set-aside of 3%. Under the NOx SIP Call program, South Carolina's total budget was 19,678 tons. Of this amount, 4% or 782 tons was reserved as a set-aside for new sources. At the end of the first control period in 2004 (2005 data is not available yet), 150 tons was "taken back" by EPA due to underutilization and was redistributed to existing sources. This number represents less than one fifth of the total set-aside budget. By contrast, the total CAIR budget is 15,249 tons and the 3% set-aside being proposed is 457 tons. The

Department does not believe that this number is excessive given past history.

**6.** Treatment of NOx SIP Call Non-EGUs - NO<sub>x</sub> SIP Call states are not required to bring their non-EGUs into the CAIR NO<sub>x</sub> ozone season budget program. However, the SIP Call obligations do not go away and if states do not include non-EGUs, they must account for those reductions through other means.

**Calpine** had no additional comments on this issue, but continues to support including non-EGUs in the CAIR  $NO_x$  ozone season budget program.

**Progress Energy** supports the Department's proposal to include non-EGUs and their allowances.

**SCANA** favors the inclusion of non-EGUs and their allowances into the CAIR NO<sub>x</sub> ozone season budget program.

**The Department** continues to propose including non-EGUs in the CAIR  $NO_x$  ozone season budget program. The budget for the non-EGUs will be included in the State's CAIR  $NO_x$  ozone season budget program and will not take away allowances from the EGUs subject to CAIR.

**7. Opt-in for non-EGUs** – The Federal rule allows units that do not meet the applicability requirements of the rule to participate in the program, including the cap-and-trade programs, if they choose to do so.

No additional comments were submitted regarding this issue.

The Department supports the opt-in provisions as provided in the Federal rule.

## **B.** Clean Air Mercury Rule

**Duke Power** recommends that the Department follow the Federal rule and allocate the full complement of allowances to affected utilities. However, as a compromise, they would consider a "restricted" twenty percent set-aside for Phase I only that cannot be sold or traded but would be used by a facility for its own purposes, if needed. The unrestricted allowances (80%) could be used, traded, or sold. The allowances would not be restricted on a unit by unit basis but on a facility-wide basis. The allowances in the restricted set-aside accounts for each facility would be banked until 2018, and any unused allowances would be returned to the pertinent facility, provided that mercury specific controls had been installed at the facility. If the facility had not installed mercury specific controls, their banked restricted allowances would be retired.

**Progress Energy** supports the participation in the mercury trading program. Regarding the public health set-aside proposal, Progress suggests that the Department to retain these allocations, due to the uncertainty of current actual emissions data. The Department would retain the Phase I allowances in a reserve account, to be used by facilities if needed. Unused set-aside allowances would be banked and carried over to the following year. At the beginning of Phase II in 2018, a facility would receive any unused portion of its share of the public health set-aside if it has installed reasonably available mercury emission reduction control technology by January 1, 2018.

**SELC**, in addition to the comments submitted October 24, 2005, reiterates that the Department should apply MACT standards to coal-fired utilities regarding mercury emissions, resulting in approximately 90 % or better control efficiency across the State. The SELC alternatively urges the Department to adopt the STAPPA/ALAPCO proposed language for its rule.

Santee Cooper supports a cap and trade program following the budget provided in the Federal rule. They

are not currently supporting the public health set-aside proposal. Santee Cooper also states that there is limited mercury stack test data to provide any certainty concerning mercury emissions. The information currently available may be incorrect. Given this uncertainty, Santee Cooper does not support any reductions beyond the Federal CAMR at this time. However, a modified public health set-aside would be considered. Allowances in the twenty percent set-aside could be accessed by a facility if it needed allowances above the 80% of its allowances it was given during Phase I. At the end of Phase I, the utility would receive any leftover allowances if it had installed mercury specific controls. If not, any remaining allowances would be permanently retired. During Phase II, there would be no public health set-aside.

SCANA strongly supports a mercury cap and trade program. It does not support the twenty percent public health set-aside proposal for Phase I and believes that the Department should adopt the Federal CAMR rule and the 0.58 ton budget for SC. Several variables make it difficult to know, with any accuracy, what the true level of mercury emissions were in 1999 and what reductions can actually be achieved. One of SCANA's main concerns is that current data about actual emissions is questionable, and it suggests that the Department defer creating a public health set-aside until dependable data can be acquired and analyzed. SCANA further suggests that, if the Department chose to create a public health set-aside, the Department retain the twenty percent and make it available to facilities on an as-needed basis. The twenty percent set-aside would be restricted in that none of these allowances could be traded or sold if the Department allocated them to the facilities that requested them because of need. SCANA also opposes any public health set-aside for Phase II in 2018 and thereafter.

The Department has reviewed the comments and suggestions submitted by the stakeholders.

# V. Responses to comments received for discussion at the January 30, 2006 Stakeholder meeting.

#### A. Clean Air Interstate Rule

Staff reviewed the details of the proposed CAIR. The issues where we have flexibility were discussed briefly, as it appears that a consensus among the Department and the stakeholders has been reached on these issues.

## 1. Schedule for NO<sub>x</sub> Allocations

The majority of stakeholders support a four-year allocation cycle.

**The Department** has revised the allocation period to a four-year cycle.

# 2. Calculating the NOx Allowance Allocation Base-line

The majority of stakeholders support recalculating a base-line heat input value to determine allowances that will coincide with the four-year allocation cycle.

The Department has revised the proposed language to include a reallocation period every four years using the highest heat input in the four-year period immediately preceding the year that the allocations have to be submitted to EPA. This will coincide with the change in timing of allocations.

# A four-year allocation schedule is below. Note that the 2005 heat input data will be used for the October 2006 and October 2009 allocations submitted to the EPA.

Date Allocations Submitted to EPA	Control Periods	Heat Input Data Years
October 2006	2009, 2010, 2011, 2012	2002, 2003, 2004, 2005

October 2009	2013, 2014, 2015, 2016	2005, 2006, 2007, 2008
October 2013	2017, 2018, 2019, 2020	2009, 2010, 2011, 2012
October 2017	2021, 2022, 2023, 2024	2013, 2014, 2015, 2016

# 3. Fuel-adjusted Allocation System

A couple of stakeholders commented on the two-tier system for fuel adjustments. They thought that the system being proposed was a disadvantage to coal-fired utilities because it reduced the amount of allowances given to them and that the three-tier system was preferred; however, they understand that this option reflects a consensus agreed upon by stakeholders.

**The Department** is proposing a modified rule that adjusts a facility's allowances based on fuel type. Instead of a three-tier adjustment (as in the EPA's model rule), only two tiers would be utilized. An adjustment factor of 1.0 would be used for all coal-fired units, and an adjustment factor of 0.6 would be used for all other units.

## 4. New and Existing Sources for Determining Baseline Heat Input

The commenters agreed that a system based on heat input for all sources, existing and new, was acceptable.

**The Department** is proposing a system based upon using heat input to determine allowance allocations for all sources, existing and new. Existing sources will be any unit commencing operation before January 1, 2005.

#### 5. NO<sub>x</sub> New Source Set-Aside

The stakeholders are in agreement that a three percent new source set-aside is adequate, especially if the allocation period is on a four-year cycle.

The Department has proposed a new source set-aside of three percent annually, starting in 2009.

#### 6. Treatment of NO<sub>x</sub> SIP Call Non-EGUs

The stakeholders support including non-EGUs into the CAIR NO<sub>x</sub> budget program.

**The Department** is proposing to include non-EGUs in the CAIR  $NO_x$  budget program. Allowances for the non-EGUs will be included in the  $NO_x$  budget.

# 7. Opt-In for non-EGUs

The stakeholders support the opt-in provisions for non-EGUs.

**The Department** supports opt-in provisions and is proposing that South Carolina allow these provisions in its regulation.

#### **B.** Clean Air Mercury Rule

**Duke Energy, Progress Energy, Santee Cooper, and SCANA** presented a proposal describing how the allowances in the Public Health Set-aside should be handled. The proposal includes a twenty percent public health set-aside. The set-aside is maintained by the Department and made available to the utilities

as needed. None of the allowances in the set-aside are retired. After 2017, utilities can use the accumulated allowances within South Carolina. They cannot be traded or sold to entities not in South Carolina. Concerns with the accuracy of the 1999 emissions data were expressed. Utilities are concerned that the data might not be accurate, and that the State's utilities might have greater mercury emissions, thereby requiring additional allowances. Rolling over the allowances from year to year would provide a cushion because the utilities might not be able to predict what the electricity demand would be, and consequently how much mercury would be emitted.

The Department's proposal includes a twenty percent public health set-aside. However, this proposal differs from the utilities' proposal in that all remaining allowances in the public health set-aside at the end of a control period will be retired permanently. The Department continues to have concerns about the fact that South Carolina's 1999 emission estimates indicated that our coal-fired utilities were emitting 0.53 tons of mercury, yet our mercury budget is 0.58 tons. The Department decided to proceed with their proposal as planned, but still solicited comments from the utilities regarding options for the Public Health Set-aside.

# VI. Responses to comments received for discussion at the June 22, 2006 Stakeholder meeting.

This meeting was held to discuss the Clean Air Mercury Rule. The Department and the stakeholders have reached agreements on the issues in the Clean Air Interstate Rule where the Department has flexibility. The main focus of this meeting was the Public Health Set-aside that the Department is proposing to include in the Clean Air Mercury Rule.

**Progress Energy, SCANA, Duke Energy, and Santee Cooper** reiterated much of the concerns that had been expressed since the issue of the Public Health Set-aside was introduced. However, they support the idea of the Public Health Set-aside provided that they have access to the allowances in the set-aside during each control period if they are needed. They also support the set-aside if the accumulated allowances can be accessed during Phase 2 in 2018, when the budget of mercury allowances drops significantly for the State.

**SELC** stated that mercury reductions in South Carolina should be a result of the Department requiring utilities to install mercury-specific control technology. SELC also expressed concern that mercury allowances were being given to utilities free of any cost.

The commenters also discussed the possibility of the Department conducting a mercury deposition study that would be funded by selling a portion of the mercury allowances in the public health set-aside. An advisory board consisting of representatives from the Department, the utilities, and environmental groups would determine details of this study. Results of the study could be used by the Department to require specific controls on sources that were found to emit excessive amounts of mercury.

The Department is going to proceed with a CAMR that includes a public health set-aside whereby 20 % of the allowances during each control period for each utility will be held in an account. If the utility's emissions exceed the amount it was allocated in a control period, it can access the allowances in the public health set-aside account. Any unused allowances during phase 1 would be held in the account until 2018 (phase 2). During 2018, 2019, 2020, and 2021, a utility can utilize allowances in this account if its emissions exceed the amount allocated to them during a control period. At the end of 2021, all remaining allowances in the public health set-aside will be permanently retired. The Department believes that this approach will, based on modeling data, result in a retirement of at least 11.3 % of the allowances available in phase 1, thereby satisfying some of the concerns of environmental groups by lowering the potential mercury emissions in the State. It will also make available the allowances in the public health set-aside to the utilities if they are needed during phase 1. The accumulated allowances will be made available to the utilities in phase 2 if needed. Note that the allocations of mercury

allowances in phase 2 are decreased to less than one-half of the annual budget for phase 1.

## VII. Miscellaneous comments

The American Wind Energy Association suggested that the Department establish a set-side account whereby the allowances for  $NO_x$  would be distributed to sources of renewable energy, such as wind farms. It acknowledges that the renewable energy sources do not have direct  $NO_x$  compliance obligations, but that they contribute to compliance by providing emission-free electricity.

The Department believes that the proposal has merit; however, if the Department were to adopt this strategy it would come at the expense of the regulated community. The regulated community is currently being required to spend millions of dollars to comply with the CAIR and the CAMR. While the Department believes that promoting renewable energy is beneficial, this proposal would result in additional cost to the regulated community. Given the burden to the regulated community as a result of the CAIR and the CAMR, the Department does not believe that it is appropriate at this time to add these additional provisions to promote renewable energy sources.

## **ATTACHMENT H**

# LEGAL AUTHORITY<sup>1</sup>

No plan for attaining a goal, the attainment of which is dependent upon regulatory action, can be used with any degree of effectiveness unless the legal framework is strong. Consequently, the Requirements for Preparation, Adoption, and Submittal of Implementation Plans, 40 CFR 51, as amended, define the necessary statutory powers which must be immediately available to states to carry out the responsibility to the Clean Air Act.

40 CFR 51.230 sets forth six specific requirements for State authority. The South Carolina Pollution Control Act, Act 1157 of 1970, as amended, S. C. Code Sections 48-1-10 thru -350 (1976), provides the State's authority to respond to these requirements. The Attorney General of the State of South Carolina has given an opinion as to the adequacy of South Carolina laws, as follows:

Legal Authority Required 40 CFR 51	Adequacy of S. C. Law	S. C. Statutes Involved
(a) "Adopt emission standards and limitations and any other measures necessary for attainment and maintenance of national standards."	Adequate	S. C. Code Secs. 48-1-20, 48-1-50(23)
(b) "Enforce applicable laws, regulations, & standards, and seek injunctive relief."	Adequate	S. C. Code Sec. 48-1-50(1), (3), (4), (5), (11); Secs. 48-1-120, 48-1-130, 48-1-210, 48-1-320, 48-1-330.
(c) "Abate pollutant emissions on an emergency basis to prevent substantial endangerment to the health of persons, i.e., authority comparable to that available to the Administrator under section 305 of the Act."	Adequate	S. C. Code Sec. 48-1-290.
(d) "Prevent construction, modification, or operation of a facility, building, structure, or installation, or combination thereof, which directly or indirectly results or may result in emissions of any air pollutant at any location which will prevent the attainment or maintenance of a national standard."	Adequate	S. C. Code Sec. 48-1-50(5), (10); Secs. 48-1-100, 48-1-110.
(e) "Obtain Information necessary to determine whether air pollution sources are in compliance with applicable laws, regulations, and standards, Including authority to require recordkeeping and to make inspections and conduct tests of air pollution sources."	Adequate	S. C. Code Sec. 48-1-50(10), (20), (22), (24).
(f) "Require owners or operators of stationary sources to install, maintain, and use emission monitoring devices and to make periodic reports to the State on the nature and amounts of emissions from such stationary sources; also	Adequate	S. C. Code Secs. 48-1-50(22), 48-1-270.

<sup>&</sup>lt;sup>1</sup> Section 2 of the EPA-approved South Carolina Air Quality Implementation Plan (SIP), which defines the State's statutory powers as required in 40 CFR 51.230.

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Legal Authority Required 40 CFR 51	Adequacy of S. C. Law	S. C. Statutes Involved
authority for the State to make such data available		
to the public as reported and as correlated with		
any applicable emission standards or limitations."		

## **Public Hearings**

The South Carolina Pollution Control Act provides for notice and public hearings prior to action by the Board of Health and Environmental Control concerning adoption of regulations and standards, adoption or modification of final compliance dates, and other specified legal actions.

Additionally, Act 176 of 1977 enacted by the South Carolina General Assembly requires, among other things, that at least thirty days public notice be given before adoption, amendment or repeal of any rule. It also requires that the substance of the intended action or a description of the subjects and issues involved be made known. While this act escapes the actual requirement for a public hearing in each case, the two Acts taken together do impose the requirement of a thirty days notice of public hearing, assuring compliance with the requirements of 40 CFR 51.102 as amended.

#### Public Availability of Information

The South Carolina Pollution Control Act provides for the public availability of any records, report or information obtained under the provisions of the Act. However, upon a showing satisfactory to the Department that records, reports or information, other than effluent or emission data, if made public would divulge methods or processes entitled to protection as trade secrets of the source, the Department shall consider such data confidential.

All source data are kept on file at the offices of the Bureau of Air Quality Control, Department of Health and Environmental Control, 2600 Bull Street, Columbia, South Carolina, and are available to the public at this location, Monday through Friday, between the hours of 8:30 a.m. and 5:00 p.m. Such data are retained in the Permit, Source Test, and Emission Inventory Files.

The files contain information as to the source emissions, and these emissions are depicted in comparison to the applicable emission standards or limitations as stated in the Air Pollution Control Regulations and Standards for the State of South Carolina.